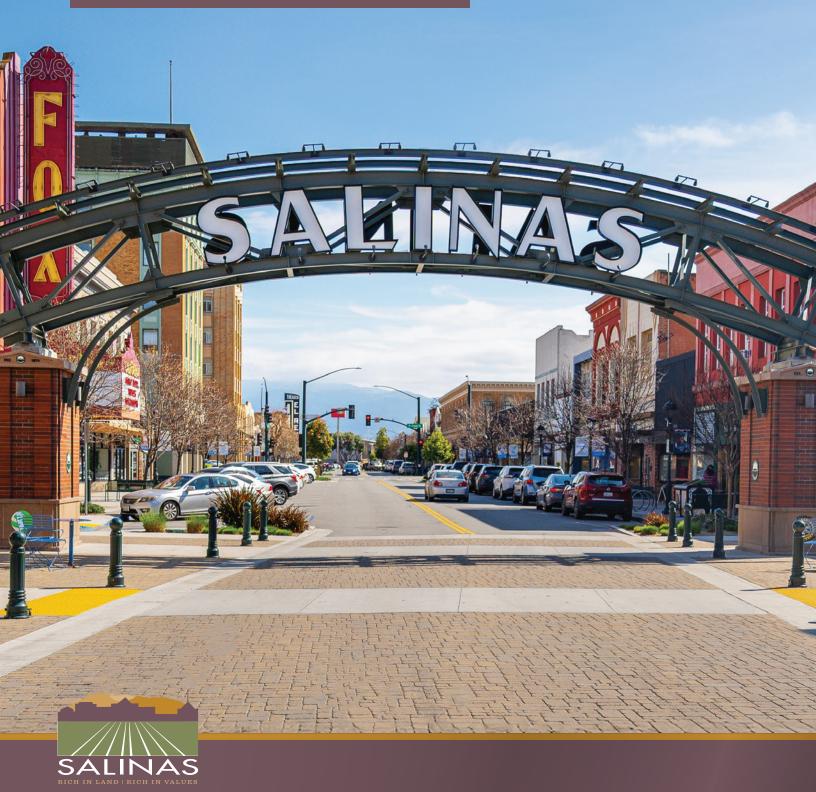
# CITY OF SALINAS ADOPTED OPERATING BUDGET

# FISCAL YEAR 2025-26



# Adopted Operating Budget Fiscal Year 2025-26



Dennis Donohue Mayor



Jose Luis Barajas Councilmember District 1



Tony Barrera Councilmember District 2



Margaret D'Arrigo Councilmember District 3



Gloria De La Rosa Councilmember District 4



Andrew Sandoval Councilmember District 5

René Mendez

City Manager



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Christopher A. Callihan City Attorney

> Patricia Barajas City Clerk

Kristan Lundquist Library and Community Services Director

> Marina Horta-Gallegos Human Resources Director

> > Carlos Acosta Police Chief

Lisa Murphy Assistant City Manager

> Selina Andrews Finance Director

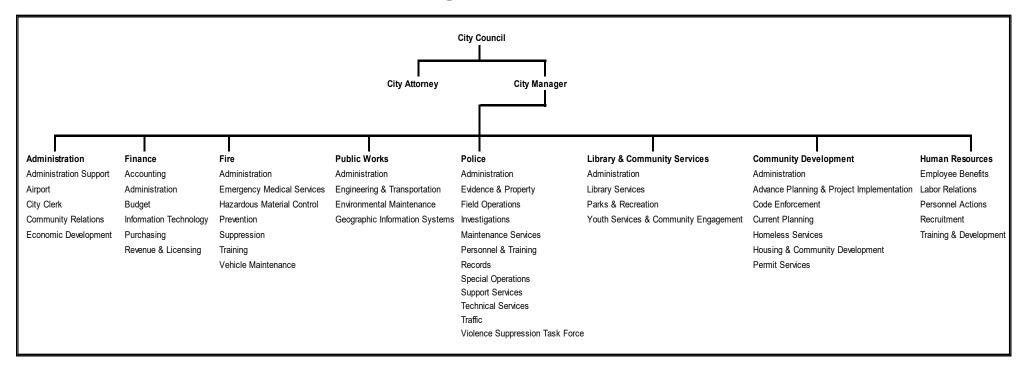
Lisa Brinton
Community Development Director

David Jacobs Public Works Director

> Samuel Klemek Fire Chief

# **City of Salinas**

# **Organizational Chart**



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#### Honorable Mayor and City Council of the City of Salinas:

I am pleased to present the Fiscal Year (FY) 2025-26 Proposed Operating Budget. This proposed budget represents the commitments made by Council to provide the highest level of services while reflecting the need to manage spending carefully and prepare for a range of economic conditions. The City's total budget is \$284,993,377. The City's General Fund budget of \$185,287,905 further invests in high-quality services for the community and advances City Council priorities.

#### Reflecting on Key Milestones

Salinas has made significant strides in continuing to invest in community needs such as public safety, pedestrian safety, traffic congestion, playground/park improvements, pavement improvements, libraries, and regional stormwater supply improvements. Enhanced customer service and professional development has also been prioritized. Ongoing projects include additional Citywide roads and sidewalk improvements and the construction of the Hebbron facility. City Council also approved a conveyance agreement between the Big Sur Land Trust and the City of Salinas to transfer approximately 73 acres identified as the Carr Lake Park Project/Ensen Park for the purpose of public park use and management. This coming year, a renewed focus will be placed on economic development; staff will progress with major sanitary sewer infrastructure investments, increase the amount of road and sidewalk repairs, move forward the Chinatown revitalization, Alisal Vibrancy Plan/Marketplace and Vision Salinas, complete Fire Station 1 renovations, enhance City services, and prioritize Citywide broadband initiatives and technology upgrades.

# Preparing for the Salinas of Tomorrow

The proposed budget balances continued positive momentum against unknowns that could impact the City's fiscal health such as economic uncertainty, tariffs, inflation, supply chain interruptions and Federal spending reductions, requiring that the City strategically prepare to adapt as needed.

Through past challenges such as the pandemic, stagflation, economic uncertainty, and weather-related events, the City and community have adjusted and focused on advancing priorities and addressing changing community needs. This budget preserves valued services including but not limited to economic development, public safety, community services, community development, libraries and parks. Generational investments in wastewater infrastructure, Citywide broadband initiatives, and preparing for future growth continue as key initiatives.

The FY 2025-26 Proposed Budget reflects budget balancing strategies and the use of one-time funds. Through this budget process, the City will need to reconcile service levels to actual revenues. We expect to continue facing deficits with our current Financial Forecast ranging from \$1.8 million in FY 2026-27 to \$45.5 million in FY 2030-31 without Measure G. To put it in perspective, if Measure G is not extended that would equate to a reduction

of approximately 37.8%. Should Measure G be renewed, the projected deficit in FY 2030-31 is \$5.7 million should other revenue sources not increase or expenditures not be realigned and/or adjusted.

A conservative approach to ongoing costs is needed to ensure that current one-time surpluses are managed in a way that will not exacerbate future deficits and allow flexibility to revisit how the City provides services, as needed. With this approach in mind, the budget limits ongoing spending, sets aside reserves, fully funds anticipated legal liabilities, and maintains proactive investment in long-term liabilities. Moreover, the City maintains its vacancy rate at 5% to align with historical vacancies. Staff will closely monitor expenditures throughout the year and bring recommendations to Council, as appropriate, and develop contingency plans as needed in preparation for FY 2026-27.

Additionally, the City will need to start planning for the potential extension of Measure G either later in the year or in the coming year as there will be two opportunities for the City to prepare for the potential renewal – one in 2026 and another in 2028. A feasibility study will need to be coordinated to help evaluate voters' interest regarding the measure. It will be critical to identify what Measure G has accomplished and what it will continue to accomplish. Alternatively, should there not be support to renew the measure, staff will need to start developing a plan for the loss of revenue which will likely include a reduction in personnel. This includes reviewing City services, programs, and staffing. Thoughtful planning and preparation will need to be prioritized in the near-term.

Another major contributing factor in preparing for the Salinas of tomorrow is recognizing the development in the future growth area and the Amazon facility that is currently under construction. The Amazon facility is expected to be completed in the fall of 2026 and could start generating revenue as early as FY 2026-27. A conservative revenue forecast for the fulfillment center is included in the financial forecast that was published in the FY 2024-25 Mid-Year review. It is more difficult to project revenue for future development until construction begins, therefore the financial forecast did not reflect revenue growth for future developments. We will continue to monitor and adjust our financial forecast to reflect any new activity in the FY 2025-26 Mid-Year Report.

Although there is much to look forward to in the near-term, it is important to manage spending carefully and prepare for a range of economic conditions.

# City Council Priorities

The proposed budget advances the City Council's priorities and objectives by investing in key actionable and time bound efforts that deliver community services, look toward the future by addressing critical needs in the areas of customer service, infrastructure, and community health and safety. In May of this year, the City Council finalized the following priorities: Economic Development, Housing, Infrastructure, City Services, Public Safety, and Youth and Seniors. The continuation and development of many objectives provides the foundation for the budget strategies contained in the FY 2025-26 Proposed Budget. Continued emphasis remains for the City's quality of life through maintaining parks, traffic

calming/traffic safety for all users, thoughtfully planning street and sidewalk repairs, prudent fiscal management, and planning for the future.

#### **Budget Process & Community Outreach**

The FY 2025-26 budget process began in December upon the release of an online budget survey and continued through the spring with a community budget meeting and "pop-ups" where staff engaged residents in discussions about the budget and City services. Additionally, through regularly held public meetings, the community has provided public comment relating to the budget.

#### Fiscal and Economic Updates

#### Fiscal Outlook

This proposed Budget continues to reflect investment in long-term service delivery and capital improvement while mitigating risk, through conservative fiscal strategies such as a prudent Budget Stabilization fund. Providing stability for the community and City organization remains a priority as we navigate financial forecasting in this environment.

Staff remain cautious and recommends limited new investments. To help mitigate risks, this budget incorporates the development of a Budget Stabilization fund with a target of \$1.0 million. This fund is a prudent measure to maintain the City's fiscal stability in case unforeseen events reduce revenue or create obligations that significantly impact the current-year budget. Examples of such events include significant infrastructure repairs, a downturn in the economy, or actions taken by another governmental agency that reduce revenues and/or increase expenses for the City.

In recent years, Council has proactively increased reserves from 8% to 12% of the General Fund and invested in a 115 Trust to provide bridge funding for community services in subsequent years. The FY 2025-26 budget relies on \$3.2 million estimated Fund Balance from the General Fund as a one-time resource to address future deficits projected in the Financial Forecast and to potentially address short-term Council priorities

Also, the FY 2025-26 proposed budget includes the City Council's direction for prioritization of enhancing City services, public safety, and infrastructure specifically, the repair of roads and sidewalks, which aligns with the voter approved Measure G. The use of one-time funding and reserves supports near-term funding priorities, and preparation of contingency plans will enable adaptation in anticipation of an extended economic recovery.

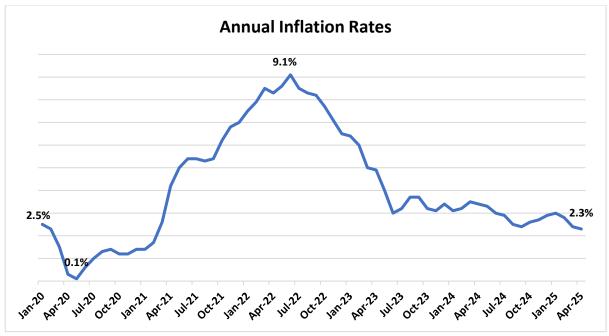
#### Economic Outlook

Until recently, the national economy had been performing well and had been on a strong trajectory. The labor market was strong, with unemployment near all-time lows and Gross Domestic Product (GDP), a key measure of a country's economic output and growth, had been running above its long-term trend. In addition, the various stock exchanges and stock market indices (NYSE, Nasdaq, S&P 500) were setting records on a regular basis. Over the past few months, a government shutdown has been averted; significant tariffs on most

trading partners have been implemented, rescinded, delayed, and lowered in some instances; and multiple federal agencies and staff positions have been eliminated or drastically reduced.

As a result, the nation is currently facing significant challenges and uncertainties. Persistent inflation above the Federal Reserve's 2% target, and potential compounding effects as it relates to tariffs, remains a dominant concern, with consumer prices remaining elevated amid continued supply chain disruptions and elevated geopolitical tensions. While inflation has come down a great deal over the past two and a half years, the Federal Reserve's target rate of 2.0% has not been reached and currently sits at 2.3%. If inflation continues to be slow to return to the target rate of 2.0%, the Federal Reserve may maintain higher interest rates, which would negatively impact business and consumer spending, further hampering economic activity. A result of high inflation is the erosion of purchasing power by consumers and businesses, which makes it more difficult for consumers and businesses to make financial decisions. The Federal Reserve's vigilant stance on monetary policy underscores the urgency of addressing inflationary pressures while striving to maintain economic stability.

As shown in the chart below, annual inflation hit a peak of 9.1% in June 2022 and declined to 2.3% in April 2025. Inflation has been relatively stable for nearly the last 24 months.



Source: U.S. Bureau of Labor Statistics

Economic uncertainty will continue to persist until there's greater clarity in fiscal policy and the financial markets. As discussed previously, GDP is a way to measure a country's economic output and growth and is comprised of consumer spending, business investments, government spending, and net exports (exports minus imports). Even if only one of the components of GDP decrease while the others remain unchanged, the national economy will experience slower growth.

Uncertainty can lead to slower economic growth as businesses and consumers delay spending and investment, including:

- When consumers are uncertain about their future income or job security, they may
  be less likely to make large purchases or take on new or additional debt. As a result,
  consumer spending decreases, which has a negative impact on GDP.
- Uncertainty can cause businesses to pause making long-term financial decisions, such as hiring, investing in capital items, or expanding operations. As a result, a reduction in business spending occurs, which has a negative impact on GDP.

Additionally, as government spending decreases the potential for a contraction in economic activity increases, potentially lowering GDP, and increasing unemployment both nationally and locally.

#### Federal Funding

Another economic concern, and one that directly impacts the City and funding for public services, is the potential reduction or elimination of federal awards and grants to local agencies. The federal administration initially instituted a freeze on federal grant funds to recipients. Even though the freeze was paused, there is potential for future freezing of federal funding that could negatively impact the City's finances. At the close of Fiscal Year 2023-24, the City had \$1.5 million in grants awarded and not yet reimbursed/received. This includes \$897,906 from the CDBG Improvement Program, \$143,355 from the Emergency Shelter Program, \$21,639 from the Assistance to Firefighters Grant, \$160,448 from the HOME Investment Program, \$236,888 from the US Department of Justice, and \$52,000 from the Federal Aviation Administration. Currently, the City has a \$3.9 million outstanding FEMA claim for repairs at the Industrial Wastewater Treatment Facility.

On May 2, 2025, the Administration released its FY26 "skinny" Budget. The budget reflects the Trump Administration's priorities to dramatically reduce non-defense discretionary spending, increase military and border security funding, and eliminate programs deemed ideologically driven or misaligned with "America First" principles.

Like other Administration Budget requests, this request is merely the beginning of the process and Congress will ultimately determine funding levels for non-defense discretionary programs. With the support of the City's federal lobbyist, staff will continue to monitor any potential changes to these programs and other potential impacts coming out of Washington.

#### State of California

On January 10, 2025, Governor Newsom's administration presented its proposed state budget to the California Legislature. The Governor's proposed budget for California for Fiscal Year 2025-26 remains largely balanced, with some small differences in revenue and spending estimates compared to earlier projections. The budget includes a mix of short-term savings and new spending proposals, but results in a decline of \$3.8 billion in the balance of

the Special Fund for Economic Uncertainties, from a projected balance at June 30, 2025 of \$8.3 billion to \$4.5 billion at June 30, 2026. While the revenue estimates are reasonable, there are concerns about their sustainability, particularly due to a reliance on personal income tax largely driven by stock market performance rather than broader economic improvements.

The state's revenue projections reflect an economic outlook that expects moderate growth to continue in the near term, however, the Governor cautions that federal policies on tariffs, international trade, and immigration would increase inflationary pressure on the economy, which would dampen economic growth and reduce state revenues. In addition, federal cuts to programs, particularly health care, would threaten the well-being of millions of Californians and would significantly reduce federal funding that flows to California.

The Legislative Analyst's Office (LAO) points out several reasons for the fiscal challenges currently facing the state:

- Revenues have not caught up to expenditures.
- Expenditure growth exceeds estimated revenue growth; an issue the City of Salinas is also facing.
- The budget is currently balanced, but only because the Legislature took significant actions last year nearly all of which involved one-time uses of funds.

The Governor has shown interest in changing the state's reserve policies, which would ultimately provide higher reserve levels being available when responding to downturns or other emergencies, which ultimately would have a positive impact on the state's fiscal strength. The LAO cautions that the initial steps taken by the Governor are reasonable, but additional changes are warranted.

On May 14, 2025, the Governor released the May Revision. The May Revision provides an update of revenues, expenditures, and reserve estimates based upon the latest economic forecast and changes in statistical data and now projects a shortfall of \$12 billion. This includes a projected \$11 billion loss in revenue as a result of international tariffs, which are projected to slow the economy and weaken state revenues in Fiscal Year 2025-26.

Personal income tax represents 61.3% of all General Fund revenues of the state, and just 1.0% of California's total tax returns were responsible for nearly 39% of all the personal income tax paid by residents. This small share of Californians earns a significant proportion of their income from stock-based compensation and capital gains, which make their income, and the tax revenue it generates, significantly more volatile and subject to swings in the financial markets.

As the administration plans for possible future state budget deficits coming to fruition, City Finance staff will be monitoring the state's financial condition and potential impacts on local revenues. It is expected that the state could have fewer tools available in the future to address these shortfalls, resulting in more pressure on the Legislature to look for creative ways to generate revenue or reduce expenditure, which could impact local government budgets.

In addition to the potential short-term issues facing the state budget, long-term structural downside risks to the state economy and budget continue, including climate change and more frequent extreme weather events, such as wildfires, drought, and floods, the challenges of an aging population, declining migration inflows, ongoing stock market volatility, high housing and living costs, and potentially worsening income inequality.

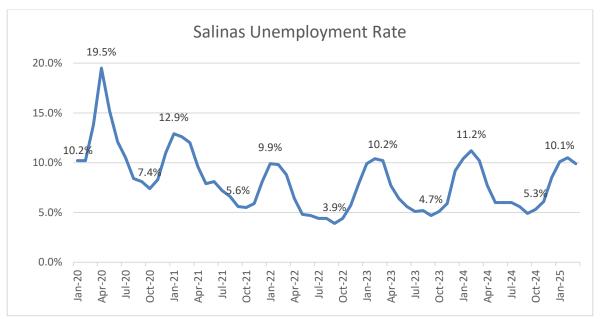
#### Local

The local economy is showing signs of slowing. While the City's major revenues have generally remained consistent and have benefited from inflation as well as the increase in interest rates, there is slow or minimal growth in the City's major revenue sources. Local economic indicators continue to project stable revenues, but slower-paced growth is anticipated in the future. Uncertainty with inflation, interest rates, national and state economic policies, and geopolitical conflicts all contribute to the projected slower-paced growth.

The labor market and the resulting unemployment rate appear to have normalized or become steady and conditions have improved. The unemployment rate surged in early 2020 when the pandemic first took hold, resulting in an economic shutdown. Since that time, the unemployment rate has returned to its cyclical norms although not fully recovered.

Fewer employees working in the City not only impacts the local sales tax revenue generated but also negatively impacts the City's business license tax revenue, as some industries' tax is based on the "headcount" of employees, or the number of people employed by each business.

The chart below reflects Salinas' labor force seasonality of the agriculture industry through the first month of 2025.



Source: Bureau of Labor Statistics

According to HdL Coren & Cone, the average home price (as of January 1, 2025) in Salinas is \$671,339, down 6.7% from a year ago.

The above statistic demonstrates a softening of the housing market in Salinas. While the City benefits financially from revenues gained through sales taxes and property taxes, recent inflationary pressures increase the costs for goods and services purchased by the City.

#### **Budget Development**

The FY 2025-26 General Fund Budget programs total revenues including transfers in of \$184,531,960 and expenditures including transfers out of \$185,287,905. The difference between the total revenues and expenditures are the allocation to maintain the 12% General Fund Contingency Reserve, approved by City Council, in addition to other reserve allocations. The Budget does not include new programs; however, it does augment existing service with increased staffing levels, specifically in Community Development and Public Safety. This budget also provides for limited, continued strategic investments toward important maintenance of the City's streets and sidewalks, and unhoused management as Federal grant funding allows, and other necessary infrastructure improvements to protect our community's health and safety.

As shown below, the proposed FY 2025-26 Budget is \$284,993,377 of which the General Fund, Measure E, and Measure G total \$184,287,905 and the Other Funds amount to \$71,354,175, excluding transfer out to the Capital Improvement Program (CIP), which include special revenue funds, internal services, enterprise operations, assessment & maintenance districts, grants, agencies, and debt service. Lastly, the FY 2025-26 Capital Improvement Program budget is programmed at \$29,351,297. Note, however, that CIP work continues on projects at various stages of completion in both the American Rescue Plan Act (ARPA), as well as carryover projects from prior years. Since the funding for those projects has already been appropriated, it is not included in this year's budget requests.

FY 2025-26 Proposed Budget – All Funds											
Operating Budget	FY 2024-25	FY 2025-26	%								
	Adopted	Proposed	Change								
General Funds	\$ 172,971,278	\$ 184,287,905	7%								
Other Funds	68,547,674	71,354,175	4%								
Total Operating Budget	241,518,952	255,642,080	6%								
Capital Budget	18,234,000	29,351,297	61%								
Total City Budget	\$ 259,752,952	\$ 284,993,377	10%								

As with most municipalities, local services are provided directly by Salinas employees, as they work to serve residents, businesses, and visitors. As a service delivery enterprise, the cost of salaries and benefits are a significant portion of the budget. The delivery of City services is highly dependent on recruiting and retaining talent, which comprises 68.5% of budgeted General Fund expenditures for FY 2025-26.

Required payments to the state's pension system, CalPERS, have consistently been one of the major cost drivers for most Cities over the past decade with persistent increases in pension costs, year over year. The City's pension plans over the past several decades, like all other CalPERS participants, have experienced changes in actuarial assumptions, demographic changes, and volatile investment returns which have outweighed any positive plan experiences. The outcome of these unfavorable economic and demographic conditions is the creation of unfunded pension liability and Other Post - Employment Benefits (OPEB) obligations for the City.

#### Proposed Budget Overview

The FY 2025-26 Proposed Budget of \$285.0 million reflects an increase of 9.7% (\$25.2 million) compared to the FY 2024-25 Adopted Budget of \$259.8 million, driven by a 6.5% increase in General Fund operating expense, a 4.1% increase in Other Funds operating expenses, a 61.0% in the City's Capital Improvement Program while offset by a 7.8% increase in projected revenues. This increase in capital spending is due to the continued investment in the City's infrastructure specifically in Safe Routes to Schools Improvements, Street Preventative Maintenance, and Sidewalk Improvements. Funding for the Capital Budget of \$29.4 million supplements \$117.1 million in carryover from FY 2024-25 to FY 2025-26 to continue work on ongoing projects. This budget recommends additional staffing to support City Council priorities to increase the quality of services across the City, expand programs such as Permit Services to increase its effectiveness and restructure the Airport and Economic Development Divisions to advance programming needs while preparing for future growth.

# Operating Budget Recommendation Highlights

In FY 2025-26, staffing levels increased by 10.5 FTE compared to FY 2024-25 for a total authorized staffing of 660.5 FTE. The FY 2025-26 budget includes Permit Services enhancements, increases capacity for multiple departments, and realigns priorities while balancing financial stability. Budget highlights are reflected below.

Police: 1.0 FTE Management Analyst position is included to increase capacity within the areas of financial reporting, grant management, purchasing, policy, procedural analysis, and internal administrative support; 2.0 FTE limited-term positions the Community Outreach Assistant and Administrative Analyst I whose focus is community support, engagement, and youth programs are included as permanent positions. In addition, reflected is an increase in operational costs for overtime.

Fire: 1.0 FTE Deputy Fire Marshal to support the Monterey County Hazardous Response Team and other programs. This addition is expected to be offset with revenue resulting from inspections, fireworks enforcement program citations, and increased HazMat mutual aid reimbursement. Increase in operational costs for paramedic training which includes tuition, internship fees, and overtime.

Community Development: 1.0 FTE Business Navigator enhances customer service efforts for small business; 1.0 FTE Associate Planner, 1.0 FTE Permit Services Technician, 1.0 FTE Plan Checker I, 1.0 FTE Permit Center Clerk, and 0.5 FTE Senior Planner increases capacity for Permit/Planning services; increases capacity for Code Enforcement; increases capacity for downtown streets team. All of these budget actions support Council priorities.

Library & Community Services: Add resources to support increased janitorial service for the new facility while the new Hebbron Family Center is under construction; provides capacity for contractual services and increased costs to support the conveyance of Ensen Community Park; adds additional resources to refresh the aging library collection; adds funding to upgrade outdated electrical panels at the Community Center located in the Sherwood Facility.

Public Works: 1.0 FTE Urban Forestry Crew Supervisor to provide support and maintenance of City landscape and trees; increases funding in the Facilities Maintenance Division; provides funding for GIS updates and software licensing.

Administration & Strategic Support: 0.5 FTE Office Technician to increase administrative capacity at the City Airport. Additional highlights include the development of a sewer rate assistance program and funding for adopted labor agreements while planning accordingly for current/forthcoming labor negotiations; maintaining the City's General Fund reserve levels to prepare for unanticipated needs; investing in staff by providing professional development and customer service trainings; and planning for potential resource shortfalls in support of enterprise programs and services.

The budget further reflects the pathway to add a Personnel & Training position for addition to the Police Department workforce. A key component to the review process is balancing priorities with budget capacity. The position is a priority, and staff will work with the department to bring it back to the Council for approval in the coming months.

# Capital Projects

The City has an ongoing Capital Improvement Program (CIP) that provides investments to improve infrastructure related to the City's streets & sidewalks, traffic calming, parks, and building facilities. Primary funding for these investments comes from development impact fees; State gas taxes; County transportation funds; grants from federal, State, and regional sources; as well as from ongoing and one-time transfers from the General Fund. Some projects that were recently completed include the East Market Street Cycle Track, Bardin and Alisal Safe Routes to School, Cesar Chavez Soccer Field, Industrial Waste Treatment Facility Sediment Removal, Street Sweeping Signage Installation, and the 2024 Pavement Improvements (Riker St, Abbott & S Sanborn, Towt St, Mae St, Garner Ave, Independence Blvd, Pacheco St, Tampico Ave, N 1st St, Old Stage Rd, S Hebbron Ave, Circle Dr, Rainer Dr, Iverson St, W Acacia St).

Based on the previously approved Capital Budget, work is underway on several multi-year projects and programs which include streets and sidewalks repairs, a new Community Center in District 5; the re-opening of Hebbron Recreation Center with improvements; replacement

of old restrooms in City parks; replacing outdated HVAC (heating, ventilation, and air conditioning) systems at City buildings; Fire Station 1 improvements; and installing electric vehicle charging infrastructure. Also, an Open Space which includes Ensen park was accepted by the City for maintenance and operations.

Looking ahead, the City's proposed six-year CIP (FY 2025/26 - FY 2030/31) includes projects and programs valued at \$129.6 million. The highlights of the proposed CIP are as follows.

#### Capital Maintenance

Preservation and maintenance of existing City assets is a primary focus of the CIP. The highest level of funding in Capital Maintenance is allocated to ongoing annual projects to repave City streets, repair sidewalks, curbs and gutters in the worst condition, traffic calming, Boronda Road congestion relief, Abbot Street repairs, and build ADA curb ramps.

In summary, as per Council direction, the CIP budget reflects additional funding for capital improvement projects in streets and road, including an:

- Increase of \$2,000,000 for a total of \$11,345,000 to focus on specific streets and sidewalk projects
- Increase to the traffic calming budget by \$300,000 for a total of \$500,000
- Increase to the Boronda Road Congestion Relief budget by \$2,000,000 for a total of \$2,900,000
- Adds \$4,000,000 to the Abbott Street Project





# FY 2025-26 Budget Balancing Strategies

For FY 2025-26, the Proposed Operating Budget was balanced utilizing several budget balancing strategies. Existing resources were programmed by either maintaining current structures or realigning operations to remain effective. In some cases, this work coincided with some department restructuring efforts. The Proposed Budget includes increases in costs, as vendor, supply, and other expenses rose beyond FY 2024-25 levels.

The second strategy was to maintain a 5% salary savings factor that represents approximately \$5.1 million in anticipated savings. This strategy simply accounts for the expected salary savings upfront. However, if vacancy savings do not materialize, staff will come back to Council for adjustments. It is important to emphasize that ongoing recruitment efforts continue as per the normal process for all vacant positions.

The third strategy is reallocating previously available appropriated resources in projects or programs that are not moving forward or are no longer identified as a priority.

The FY 2025-26 Proposed Budget endeavors to maintain essential public services while controlling operational costs in light of the Financial Forecast, which predicts operating shortfalls in subsequent fiscal years. Providing current service levels to the community in future fiscal years will require a strong performance of the City's economically sensitive revenues and/or revenue enhancements.

#### In Closing

With significant uncertainties ahead, the FY 2025-26 Proposed Budget provides the Council and the community a sense of fiscal discipline and precaution as we look towards 2026. This budget invests in community needs and prioritizes enhancing City services that the residents expect through balanced conservative fiscal strategies. This budget makes progress towards addressing Council's 2025 Priorities and priority objectives. It focuses on maintaining services and financial stability. Concurrently, it reflects proactively planning reserves, enhancing City services and developing contingency plans.

# Acknowledgements

I would like to thank the City Council for its leadership and our Executive Leadership Team who worked on the recommendations and materials to respond to the City Council and community priorities. The Salinas community should be proud of your leadership and commitment to service.

A Citywide budget requires countless hours of teamwork, collaboration, and patience to produce. I would like to offer special thanks to the Finance Budget Team: Selina Andrews, Abe Pedroza, Yesenia Nunez, and Nick Luciano. This team's dedication, expertise, and willingness to continue to adapt to evolving circumstances is a testament to their commitment to this organization and to the community.

In conclusion, I look forward to presenting the recommended budget and the conversations with the Council and community.

Sincerely,

René Mendez

René Mendez, City Manager

# City of Salinas Profile

### History

The name Salinas means "salt marsh" in Spanish. The City got this name because at that time there was a large slough that ran through the area. In the mid-1800s, Salinas' agricultural industry began to grow. In 1867, several local businessmen laid-out a town plan and enticed the Southern Pacific Railroad to build its tracks through Salinas City.

Agriculture continued as the area's major industry and today, the Salinas Valley is known as "The Salad Bowl of the World".

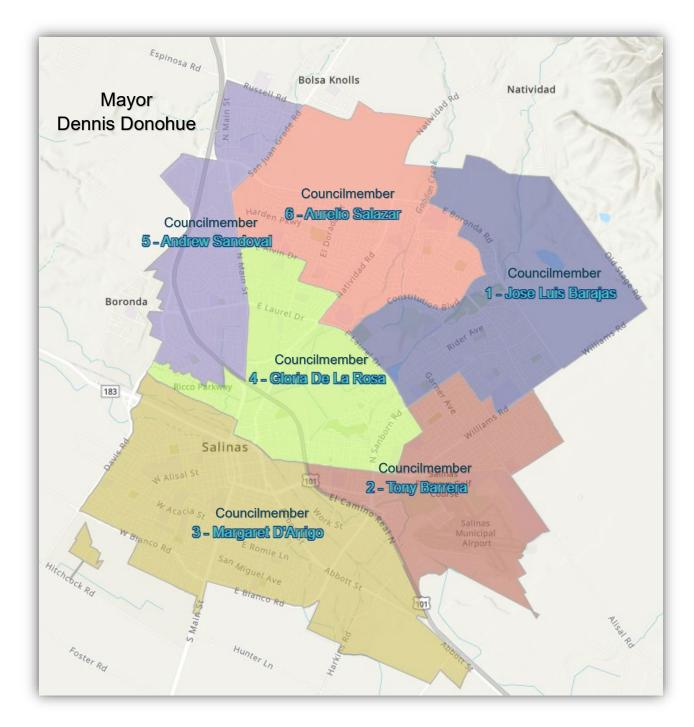
The City of Salinas was incorporated as a charter city on March 4, 1874 providing all typical City services including: Public Safety (police and fire), Public Works (engineering & transportation, and environmental & maintenance services), Community Development (permit services and planning), Library and Community Services (parks & community services, and library), and General



Administrative Services. Business-type City services include: a Municipal Airport, Industrial Waste System, Sanitary Sewer System, Permit Services, and Preferential, Downtown, and Enforcement Parking Districts. The United States Census Bureau reports the City's population at 161,039 as of January 1, 2024. The City employs about approximately 660 persons on a full-time basis.

# City Government

The City of Salinas operates under the Council-Manager form of government. The City Council is governed by a six-member Council elected by districts for four-year alternating terms and a Mayor elected at large for a two-year term. The City Council acts as the legislative and policy-making body. Council appoints the City Manager and the City Attorney. The City Manager is the chief administrator and is responsible for implementing the policies and priorities of the City Council. Our current City Hall was built in 1964 and an addition was constructed in 1975. Our old City Hall no longer exists, but we have some records of the building dating back to 1907. It was demolished shortly after our current City Hall was opened in 1964.



# **Economy**

Salinas is a global AgTech hub located in the backyard of internationally renowned technology epicenter, Silicon Valley. From the perspective of native son and iconic American author John Steinbeck to the pioneering problem solving that led to the invention of iceberg lettuce and bagged salad, Salinas has a global reputation as a city where agriculture, technology and innovation converge and blossom. Although agriculture is the foundation of the local economy, more than 100 manufacturing firms call Salinas home. Some of the largest employers in the area include: Dole Fresh Vegetable, the County of Monterey and Salinas Valley Memorial Hospital.

Major Employers (Listed in Alphabetical order):

Arco AM PM

Best Buy

Cardinale Volkswagen

Coastal Ford Tractor

Costco

Gold Star GMC Buick

Home Depot

Love's Travel Stop

Lowes

Macy's

Mike's Auto Sales

My Chevrolet

My Jeep Chrysler Dodge

My Nissan Kia

**Pilot Travel Center** 

Quinn CAT Company

City Resources	
Community Centers	1
Fire Stations	6
Parks	42
Recreation Centers*	7

<sup>\*</sup>Hebbron tentatively opening December 2025

#### Education

City of Salinas School Districts include: 33 elementary schools 7 of middle schools 6 of high schools 12 other programs

#### Housing

Salinas is a community of neighborhoods with a wide variety of housing options. With Victorians and the historic Spanish influence, Salinas provides renters and homebuyers a housing assortment, from modest cottages and modern townhouses to spacious "rancheros" nestled in the oak-dotted countryside.

Newer developments provide attractive and imaginative tract homes and condominiums alongside the many modern homes in well-established neighborhoods. Newcomers and longtime residents will find a neighborhood to their liking, regardless of whether they are looking for something larger to accommodate a growing family, or simply want to find smaller quarters for their retirement years.

Salinas offers approximately 47,000 housing units of which 23,500 are detached single family residences, 2,700 are attached single family residences, 3,900 two to four unit multifamily complexes, 15,000 apartment units, and 1,450 mobile homes. The residential vacancy rate is approximately 4.0% at any time during the year.

# Transportation

The City of Salinas is the county seat of Monterey County and is located in the Central Coast region of California, 17 miles inland from the Monterey Bay, 325 miles north of Los Angeles and 106 miles south of San Francisco.

#### Air

The Salinas Municipal Airport serves the City as an element of the national transportation system. It is also an economic development asset and serves as an employment center with over twenty businesses providing jobs. The Municipal Airport has 6,000-foot and 5,000-foot lighted runways. Commercial airlines serve at the nearby Monterey Peninsula Airport.

#### Bus

Monterey-Salinas Transit (MST) operates local bus service; Monterey-Salinas Airbus offers connections to San Jose and San Francisco airports; Greyhound offers service to all major cities from the Intermodal Transportation Center.

#### Highways

The major north-south freeway, US-101, bisects Salinas. State highways 68 and 183 connect with scenic Highway 1 accessing the Monterey Peninsula and surrounding cities.

#### Rail

Union Pacific's main line has daily Amtrak service which runs through Salinas; with a stop at the Intermodal Transportation Center.

#### Schools

Salinas is served by three elementary school districts, a unified high school district and several private schools at both the primary and secondary level. Hartnell College, a State Community College, offers two-year degrees and occupational certificate programs. California State University, Monterey Bay is located less than 15 miles away on the former Fort Ord site but has strong local presence with their branch located on North Main Street. Graduate studies through Golden Gate University, Monterey Institute of International Studies and Chapman College are available nearby. Also in the area are Moss Landing Marine Laboratory, Monterey College of Law, Stanford University's Hopkins Marine Station and San Jose State University.

#### **Community Services**

Salinas has extensive health and medical services with two of Monterey County's four hospitals located within the City. Natividad Medical Center is recognized as a Medical Center Level II Trauma Center serving the Central Coast. Salinas also offers skilled nursing and convalescent homes and residential retirement facilities for seniors, as well as over 210 practicing physicians.

Fire protection and basic and advanced life support are provided by the City's full-service Fire Department. Advanced life support services are provided by the Fire Department's paramedic program with partial funding being provided from a countywide ambulance contract. The City of Salinas has a well-equipped, fully staffed Police Department and receives additional support, as required, from the Monterey County Sheriff's Office.

The City's moderate climate encourages year-round use of its 550 plus acres of municipal parks, which include golf courses, tennis courts and swimming pools. The Salinas Community Center regularly hosts symphonies, ballets, concerts, and conventions. Salinas is host to the annual California Rodeo and the California International Airshow. Salinas has a modern California Sports Complex and the National Steinbeck Center. Surrounding Salinas are diverse recreational opportunities including beautiful beaches and the world-famed golf courses of the Monterey Bay Peninsula.

As the retail hub of the Central Coast, Salinas enjoys a wide selection and diversity in its stores. Northridge Shopping Center contains over 120 specialty shops and four major department stores – Macy's, Hobby Lobby, J.C. Penney and Best Buy. Harden Ranch Plaza includes a Super Wal-Mart, Target, Safeway, specialty stores, restaurants, banking institutions, and Lowe's Home Center. The Westridge Shopping Center is home to Costco, a second Wal-Mart store, Office Max, Dick's Sporting Goods, and a variety of national chain restaurants. The Salinas Auto Center houses nine local dealers. In October 2007, Home Depot moved its operations from Harden Ranch Plaza to the Auto Center area to join Kohl's and other specialty stores. Additionally, Salinas' location allows quick access to the Monterey Peninsula, as well as the San Jose area.

#### **Boards and Commissions**

The City utilizes various Boards and Commissions in the conduct of its affairs.

Commissions established by City Ordinance are as follows:

- Airport Commission
- Library & Community Services Commission
- Traffic and Transportation Commission
- Planning Commission
- Public Art Commission
- Measure E Committee
- Measure G Committee
- Police Community Advisory Committee
- Grievance Advisory Board
- Historic Resources Board

Subcommittees of Council include the following:

- Housing & Land Use Committee
- Finance Committee



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#### Basis for Budget Development

The budget is the City's financial plan for delivering effective services and efficiently managing the revenues which support those services. The City's Charter and municipal code provide broad governance for the preparation of the operating and capital budgets.

This budget allocates available resources to the provision of programs, services and projects in support of community needs and expectations, without compromising the long-term financial health of the City. The budget is also developed based on the following:

- City Council's Priorities
- Service level prioritization, as identified by Council
- Availability and sustainability of resources
- Organizational financial status and budgetary guidelines
- Legal mandates

The annual operating budget is a financial plan for a specific period of time. Salinas prepares a one-year operating budget and a six-year capital improvement program (CIP) plan. The operating budget and first year of the CIP plan are adopted by Council and implemented by staff.

The review of the operating and capital budget is structured around public hearings conducted prior to City Council adoption of the budget in order to incorporate community input into the decision-making process.

#### City Council Priorities

The City is committed to providing high-quality, cost-effective services that reflect the City's core values and strategic goals. City Council established priorities, which are topics or service areas that will receive significant attention during the year. The top priorities guide both budget development and department priority setting. The following are the City Council's top priorities for FY 2025-26, adopted in May 2025: Economic Development, Housing, Infrastructure, City Services, Public Safety, and Youth and Seniors.

# Operating Budget – Calendar

**December:** Budget guidelines and timeframes are developed and distributed for the operating budget. The prior year base budget is provided to departments for review and adjustment, as necessary. The base budget is the starting point for the budget development process.

**February:** Departments submit requests to reallocate staffing and non-salary resources for the upcoming year to meet changing operational needs. The reallocation process may result in no net change to the level of resources allocated to the department overall. Departmental requests for changes and/or augmentations to the base budget are submitted to the City Manager for review. Departments provide targeted outcomes and performance measures associated with requests for resources or service level augmentations. Departments also submit updates to the budget document regarding goals and objectives, significant accomplishments, and key performance measures. The City Manager and Finance staff review operating budget requests while Human Resources review personnel requests.

**March:** Internal budget study sessions are held with the City Manager to discuss department budget requests.

**April:** Finance completes preparation of the proposed operating budget based on the City Manager's direction.

**May:** Finance prepares the operating and capital budget documents. The City Manager releases and presents the proposed operating and capital budgets to City Council and posts the budget document on the City's website. Through a series of public hearings, the budget is discussed, and amendments are proposed.

**June:** Final adoption by City Council occurs after a public hearing in June. All changes made during the public process are incorporated into the adopted budget documents which are distributed to City libraries as well as posted on the City's website.

	·e*		
May 6	Finance Committee		
May 27	City Council	Council Chambers	FY 2025-26 Budget Study Session
June 10	Finance Committee	Council Chambers	
June 17	City Council	Council Chambers	Public Hearing – Budget Adoption

<sup>\*</sup>These meeting were in person with the option to attend by teleconference.

#### **Understanding the Budget Document**

The operating budget document includes citywide information as well as information specific to each fund and each department. The City receives revenue from numerous sources, many of which have restrictions on how funds can be used. Separate funds are established to account for the different types of revenues and their allowable uses. The annual budget information is available after the publication of the Proposed Budget, which occurs in May. The Adopted Budget is available in June.

**General Fund:** This fund is used to account for all general revenues of the City (e.g., property, sales, transient occupancy, and utility user taxes). In general, these funds are allocated at the discretion of the City Council. This revenue is used to support citywide services such as public safety, community services, planning and development services, and administrative support services.

**Measure E:** This is a one-half of one percent (0.50%) transaction and use tax. It was approved by the voters as a general-purpose tax, which means that revenue generated from this tax can be used to support citywide services such as public safety, community services, planning and development services, and administrative support services. Revenue from this tax is allocated at the City Council's discretion.

**Measure G:** This is a one percent (1.0%) transaction and use tax. It was approved by the voters as a general-purpose tax, which means that revenue generated from this tax can be used to support citywide services such as public safety, community services, planning and development services, and administrative support services. Revenue from this tax is allocated at the City Council's discretion.

**Enterprise Funds:** These funds are established to function as self-supporting operations wherein expenditures are entirely offset by fees or charges for services. For example, the City of Salinas provides sewage, parking, and airport services. Revenues from fees or charges are accounted for in separate enterprise funds and can only be used to pay for expenses related to those services.

**Internal Service Funds:** These funds are established to account for a variety of business services provided by one City department (or division) to other City departments. Fleet maintenance, general liability, and workers' compensation services are provided to all City departments through internal service funds. Departments are charged for these services based on their respective utilization.

**Capital Improvement Funds:** Revenues and expenses for capital projects not associated with Enterprise or Internal Service activities are accounted for in separate Capital Improvement funds. Capital investments that are associated with Enterprise or Internal Service activities are reported and included in those fund types.

**Special Revenue Funds:** These funds are used to account for the proceeds of revenues that are designated for specific or restricted uses. These funds include gas tax funds from the state, in lieu housing fees assessed for the City's Below Market Rate housing projects, and transportation mitigation fees paid by developers. Other special revenue funds include assessments for parking lot bond payments, parking permit revenues, Community Development Block Grants (CDBG) funds from the federal government, and development impact fees related to sewer & storm, parks & playgrounds, libraries, street trees, arterial/traffic, fire, and police.

**Debt Service Funds:** Debt financing is occasionally undertaken for the purchase, replacement, or rehabilitation of capital assets. Separate funds are established to account for these nonoperating expenses.

#### **Budget in Brief**

The Government Finance Officers Association (GFOA) recommends that governments strive for broader consumption and greater comprehension of the budget document. For this reason, the City is introducing a new Budget in Brief document this year. The budget document is very important as it identifies the services to be provided (along with the funding), and the rationale behind key decisions. It is a very timely task to read and understand the entire budget document. Introducing the Budget in Brief that captures these elements is essential. Users of the budget document will benefit from this high-quality report intended to promote better communication, and ultimately making it easier to comprehend the information that is being presented.

# Department and Enterprise Fund Information

The budget document includes information for each department as follows:

Programs and Services	Describes division functions and programs within the department.									
Expected Service Delivery	Highlights the major work plan items for the department for the upcoming fiscal year									
Top Accomplishments  Highlights the top accomplishments for the department for the prior fiscal year										
Budget Actions	Budget Actions Identifies major changes from the prior year budget									
Operating Funds Managed	Lists the operating funds and descriptions that the department manages									
Budget Summary	Summarizes key expenditure, revenue, and position data for the department and/or fund									
Performance Measures	Lists key department performance measures related to some goals, objectives, and key quantifiable department outputs									
Position Detail	Lists full-time equivalent (FTE) positions									
Organizational Chart	Depicts full-time equivalent (FTE) positions within the department.									

#### **Budgetary Basis**

The budget is prepared in accordance with Generally Accepted Accounting Principles (GAAP). The budget for governmental funds has been prepared on a modified accrual basis. The modified accrual basis recognizes expenditures when the related fund liability is incurred. Revenues are recognized when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period.

#### Fund Structure and Accounting Basis

The accounts of the City are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

#### Governmental Funds

General Funds account for all financial resources necessary to carry out basic governmental activities of the City and support essential City services such as police and fire protection, street maintenance, libraries, and parks. General Fund, Measure E, and Measure G are examples.

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditures for specified purposes. Measure X – Transportation and Safety, SB 1 – Road Repair, and National Opioid Settlement Funds are examples.

Debt Service Funds are used for the accumulation and disbursement of financial resources that will be used to make principal and interest payments on general long-term debt.

Capital Project Funds are used to account for major capital acquisition and construction activities.

#### **Proprietary Funds**

Enterprise Funds are used to report business-type activities for which a fee is charged to external users for goods or services. The Airport, Sewer, Industrial Waste are examples.

Internal Service Funds are used for services provided to internal users and account for the financing of goods or services provided by one department to other departments on a cost reimbursement basis. General Liability and Workers Compensation are examples.

#### Fiduciary Funds

Private Purpose Trust Funds are used to account for any trust arrangement not properly reported in a pension trust fund under which principal and income benefit individuals, private organizations, or other governments. Successor Agency is an example.

Pension Trust Funds are used to account for resources that are required to be held in trust for the members and beneficiaries of defined benefit pension plans, defined contribution plans, or other employee benefit plans. The City's only pension trust fund is the Deferred Compensation Fund.

Custodial Funds are used to account for assets held in an agent capacity by the City for individuals, private organizations, other governments and/or other funds that are not required to be reported in pension trust funds, investment trust funds, or private-purpose trust funds.

# All City Funds Schedule

The Summary of All Funds schedule on the following page groups the City's funds into five categories:

- General Fund
- Other Governmental Funds
- Enterprise Funds
- Internal Service Funds
- Capital Project Funds

The first four categories include the City's operating funds, and the last one is a special purpose fund used for capital investments. Funding for most of the City's operations and most of its services comes from the first four categories.

The budget for Capital funds is reviewed and adopted by the City Council as part of the Capital Improvement Program (CIP).

The **Summary of All Funds** schedule includes all funds citywide and presents the total available resources and total use of resources, including beginning fund balances, revenues, expenditures, "transfers in," and "transfers out." Therefore, the "Total Revenues" and "Total Expenditures" columns for all funds present the true budgeted revenues and expenditures expected to be received and spent by the entire City.

Please refer to the summaries in this section of the document for detailed information.

#### Fund Balances and Budget Summary - All Funds

	Fu	Estimated und Balance 06/30/2025		Revenues FY 25-26	т	ransfers In FY 25-26		ransfers Out FY 25-26	Expenditures FY 25-26		•		Estimated Fund Balance 06/30/2026		Fund Balance Change from Prior Year	Fund
Operating Funds																
Governmental Funds																
General Funds	•	(0.400.000)	Φ.	407 504 000	Φ.	0.470.700	Φ.	40.400.000	Φ.	444 500 050	Φ.	057.074	•	(5.040.007)	45.00/	4000
General Fund	\$	(9,123,963)	\$	127,534,260	Ф	2,478,700	\$	12,166,000	\$	114,599,358	\$	857,274	\$	(5,019,087)	45.0%	1000
Measure E		10,996,641		18,461,000		-		3,406,000		21,359,920		(1,245,844)		3,445,877	-68.7%	1100
Measure G Subtotal General Funds	\$	1,307,839 3,180,517	\$	36,058,000 182,053,260	_	2,478,700	\$	7,586,800 <b>23,158,800</b>	\$	26,169,827 <b>162,129,105</b>	\$	812,721 <b>424,151</b>	\$	4,421,933 2,848,723	238.1% -10.4%	1200
Other Governmental Funds	Ф	3,100,517	Ф	102,053,260	Þ	2,470,700	Þ	23,150,000	Þ	162,129,105	Þ	424,151	Ф	2,040,723	-10.4%	
Maintenance District Administration	\$	(8,192)	\$		\$		\$	_	\$		\$	_	\$	(8,192)	0.0%	2101
Woodside Park Maintenance District	Ψ	270,223	Ψ	63,700	Ψ	-	Ψ	-	Ψ	46,080	φ	-	Ψ	287,843	6.5%	2101
Downtown Mall Maintenance District		(42,996)		03,700		-		-		40,000		-		(42,996)	0.0%	2102
Airport Business Park Maintenance District		11,461		15,000		-		-		- 17,422		-		9,039	-21.1%	2103
NE Salinas Landscape District		1,678,002		822,300		_		10,000		803,500		_		1,686,802	0.5%	2105
Harden Ranch Landscape District		200,471		153,100		_		-		135,150		_		218,421	9.0%	2106
Vista Nueva Maintenance District		193.117		37,000		_		10,000		38.150		_		181,967	-5.8%	2107
Mira Monte Maintenance District		305,817		129,900		_		-		159,350		_		276,367	-9.6%	2108
Monte Bella Maintenance District		4,791,605		749,600		_		611,000		478,000		-		4,452,205	-7.1%	2109
Local Public Safety Fund - Prop 172		1,272,643		600,000		_		-		600,000		-		1,272,643	0.0%	2201
Local Public Safety Fund - AB 3229		1,438,884		516,300		_		_		500,000		_		1,455,184	1.1%	2202
Emergency Medical Service		(185,516)		-		_		_		-		-		(185,516)	0.0%	2501
Asset Forfeiture		248,795		32,300		-		-		30,000		-		251,095	0.9%	2502
Traffic Safety		(32,506)		375,000		-		200,000		125,000		-		17,494	153.8%	2503
Vehicle Abatement		294,634		160,000		_		-		258,340		-		196,294	-33.4%	2504
Recreation Parks		301,102		50,000		-		-		22,900		-		328,202	9.0%	2505
PEG Cable Franchise		566,949		125,000		-		-		145,000		-		546,949	-3.5%	2506
Municipal Art		244,553		1,000		100,000		-		115,000		-		230,553	-5.7%	2507
KDF Los Padres Development Social Services		249,269		-		-		-		-		-		249,269	0.0%	2509
General Plan		1,582,271		400,000		-		183,700		1,703,870		-		94,701	-94.0%	2513
National Opioid Settlement		33,279		-		-		-		-		-		33,279	0.0%	2514
Residential Rental Registry		3,596		530,410		-		-		530,410		-		3,596	0.0%	2530
SRA Public Improvement		1,748,607		31,700		-		-		-		-		1,780,307	1.8%	2601
HSA - Affordable Housing		210,319		63,500		-		-		12,530		-		261,289	24.2%	2602
Local Housing Trust		2,000,000		-		-		-		12,000		-		1,988,000	-0.6%	2603
Housing & Urban Development Funds		-		2,833,310		-		-		2,833,310		-		-	0.0%	2900
Grant Funds		-		822,400		-		-		822,400		-		-	0.0%	3000

#### Fund Balances and Budget Summary - All Funds

	Estimated Fund Balance 06/30/2025	Revenues FY 25-26	Transfers In FY 25-26	Transfers Out FY 25-26	Expenditures FY 25-26	Reserve Allocation FY 25-26	Estimated Fund Balance 06/30/2026	Fund Balance Change from Prior Year	Fund
2014 COP Consolidation	-	-	232,700	-	232,700	_	_	0.0%	4104
2018 Lease - Police Safety Building	23,639	-	5,987,400	-	5,987,400	-	23,639	0.0%	4106
2018B COP TRIP	491,143	-	2,340,100	-	2,340,100	-	491,143	0.0%	4107
2018 Lease - El Gablian Library	3,804	-	1,456,100	-	1,456,100	-	3,804	0.0%	4110
2020A - Refund Bonds Series	300	-	1,623,800	-	1,623,600	-	500	66.7%	4111
2020B - Refund Bonds Series	250	-	667,400	-	667,400	-	250	0.0%	4112
2024 Energy Efficiency	-	-	263,500	-	263,500	-	-	0.0%	4113
Assessment District Administration	(2,178)	-	-	-	· <u>-</u>	-	(2,178)	0.0%	4201
Assessment District Debt Service	(663,855)	5,600	-	-	51,700	-	(709,955)	-6.9%	4202
Assessment District Reserve	1,983,282	35,500	-	-	· -	-	2,018,782	1.8%	4203
2019 Special Tax Bond - Monte Bella 1	335,130	197,700	-	-	168,100	-	364,730	8.8%	4204
2019 Special Tax Bond - Monte Bella 2	304,743	154,800	-	-	139,800	-	319,743	4.9%	4205
2019 Special Tax Bond - Monte Bella 3	341,180	180,000	-	-	167,800	-	353,380	3.6%	4206
Fairways Golf Course	36,862	100,000	113,000	-	249,700	-	162	-99.6%	6301
Twin Creeks Golf Course	7,124	60,000	373,000	-	439,200	-	924	-87.0%	6302
Stormwater (NPDES)	(424,251)	79,700	1,670,000	-	3,536,023	-	(2,210,574)	-421.1%	6500
Crazy Horse Landfill	721	-	-	-	-	-	721	0.0%	6600
Water Utility	7,130	7,000	-	_	14,000	-	130	-98.2%	6700
Affordable Housing	86,939	192,000	-	-	90,000	-	188,939	117.3%	6950
Fleet Maintenance	48,163	-	2,000,000	-	2,959,625	-	(911,462)	-1992.5%	7120
Successor Agency - SRA	1,569,649	1,084,600	, , , , <u>-</u>	947,600	, , , , , , , , , , , , , , , , , , ,	_	1,706,649	8.7%	8914
Successor Agency - Administration	19,419	10,000	-	-	10,000	_	19,419	0.0%	8915
Proprietary Funds	,	,			,		,		
Enterprise Funds									
Municipal Airport	2,271,089	2,330,900	-	228,200	2,318,290	(600,373)	1,455,127	-35.9%	6100
Industrial Waste	2,641,194	2,748,900	-	142,900	2,486,170	-	2,761,024	4.5%	6200
Sewer	(2,424,124)	3,737,500	150,000	103,800	4,574,350	1,555,681	(1,659,093)	31.6%	6400
Downtown Parking District	(2,686,797)	453,500	947,600	35,200	1,677,360	, , , <u>-</u>	(2,998,257)	-11.6%	6801
Preferential Parking	71,294	25,000	-	-	22,800	_	73,494	3.1%	6802
Parking Enforcement	215,021	936,000	-	_	1,094,430	_	56,591	-73.7%	6803
Permit Services	4,566,423	7,210,400	-	389,000	7,109,105	(1,777,276)	2,501,442	-45.2%	6900
Internal Service Funds	,,	, -,		,	,,	( , , - ,	,,		
Internal Services Administration	194,220	-	-	194,220	-	-	-	-100.0%	7101
General Insurances	(272,089)	100,000	2,427,000	- ,	2,254,000	_	911	100.3%	7102
Worker's Comp. Self-Insurance	684,656	6,960,000	-	_	6,730,480	_	914,176	33.5%	7103
General Liability Self-Insurance	(1,126,576)	385,800	5,759,220	_	5,017,740	_	704	100.1%	7104
Total Operating Funds	_ <del></del> -	\$ 217,559,680	\$ 28,589,520	\$ 26,214,420	\$ 225,198,990	\$ (397,816)	\$ 23,198,383	-19.6%	

#### Fund Balances and Budget Summary - All Funds

	Fu	Estimated and Balance 06/30/2025	Revenues FY 25-26	Transfers In FY 25-26	 ransfers Out FY 25-26	 Expenditures FY 25-26	Α	Reserve Ilocation TY 25-26	Fu	Estimated und Balance 06/30/2026	Fund Balance Change from Prior Year	Fund
Capital Funds												
Sewer & Storm Development Impact Fee	\$	627,656	\$ 337,000	\$ -	\$ 471,200	\$ -	\$	-	\$	493,456	-21.4%	2301
Parks & Playground Development Impact Fee		696,298	76,400	-	-	-		-		772,698	11.0%	2302
Library Development Impact Fee		532,376	64,700	-	-	-		-		597,076	12.2%	2303
Street Trees Development Impact Fee		8,568	5,500	-	-	-		-		14,068	64.2%	2304
Annexations Development Impact Fee		(269)	-	-	-	-		-		(269)	0.0%	2305
Arterial Development Impact Fee		2,342,767	1,254,400	-	400,000	-		-		3,197,167	36.5%	2306
Fire Development Impact Fee		336,538	53,800	-	-	-		-		390,338	16.0%	2307
Police Development Impact Fee		1,767,287	148,400	-	-	-		-		1,915,687	8.4%	2308
Gas Tax		2,587,624	4,715,400	-	6,326,000	-		-		977,024	-62.2%	2401
Measure X		9,298,683	6,021,700	-	12,490,100	-		-		2,830,283	-69.6%	2510
SB 1 Road Maintenance & Rehabilitation		3,125,759	4,387,000	-	6,300,000	-		-		1,212,759	-61.2%	2511
SB 1 Traffic Congestion Relief		610,113	11,100	-	-	-		-		621,213	1.8%	2512
Special Construction - Federal & State		-	5,739,097	-	5,739,097	-		-		-	0.0%	5201
Assessment District - Projects		440,377	-	-	-	-		-		440,377	0.0%	5300
2019 Special Tax Bond Monte Bella		28,703	-	-	-	-		-		28,703	0.0%	5301
Capital Projects Fund		2,000,000	-	29,351,297	-	29,351,297		-		2,000,000	0.0%	5800
Vehicle Replacement Reserve		4,223,621			 	 1,853,570				2,370,051	-43.9%	7121
Total Capital Funds	\$	28,626,101	\$ 22,814,497	\$ 29,351,297	\$ 31,726,397	\$ 31,204,867	\$	-	\$	17,860,631	-37.6%	
Total All Funds	\$	57,486,510	\$ 240,374,177	\$ 57,940,817	\$ 57,940,817	\$ 256,403,857	\$	(397,816)	\$	41,059,014	-28.6%	

#### **Transfers In and Transfers Out**

Fund	Fund		ransfers In FY 25-26		nsfers Out FY 25-26	Net Transfers	
1000 General Fund							
	Gas Tax	\$	2,095,000	\$	_		
	Traffic Safety	•	200,000	Ψ	_		
	General Plan		183,700		-		
	Municipal Art		-		100,000		
	2014 COP Consolidation		_		232,700		
	Refunding Bonds Series 2020A-1 Energy		_		1,249,400		
	Refunding 2020A-2 SVSWA		_		667,400		
	2024 Energy Efficiency		_		263,500		
	Fairways Golf Course		_		113,000		
	Twin Creeks Golf Course		_		373,000		
	Sanitary Sewer		_		150,000		
	Storm Sewer (NPDES)				1,500,000		
	General Insurances		_		1,826,000		
	General Liability		-		4,186,000		
	Fleet Maintenance		=				
93.7 120	Total General Fund		2,478,700		1,505,000 <b>12,166,000</b>	(9,687,300)	
1100 Measure E							
95.4110	2018 Lease-El Gabilan Library		_		1,456,100		
	Refunding Bonds Series 2020A-1 Energy		_		68,900		
	Capital Projects		_		1,000,000		
	General Insurances		_		214,000		
	General Liability		_		491,000		
	Fleet Maintenance		_		176,000		
33.7 120	Total Measure E		-		3,406,000	(3,406,000)	
1200 Measure G							
95.4106	2018 Lease - Public Safety Bldg		-		5,987,400		
95.4111	Refunding Bonds Series 2020A-1 Energy		-		5,400		
95.7102	General Insurances		-		387,000		
95.7104	General Liability		-		888,000		
	Fleet Maintenance		-		319,000		
	Total Measure G		-		7,586,800	(7,586,800)	
2100 Maintenance	District Funds						
2105 95.5800	Capital Projects		-		10,000		
2107 95.5800	Capital Projects		-		10,000		
2109 95.5800	Capital Projects		<u> </u>		611,000		
	Total Maintenance District Funds		-		631,000	(631,000)	
2300 Development							
2301 95.5800	Capital Projects		-		471,200		
2306 95.5800	Capital Projects		-		400,000		
	Total Development Impact Fee Funds		-		871,200	(871,200)	
2401 Gas Tax							
	General Fund		-		2,095,000		
	Capital Projects		-		4,061,000		
95.6500	Storm Sewer (NPDES)		<u>-</u>		170,000		
	Total Gas Tax		-		6,326,000	(6,326,000)	

#### **Transfers In and Transfers Out**

2503 Traffic Safety   95.100   General Fund	Fund	Transfers In FY 25-26	Transfers Out FY 25-26	Net Transfers
September   Sept	2502 Traffic Cafety			
	-		200.000	
2507 Municipal Art		<del>-</del>		(200,000)
90.1000   General Fund   100,000   - 100,000	Total Trainic Salety	-	200,000	(200,000)
90.1000   General Fund   100,000   - 100,000	2507 Municipal Art			
Total Municipal Art   100,000   - 100,000		100,000	=	
95.4107   Measure X Bonds   -   2,340,100   95.5800   Capital Projects   -   10,150,000   (12,490,100)     70tal Measure X   -   12,490,100   (12,490,100)     2511 SB1 Road Maintenance & Rehabilitation   95.5800   Capital Projects   -   6,300,000   (6,300,000)     85.5800   Capital Projects   -   6,300,000   (6,300,000)     85.5800   Capital Projects   -   183,700   (183,700)     85.5800   Capital Plan   -   183,700   (183,700)     85.5800   Capital Projects   -   183,700   (183,700)     86.5800   Capital Projects   -   183,700   (183,700)     86.5800   Capital Projects   -   183,700   (183,700)     86.5800   Capital Projects   -   183,700   -   183,700   (183,700)     86.5800   Capital Projects   -   183,700   -   183,700   (183,700)     86.5800   Capital Projects   -   183,700   -   183,700   (183,700)     86.5800   Capital Projects   -     183,700   -     183,700       86.5800   Capital Projects   -			-	100,000
95.4107   Measure X Bonds   -   2,340,100   95.5800   Capital Projects   -   10,150,000   (12,490,100)     70tal Measure X   -   12,490,100   (12,490,100)     2511 SB1 Road Maintenance & Rehabilitation   95.5800   Capital Projects   -   6,300,000   (6,300,000)     85.5800   Capital Projects   -   6,300,000   (6,300,000)     85.5800   Capital Projects   -   183,700   (183,700)     85.5800   Capital Plan   -   183,700   (183,700)     85.5800   Capital Projects   -   183,700   (183,700)     86.5800   Capital Projects   -   183,700   (183,700)     86.5800   Capital Projects   -   183,700   (183,700)     86.5800   Capital Projects   -   183,700   -   183,700   (183,700)     86.5800   Capital Projects   -   183,700   -   183,700   (183,700)     86.5800   Capital Projects   -   183,700   -   183,700   (183,700)     86.5800   Capital Projects   -     183,700   -     183,700       86.5800   Capital Projects   -	2510 Measure X			
State   Projects   10,150,000   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,490,100   12,511 SB1 Road Maintenance & Rehabilitation   -		_	2.340.100	
Total Measure X   -   12,490,100   (12,490,100)		_		
95.5800   Capital Projects   -				(12,490,100)
95.5800   Capital Projects   -	2511 SB1 Road Maintenance & Rehabilitation			
		_	6.300.000	
95.1000   General Flund   -   183,700   (183,700)		-		(6,300,000)
95.1000   General Flund   -   183,700   (183,700)	2542 Comerci Blon			
Total General Plan   -   183,700   (183,700)			192 700	
### 4100 Debt Service Funds ### 4104 90.1000 General Fund		<del>-</del>		(192 700)
4104 90.1000   General Fund   232,700   -	Total General Plan	-	103,700	(103,700)
### ### ### ### #### #### ### ### ###	4100 Debt Service Funds			
4107 90.2510   Measure X   2,340,100   -	4104 90.1000 General Fund	232,700	-	
4110       90.1100       Measure E       1,456,100       -         4111       90.1000       General Fund       1,249,400       -         4111       90.1100       Measure E       68,900       -         4111       90.1200       Measure G       5,400       -         4111       90.6100       Airport Fund       83,200       -         4111       90.6200       Industrial Waste       77,900       -         4111       90.6801       Downtown Parking       35,200       -         4112       90.1000       General Fund       667,400       -         4113       90.1000       General Fund       263,500       -         4113       90.1000       General Fund       263,500       -         70tal Debt Service Funds       12,571,000       -       12,571,000         5201 Special Construction - Federal & State       -       5,739,097         5201 Special Construction - Federal & State       -       5,739,097         Folial Projects       -       5,739,097         Folial Projects       -       5,739,097         Folial Projects       -       83,200         95.5800       Capital Projects </td <td>4106 90.1200 Measure G</td> <td>5,987,400</td> <td>-</td> <td></td>	4106 90.1200 Measure G	5,987,400	-	
4111       90.1000       General Fund       1,249,400       -         4111       90.1100       Measure E       68,900       -         4111       90.1200       Measure G       5,400       -         4111       90.6100       Airport Fund       83,200       -         4111       90.6200       Industrial Waste       77,900       -         4111       90.6400       Sanitary Sewer       103,800       -         4111       90.6801       Downtown Parking       35,200       -         4112       90.1000       General Fund       667,400       -         4113       90.1000       General Fund       263,500       -         70tal Debt Service Funds       12,571,000       -       12,571,000         5201 Special Construction - Federal & State         95.5800       Capital Projects       -       5,739,097       (5,739,097)         6100 Airport         95.4111       Refunding Bonds Series 2020A-1 Energy       -       83,200       -       145,000       -       228,200       (228,200)       -       6200 Industrial Waste       -       77,900       -       65,000       -       -       65,000       - <td>4107 90.2510 Measure X</td> <td>2,340,100</td> <td>=</td> <td></td>	4107 90.2510 Measure X	2,340,100	=	
### 90.1100 Measure E 68,900 - 4111 90.1200 Measure G 5,400 - 4111 90.6100 Airport Fund 83,200 - 4111 90.6300 Industrial Waste 77,900 - 4111 90.6801 Downtown Parking 35,200 - 4111 90.1000 General Fund 667,400 - 4112 90.1000 General Fund 667,400 - 4113 90.1000 General Fund 263,500 - 4113 90.1000 General Fund 70tal Debt Service Funds 12,571,000 - 12,571,000  #### 5201 Special Construction - Federal & State 95.5800 Capital Projects - 5,739,097 70tal Special Construction - Federal & State 95.5800 Capital Projects - 145,000 70tal Airport - 228,200 (228,200)  #### 6200 Industrial Waste 95.5800 Capital Projects - 77,900 95.5800 Capital Projects - 77,900 95.5800 Capital Projects - 77,900 65,000 Capital Projects - 77,900 95.5800 Capital Projects - 77,900 65,000 Capital Projects - 65,000 Capital P	4110 90.1100 Measure E	1,456,100	=	
4111       90.1200       Measure G       5,400       -         4111       90.6100       Airport Fund       83,200       -         4111       90.6200       Industrial Waste       77,900       -         4111       90.6400       Sanitary Sewer       103,800       -         4111       90.6400       Downtown Parking       35,200       -         4112       90.1000       General Fund       667,400       -         4113       90.1000       General Fund       263,500       -         70tal Debt Service Funds       12,571,000       -       12,571,000         5201 Special Construction - Federal & State         95.5800       Capital Projects       -       5,739,097       (5,739,097)         6100 Airport       -       83,200       -       -       -       5,739,097)       (5,739,097)       -         620 Industrial Projects       -       145,000       -       -       228,200       (228,200)         620 Industrial Waste       -       77,900       -       65,000       -       -       65,000       -	4111 90.1000 General Fund	1,249,400	-	
4111       90.6100       Airport Fund       83,200       -         4111       90.6200       Industrial Waste       77,900       -         4111       90.6400       Sanitary Sewer       103,800       -         4111       90.6801       Downtown Parking       35,200       -         4112       90.1000       General Fund       667,400       -         4113       90.1000       General Fund       263,500       -         70al Debt Service Funds       12,571,000       -       12,571,000         5201 Special Construction - Federal & State       -       5,739,097       (5,739,097)         5201 Special Construction - Federal & State       -       5,739,097       (5,739,097)         6100 Airport       95.4111       Refunding Bonds Series 2020A-1 Energy       -       83,200       -         95.5800       Capital Projects       -       145,000       -       -         6200 Industrial Waste       -       77,900       -       65,000	4111 90.1100 Measure E	68,900	-	
4111       90.6200       Industrial Waste       77,900       -         4111       90.6400       Sanitary Sewer       103,800       -         4111       90.6801       Downtown Parking       35,200       -         4112       90.1000       General Fund       667,400       -         4113       90.1000       General Fund       263,500       -         70tal Debt Service Funds       12,571,000       -       12,571,000         5201 Special Construction - Federal & State       -       5,739,097       (5,739,097)         6100 Airport       95.5800       Capital Projects       -       5,739,097       (5,739,097)         6100 Airport       95.5800       Capital Projects       -       83,200       -       145,000       -         6200 Industrial Waste       95.4111       Refunding Bonds Series 2020A-1 Energy       -       77,900       -       228,200       (228,200)		5,400	-	
4111       90.6400       Sanitary Sewer       103,800       -         4111       90.6801       Downtown Parking       35,200       -         4112       90.1000       General Fund       667,400       -         4113       90.1000       General Fund       263,500       -         Total Debt Service Funds       12,571,000       -       12,571,000         5201 Special Construction - Federal & State         95.5800       Capital Projects       -       5,739,097         Total Special Construction - Federal & State       -       5,739,097         6100 Airport         95.4111       Refunding Bonds Series 2020A-1 Energy       -       83,200         95.5800       Capital Projects       -       145,000         Total Airport       -       228,200       (228,200)          6200 Industrial Waste         95.4111       Refunding Bonds Series 2020A-1 Energy       -       77,900         95.5800       Capital Projects       -       65,000	•	83,200	-	
4111 90.6801 Downtown Parking       35,200 - 400 -		77,900	=	
4112       90.1000       General Fund       667,400       -         4113       90.1000       General Fund       263,500       -         70tal Debt Service Funds       12,571,000       -       12,571,000         5201       Special Construction - Federal & State       -       5,739,097         70tal Special Construction - Federal & State       -       5,739,097         6100 Airport       95.4111       Refunding Bonds Series 2020A-1 Energy       -       83,200         95.5800       Capital Projects       -       145,000         70tal Airport       -       228,200       (228,200)         6200 Industrial Waste       95.4111       Refunding Bonds Series 2020A-1 Energy       -       77,900         95.5800       Capital Projects       -       65,000		103,800	=	
A113   90.1000   General Fund   263,500   -	<u> </u>		=	
Total Debt Service Funds   12,571,000   -   12,571,000			=	
5201 Special Construction - Federal & State         95.5800       Capital Projects       -       5,739,097         Total Special Construction - Federal & State       -       5,739,097         6100 Airport       95.4111 Refunding Bonds Series 2020A-1 Energy       -       83,200         95.5800       Capital Projects       -       145,000         Total Airport       -       228,200         6200 Industrial Waste       95.4111 Refunding Bonds Series 2020A-1 Energy       -       77,900         95.5800       Capital Projects       -       65,000				
95.5800       Capital Projects       -       5,739,097         Total Special Construction - Federal & State       -       5,739,097         6100 Airport         95.4111       Refunding Bonds Series 2020A-1 Energy       -       83,200         95.5800       Capital Projects       -       145,000         Total Airport       -       228,200         6200 Industrial Waste       95.4111       Refunding Bonds Series 2020A-1 Energy       -       77,900         95.5800       Capital Projects       -       65,000	Total Debt Service Funds	12,571,000	-	12,571,000
Total Special Construction - Federal & State   -   5,739,097   (5,739,097)	-			
6100 Airport         95.4111       Refunding Bonds Series 2020A-1 Energy       -       83,200         95.5800       Capital Projects       -       145,000         Total Airport       -       228,200       (228,200)         6200 Industrial Waste       95.4111       Refunding Bonds Series 2020A-1 Energy       -       77,900         95.5800       Capital Projects       -       65,000		=		
95.4111       Refunding Bonds Series 2020A-1 Energy       -       83,200         95.5800       Capital Projects       -       145,000         Total Airport       -       228,200       (228,200)         6200 Industrial Waste         95.4111       Refunding Bonds Series 2020A-1 Energy       -       77,900         95.5800       Capital Projects       -       65,000	Total Special Construction - Federal & State	-	5,739,097	(5,739,097)
95.4111       Refunding Bonds Series 2020A-1 Energy       -       83,200         95.5800       Capital Projects       -       145,000         Total Airport       -       228,200       (228,200)         6200 Industrial Waste         95.4111       Refunding Bonds Series 2020A-1 Energy       -       77,900         95.5800       Capital Projects       -       65,000	6100 Airport			
95.5800       Capital Projects       -       145,000         Total Airport       -       228,200       (228,200)         6200 Industrial Waste         95.4111       Refunding Bonds Series 2020A-1 Energy       -       77,900         95.5800       Capital Projects       -       65,000		=	83,200	
6200 Industrial Waste         95.4111       Refunding Bonds Series 2020A-1 Energy       -       77,900         95.5800       Capital Projects       -       65,000		-	145,000	
95.4111       Refunding Bonds Series 2020A-1 Energy       -       77,900         95.5800       Capital Projects       -       65,000		-		(228,200)
95.4111       Refunding Bonds Series 2020A-1 Energy       -       77,900         95.5800       Capital Projects       -       65,000	6200 Industrial Waste			
95.5800 Capital Projects - 65,000		<u>-</u>	77.900	
		-		
		-		(142,900)

### **Transfers In and Transfers Out**

Fund		Transfers In FY 25-26	Transfers Out FY 25-26	Net Transfers
6301 Fairways Gol	f Course			
	General Fund	113,000	_	
00.1000	Total Fairways Golf Course	113,000	-	113,000
6302 Twin Creeks	Golf Course			
90.1000	General Fund	373,000	-	
	Total Twin Creeks Golf Course	373,000	-	373,000
6400 Sanitary Sew	ver .			
90.1000	General Fund	150,000	-	
95.4111	Refunding Bonds Series 2020A-1 Energy	-	103,800	
	Total Sanitary Sewer	150,000	103,800	46,200
6500 Storm Sewei	r (NPDES)			
90.1000	General Fund	1,500,000	-	
90.2401	Gas Tax	170,000	-	
	Total Storm Sewer (NPDES)	1,670,000	-	1,670,000
6801 Downtown Pa	arking			
90.8914	Successor Agency - SRA	947,600	-	
	Refunding Bonds Series 2020A-1 Energy	-	35,200	
	Total Downtown Parking	947,600	35,200	912,400
6900 Permit Servi	ces			
95.5800	Capital Projects	-	389,000	
	Total Permit Services	-	389,000	(389,000)
7100 Internal Serv	ices Funds			
7101 95.7104	General Liability	-	194,220	
7102 90.1000	General Fund	1,826,000	-	
7102 90.1100	Measure E	214,000	-	
7102 90.1200	Measure G	387,000	-	
7104 90.1000	General Fund	4,186,000	-	
7104 90.1100	Measure E	491,000	-	
7104 90.1200	Measure G	888,000	-	
7104 90.7101	Internal Services Administration	194,220		
	Total Internal Services Funds	8,186,220	194,220	7,992,000
7120 Fleet Mainter	nance			
90.1000	General Fund	1,505,000	-	
90.1100	Measure E	176,000	-	
90.1200	Measure G	319,000		
	Total Fleet Maintenance	2,000,000		2,000,000
8914 Successor A	gency - SRA			
95.6801	Downtown Parking District	<u> </u>	947,600	
	Total Successor Agency - SRA	-	947,600	(947,600)

### **Transfers In and Transfers Out**

Fund		Transfers In FY 25-26	Transfers Out FY 25-26	Net Transfers
5800 Capital Pro	jects Fund			
90.11	00 Measure E	1,000,000	-	
90.21	05 NE Salinas Landscape Maintenance District	10,000	-	
90.21	07 Vista Nueva Maintenance District	10,000	-	
90.21	09 Monte Bella Maintenance District	611,000	-	
90.23	01 Development Impact Fee - Sewer and Storm	471,200	-	
90.23	06 Development Impact Fee - Arterial	400,000	-	
90.24	01 Gas Tax	4,061,000	-	
90.25	10 Measure X	10,150,000	-	
90.25	11 SB1 Road Maintenance & Rehabilitation	6,300,000	-	
90.52	01 Special Construction - Federal & State	5,739,097	-	
90.61	00 Airport	145,000	-	
90.62	00 Industrial Waste	65,000	<del>-</del>	
90.69	00 Permit Services	389,000	<del>-</del>	
	Total Capital Projects Funds	29,351,297	-	29,351,297
	Total All Funds	\$ 57,940,817	\$ 57,940,817	<b>\$</b> -

# Revenues and Expenditures

#### Revenues

The City's FY 2025-26 budget includes modest increases to certain revenues. Revenue projections for each category were based on estimates from the Monterey County Assessor's office, HdL, Coren & Cone (the City's sales tax and property tax consultant), the State Controller's Office, the State Board of Equalization, and careful examination of revenue trends, patterns, and industry research.

Assumptions for the major General Fund revenue sources are as follows:

Sales & Use Tax	Assumes no change from the prior year adopted budget due to current year performance and projections from HdL.
Property Tax & VLF	Assumes 4.1% increase from last year's FY 2024-25 adopted budget due to current year projected performance and Monterey County Assessor estimates.
Utility Users Tax	Assumes 16.7% increase from the prior year adopted budget due to current year projected performance.
Franchise Fees	Assumes 6.2% increase to the prior year adopted budget largely due to current year projected performance.
Business License Tax	Assumes 1.2% decrease from the prior year adopted budget due to current year projected performance.

#### Major Revenue Summary

Historically, approximately 90% percent of the City's general fund (combined General, Measure E & Measure G Funds) revenue comes from the five revenue sources listed above. The two highest revenue sources combined are 72% and include property tax and sales tax (inclusive of Measure E and Measure G revenues); while approximately 17% percent comes from utility users taxes, franchise fees, and business license tax.

#### General Fund Sales Tax. Measure E & Measure G

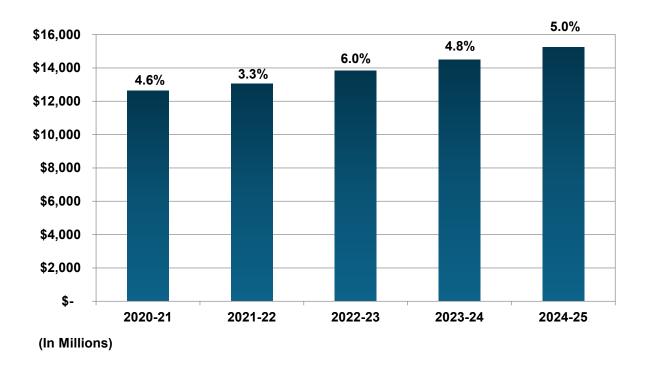
The City's share of the total California sales & use tax collected on retail sales is one percent (1.0%), which is credited to the General Fund. The City also receives revenues from a 0.5% transaction & use tax approved by Salinas' voters in November 2005 and extended with no sunset in November 2012. These revenues are accounted for separately in the Measure E Fund, so named for the ballot measure approving/extending the tax. Additionally, on November 4, 2014, voters approved a 1.0% transaction & use tax, similarly referred to as "Measure G" for the ballot measure approving it, proceeds of which are reported in the Measure G Fund.

HdL, the City's sales tax consultants provided their analysis of trends in each sector and national and economic drivers. Revenue projections are expected to increase by \$15,000 from the FY 2024-25 projected revenue. FY 2025-26 General Fund sales tax revenue is estimated to be \$39,292,000 while Measure E revenue is estimated at \$17,241,000, and Measure G at \$34,482,000.

### Property Tax

The amount of property tax the City receives is determined based on growth and declines in property values. The City's historical property assessed value growth/declines for property tax collections are shown in the graph below.

### **City of Salinas Assessed Valuation**



The City's annual property tax assessed value is estimated to increase by \$0.7 million or 5.0% from the prior year.

### **Expenditures**

The combined FY 2025-26 General Funds Operating Budget totals \$184,287,905, which is a 6.5% increase from FY 2024-25. The adopted FY 2025-26 General, Measure E and G Funds operating budget, by Department is as follows (excludes transfers out to CIP):

General Funds FY 2024-25 Adopted and FY 2025-26 Adopted Budget comparisons are illustrated in the below table.

EV 0004 0E

	FY 2025-26	FY 2024-25		
	Adopted	Adopted	\$ Difference	% Difference
Administration	\$2,979,790	\$2,623,120	\$356,670	13.6%
City Attorney	1,043,360	997,640	45,720	4.6%
City Council	608,490	576,240	32,250	5.6%
Community Development	7,047,678	7,265,923	(218,245)	-3.0%
Finance	8,571,200	8,129,919	441,281	5.4%
Fire	32,839,517	28,874,334	3,965,183	13.7%
Human Resources	2,282,460	2,037,310	245,150	12.0%
Non Departmental	12,432,701	11,070,409	1,362,292	12.3%
Police	64,431,730	60,489,450	3,942,280	6.5%
Public Works	14,730,852	13,799,276	931,576	6.8%
Library & Comm. Svcs.	15,161,327	14,587,257	574,070	3.9%
Transfers Out	22,158,800	22,520,400	(361,600)	-1.6%
Total	\$184,287,905	\$172,971,278	\$11,316,627	6.5%

Personnel costs are 68.5% of the budget and continue to increase in all Departments with the main cost drivers including salaries, pension benefits, health care costs, and workers compensation. Rising costs of services and supplies are seen amongst most of the divisions and account for a large portion of increases.

### **Revenues and Expenditures - General Funds**

	 FY 2022-23 Actuals	 FY 2023-24 FY 2024-25 Actuals Adopted		 FY 2025-26 Adopted	
Revenues					
Sales & Use Tax	\$ 91,143,768	\$ 90,878,406	\$	91,000,000	\$ 91,015,000
Property Tax	36,562,403	38,424,491		39,908,000	41,531,000
Franchise Fees	9,593,528	9,895,130		9,590,000	10,181,000
Transient Occupancy Tax	3,224,396	2,906,219		3,300,000	3,119,000
Utility Users Tax	12,766,039	14,050,246		12,000,000	14,003,000
Business License Tax	6,902,315	7,481,659		6,800,000	6,718,000
Licenses & Permits	974,693	779,565		791,000	834,500
Fines & Forfeitures	200,463	296,460		275,000	280,000
Investment Earnings	3,436,357	6,048,646		3,250,000	5,775,000
Intergovernmental	900,952	1,328,383		1,131,000	1,200,000
Charges for Services	5,269,651	4,491,438		5,087,150	6,342,260
Other Revenue	1,372,876	1,293,142		1,049,000	1,054,500
Transfers In	2,975,000	2,913,536		2,461,700	2,478,700
Total Revenues	\$ 175,322,440	\$ 180,787,321	\$	176,642,850	\$ 184,531,960
Expenditures					
Salaries & Benefits	\$ 96,612,519	\$ 100,457,856	\$	110,399,463	\$ 118,077,354
Overtime	7,587,974	7,547,104		6,097,910	8,197,119
Supplies & Services	25,978,160	28,969,471		32,271,867	34,179,977
Capital Outlay	1,770,272	1,522,485		1,272,028	1,265,055
Debt Service	140,506	550,087		409,610	409,600
Transfers Out	 30,203,460	 33,261,020		25,595,400	 23,158,800
Total Expenditures	\$ 162,292,892	\$ 172,308,022	\$	176,046,278	\$ 185,287,905
Net Increase (Decrease)	\$ 13,029,548	\$ 8,479,299	\$	596,572	\$ (755,945)

### Revenues and Expenditures - Other Governmental Funds

		FY 2022-23 Actuals	 FY 2023-24 FY 2024-25  Actuals Adopted		FY 2025-26 Adopted		
Revenues							
Sales & Use Tax	\$	-	\$ -	\$	-	\$	-
Property Tax		5,988,698	4,507,798		1,531,000		1,491,000
Franchise Fees		123,639	180,870		150,000		125,000
Transient Occupancy Tax		-	-		-		-
Utility Users Tax		-	-		-		-
Business License Tax		-	-		-		-
Licenses & Permits		-	-		-		-
Fines & Forfeitures		342,679	328,659		325,000		375,000
Investment Earnings		1,040,623	1,648,394		862,100		540,710
Intergovernmental		25,373,439	31,439,163		4,882,890		4,302,300
Charges for Services		26,672	639,822		463,000		1,182,410
Other Revenue		3,961,070	3,352,578		2,770,660		2,602,000
Transfers In		20,068,154	19,217,276		17,659,600		16,827,000
Total Revenues	\$	56,924,974	\$ 61,314,559	\$	28,644,250	\$	27,445,420
Expenditures							
Salaries & Benefits	\$	5,993,151	\$ 7,464,329	\$	8,726,380	\$	7,531,950
Overtime		399,249	271,465		254,500		51,000
Supplies & Services		25,455,591	26,827,820		8,980,399		10,485,610
Capital Outlay		3,400,119	10,735,006		153,500		140,000
Debt Service		12,068,866	11,659,833		11,273,700		11,576,600
Transfers Out	_	1,698,494	 2,908,351		2,294,300		1,962,300
Total Expenditures	\$	49,015,471	\$ 59,866,804	\$	31,682,779	\$	31,747,460
Net Increase (Decrease)	\$	7,909,504	\$ 1,447,755	\$	(3,038,529)	\$	(4,302,040)

### **Revenues and Expenditures - Enterprise Funds**

	 FY 2022-23 Actuals	 FY 2023-24 Actuals	 FY 2024-25 Adopted	 FY 2025-26 Adopted
Revenues				
Sales & Use Tax	\$ -	\$ -	\$ -	\$ -
Property Tax	-	-	-	-
Franchise Fees	-	-	-	-
Transient Occupancy Tax	-	-	-	-
Utility Users Tax	-	-	-	-
Business License Tax	-	-	-	-
Licenses & Permits	1,970,186	2,181,200	3,346,200	3,196,500
Fines & Forfeitures	754,881	830,889	870,000	966,000
Investment Earnings	576,461	1,003,655	291,000	302,800
Intergovernmental	211,255	390,347	256,500	300,000
Charges for Services	7,536,621	10,007,213	9,265,000	10,533,400
Other Revenue	1,881,711	2,144,570	2,038,500	2,143,500
Transfers In	2,640,343	2,422,473	946,100	1,097,600
Total Revenues	\$ 15,571,456	\$ 18,980,346	\$ 17,013,300	\$ 18,539,800
Expenditures				
Salaries & Benefits	\$ 5,862,121	\$ 6,638,003	\$ 8,030,180	\$ 8,882,650
Overtime	112,056	156,285	109,500	91,500
Supplies & Services	5,498,762	4,598,183	6,962,570	8,209,255
Capital Outlay	14,713	4,809	166,800	292,200
Debt Service	677,690	635,786	2,337,600	1,806,900
Transfers Out	2,816,097	2,115,954	1,113,000	899,100
Total Expenditures	\$ 14,981,440	\$ 14,149,019	\$ 18,719,650	\$ 20,181,605
Net Increase (Decrease)	\$ 590,017	\$ 4,831,327	\$ (1,706,350)	\$ (1,641,805)

### **Revenues and Expenditures - Internal Service Funds**

	 FY 2022-23 Actuals	 FY 2023-24 Actuals	 FY 2024-25 Adopted	 FY 2025-26 Adopted
Revenues				
Sales & Use Tax	\$ -	\$ -	\$ -	\$ -
Property Tax	-	-	-	-
Franchise Fees	-	-	-	-
Transient Occupancy Tax	-	-	-	-
Utility Users Tax	-	-	-	-
Business License Tax	-	-	-	-
Licenses & Permits	-	-	-	-
Fines & Forfeitures	-	-	-	-
Investment Earnings	242,819	384,820	174,700	181,800
Intergovernmental	-	-	-	-
Charges for Services	-	-	-	-
Other Revenue	6,154,921	6,500,476	6,058,900	7,264,000
Transfers In	 3,239,800	 6,310,000	 8,100,000	 8,186,220
Total Revenues	\$ 9,637,540	\$ 13,195,296	\$ 14,333,600	\$ 15,632,020
Expenditures				
Salaries & Benefits	\$ 403,242	\$ 592,736	\$ 883,470	\$ 877,220
Overtime	-	49	-	-
Supplies & Services	12,912,598	18,667,774	11,858,800	13,115,000
Capital Outlay	-	1,022	10,200	10,000
Debt Service	-	-	-	-
Transfers Out	-	2,250,000	650,000	194,220
Total Expenditures	\$ 13,315,840	\$ 21,511,581	\$ 13,402,470	\$ 14,196,440
Net Increase (Decrease)	\$ (3,678,300)	\$ (8,316,285)	\$ 931,130	\$ 1,435,580

### **Revenues and Expenditures - Capital Project Funds**

	 FY 2022-23 Actuals	 FY 2023-24 Actuals	 FY 2024-25 Adopted	 FY 2025-26 Adopted
Revenues				
Sales & Use Tax	\$ -	\$ -	\$ -	\$ -
Property Tax	-	-	-	-
Franchise Fees	-	-	-	-
Transient Occupancy Tax	-	-	-	-
Utility Users Tax	-	-	-	-
Business License Tax	-	-	-	-
Licenses & Permits	-	-	-	-
Fines & Forfeitures	-	-	-	-
Investment Earnings	1,160,914	2,325,635	766,300	782,000
Intergovernmental	16,322,208	16,694,548	17,086,600	20,182,497
Charges for Services	2,818,038	986,515	1,455,000	1,590,000
Other Revenue	446,588	228,719	250,000	260,000
Transfers In	23,393,924	30,422,509	18,734,000	29,351,297
Total Revenues	\$ 44,141,672	\$ 50,657,926	\$ 38,291,900	\$ 52,165,794
Expenditures				
Salaries & Benefits	\$ 794,416	\$ 688,352	\$ 125,000	\$ 105,000
Overtime	43,310	18,053	-	-
Supplies & Services	8,149,738	9,262,410	5,676,000	4,465,200
Capital Outlay	11,556,071	21,467,028	13,526,115	26,200,097
Debt Service	1,224,778	815,201	559,960	434,570
Transfers Out	17,599,169	20,750,469	18,248,700	31,726,397
Total Expenditures	\$ 39,367,483	\$ 53,001,512	\$ 38,135,775	\$ 62,931,264
Net Increase (Decrease)	\$ 4,774,189	\$ (2,343,586)	\$ 156,125	\$ (10,765,470)

### **Revenues and Expenditures - All Funds**

	 FY 2022-23 Actuals	FY 2023-24 Actuals		FY 2024-25 Adopted		FY 2025-26 Adopted	
Revenues							
Sales & Use Tax	\$ 91,143,768	\$	90,878,406	\$	91,000,000	\$ 91,015,000	
Property Tax	42,551,102		42,932,288		41,439,000	43,022,000	
Franchise Fees	9,717,168		10,076,001		9,740,000	10,306,000	
Transient Occupancy Tax	3,224,396		2,906,219		3,300,000	3,119,000	
Utility Users Tax	12,766,039		14,050,246		12,000,000	14,003,000	
Business License Tax	6,902,315		7,481,659		6,800,000	6,718,000	
Licenses & Permits	2,944,879		2,960,764		4,137,200	4,031,000	
Fines & Forfeitures	1,298,023		1,456,008		1,470,000	1,621,000	
Investment Earnings	6,457,173		11,411,149		5,344,100	7,582,310	
Intergovernmental	42,807,855		49,852,441		23,356,990	25,984,797	
Charges for Services	15,650,982		16,124,988		16,270,150	19,648,070	
Other Revenue	13,817,165		13,519,485		12,167,060	13,324,000	
Transfers In	 52,317,220		61,285,793		47,901,400	57,940,817	
Total Revenues	\$ 301,598,083	\$	324,935,448	\$	274,925,900	\$ 298,314,994	
Expenditures							
Salaries & Benefits	\$ 109,665,450	\$	115,841,276	\$	128,164,493	\$ 135,474,174	
Overtime	8,142,590		7,992,956		6,461,910	8,339,619	
Supplies & Services	77,994,849		88,325,658		65,749,636	70,455,042	
Capital Outlay	16,741,176		33,730,350		15,128,643	27,907,352	
Debt Service	14,111,840		13,660,906		14,580,870	14,227,670	
Transfers Out	52,317,220		61,285,793		47,901,400	57,940,817	
Total Expenditures	\$ 278,973,126	\$	320,836,938	\$	277,986,952	\$ 314,344,674	
Reserve Allocations				\$	596,553	\$ 397,816	
Net Increase (Decrease)	\$ 22,624,957	\$	4,098,509	\$	(3,657,605)	\$ (16,427,496)	
Total Expenditures (Above)					277,986,952	314,344,674	
Capital Improvement Program					(18,234,000)	(29,351,297)	
Total Expenditures (Restated)				\$	259,752,952	\$ 284,993,377	

### Revenues & Transfers In - All Funds

Fund	Fund Name	FY 2022-23 Actuals	FY 2023-24 Actuals	FY 2024-25 Adopted	FY 2025-26 Adopted
General F	- 				
1000	General Fund	\$122,463,455	\$127,067,545	\$124,242,850	\$130,012,960
1100	Measure E	17,848,933	17,981,906	17,500,000	18,461,000
1200	Measure G	35,010,052	35,737,870	34,900,000	36,058,000
Other Go	vernmental Funds				
2101	Maintenance District Administration	-	-	-	=
2102	Woodside Park Maintenance District	59,590	66,871	53,500	63,700
2103	Downtown Mall Maintenance District	-	-	-	-
2104	Airport Business Park Maintenance District	15,003	15,457	14,900	15,000
2105	NE Salinas Landscape District	912,798	962,595	901,400	822,300
2106	Harden Ranch Landscape District	160,505	162,468	158,060	153,100
2107	Vista Nueva Maintenance District	42,617	53,382	41,700	37,000
2108	Mira Monte Maintenance District	131,462	135,792	128,100	129,900
2109	Monte Bella Maintenance District	895,514	1,020,150	849,400	749,600
2201	Local Public Safety Fund - Prop 172	668,442	612,629	600,000	600,000
2202	Local Public Safety Fund - AB 3229	398,734	786,291	515,600	516,300
2501	Emergency Medical Service	1,494,624	1,736,547	1,737,000	<del>-</del>
2502	Asset Forfeiture	88,688	11,439	32,000	32,300
2503	Traffic Safety	339,679	326,659	325,000	375,000
2504	Vehicle Abatement	210,292	224,041	160,000	160,000
2505	Recreation Parks	34,694	197,329	35,000	50,000
2506	PEG Cable Franchise	123,639	180,870	150,000	125,000
2507	Municipal Art	100,908	146,588	100,900	101,000
2508	Contributions & Donations	12,840	13,024	-	-
2509	KDF Los Padres Development Social Svcs	-	-	-	400.000
2513	General Plan	2,593,127	921,275	250,000	400,000
2514	National Opioid Settlement	177,805	125,399	-	- 
2530	Residential Rental Registry	40.000	209,225	80,000	530,410
2601 2602	SRA Public Improvement	40,828	71,383	30,400	31,700
2602	HSA - Affordable Housing Local Housing Trust	675,315	125,263 2,000,000	61,000	63,500
2900	<u> </u>	11 75/ 120		3 400 300	2 022 210
3000	Housing & Urban Development Funds Grant Funds	11,754,138	10,764,882 20,106,110	3,409,380 643,510	2,833,310 822,400
4104	2014 COP Consolidation	13,240,919 60,049	20,100,110	228,100	232,700
4104	2018 Lease - Police Safety Building	5,485,224	5,745,194	5,552,600	5,987,400
4107	2018B COP TRIP	2,682,214	906,102	2,715,400	2,340,100
4110	2018 Lease - El Gablian Library	1,126,854	1,108,916	1,176,700	1,456,100
4111	2020A - Refund Bonds Series	1,527,219	1,557,501	1,592,600	1,623,800
4112	2020B - Refund Bonds Series	668,912	642,935	665,300	667,400
4113	2024 Energy Efficiency	-	-	-	263,500
4201	Assessment District Administration	_	_	_	-
4202	Assessment District Debt Service	46,983	5,177	54,400	5,600
4203	Assessment District Reserve	45,782	80,608	34,100	35,500
4204	2019 Special Tax Bond - Monte Bella 1	189,576	186,211	187,400	197,700
4205	2019 Special Tax Bond - Monte Bella 2	156,920	156,871	154,600	154,800
4206	2019 Special Tax Bond - Monte Bella 3	184,064	178,265	180,000	180,000
6301	Fairways Golf Course	106,426	118,621	845,500	213,000
6302	Twin Creeks Golf Course	60,726	511,842	60,000	433,000
6500	Stormwater (NPDES)	2,737,985	2,408,677	1,738,900	1,749,700
6600	Crazy Horse Landfill	_,. 5.,555	_,	-	-

### Revenues & Transfers In - All Funds

Fund	Fund Name	FY 2022-23 Actuals	FY 2023-24 Actuals	FY 2024-25 Adopted	FY 2025-26 Adopted
6700	Water Utility	4,599	(2,715)	8,000	7,000
6950	Affordable Housing	-,555	91,499	83,000	192,000
7120	Fleet Maintenance	2,120,000	2,300,000	2,000,000	2,000,000
8914	Successor Agency - SRA	5,539,277	4,106,087	1,080,800	1,084,600
8915	Successor Agency - Administration	10,000	10,000	10,000	10,000
0010	Succession rigerity running auton	10,000	10,000	10,000	10,000
Enterpris	e Funds				
6100	Municipal Airport	2,253,866	2,614,385	2,177,800	2,330,900
6200	Industrial Waste	4,069,596	3,656,313	3,174,900	2,748,900
6400	Sewer	3,717,259	3,560,563	3,821,000	3,887,500
6801	Downtown Parking District	1,571,572	1,880,248	1,461,100	1,401,100
6802	Preferential Parking	22,955	10,828	25,000	25,000
6803	Parking Enforcement	711,759	811,856	850,000	936,000
6900	Permit Services	3,224,449	6,446,154	5,503,500	7,210,400
Internal S	Service Funds				
7101	Internal Services Administration	0	94	=	=
7102	General Insurances	816,772	1,516,634	1,600,000	2,527,000
7103	Worker's Comp. Self-Insurance	5,847,467	6,502,944	5,813,000	6,960,000
7104	General Liability Self-Insurance	2,973,301	5,175,624	6,920,600	6,145,020
Capital F	unde				
2301	Sewer & Storm Development Impact Fee	327,892	408,540	335,500	337,000
2302	Parks & Playground Dev Impact Fee	463,642	141,003	125,300	76,400
2302	Library Development Impact Fee	198,866	83,521	79,500	64,700
2304	Street Trees Development Impact Fee	7,898	3,046	5,400	5,500
2305	Annexations Development Impact Fee	7,000	3,040	3,400	5,500
2306	Arterial Development Impact Fee	1,534,378	937,261	1,044,600	1,254,400
2307	Fire Development Impact Fee	79,757	34,551	53,600	53,800
2308	Police Development Impact Fee	333,454	204,378	147,500	148,400
2401	Gas Tax - 2107	1,536,359	1,841,744	1,711,100	4,715,400
2401	Gas Tax-2107 Gas Tax-2106	377,776	428,614	433,000	4,713,400
2402	Gas Tax-2100 Gas Tax-2105	862,858	980,414	1,003,000	- -
2404	Gas Tax - Motor Vehicle Fuel Tax	1,220,431	1,476,710	1,435,000	_
2510	Measure X	6,107,852	6,417,284	5,694,500	6,021,700
2511	SB 1 Road Maintenance & Rehabilitation	3,465,448	4,385,270	4,264,800	4,387,000
2512	SB 1 Traffic Congestion Relief	14,269	24,822	10,600	11,100
5101	Special Aviation - State	14,209	24,022	147,600	-
5101	Special Aviation - State Special Aviation - Federal	149,546	22,769	2,966,900	_
5201	Special Aviation - Federal & State	3,018,811	1,781,063	100,000	5,739,097
5201	Special Construction - Pederal & State Special Construction - Measure X Bonds	3,010,011	1,701,003	100,000	5,755,097
5202	Special Construction - Other	1,037,059	1,044,743	- -	<u>-</u>
5300	Assessment District - Projects	10,512	1,044,743	-	-
5300	Special Tax Monte Bella - Projects	940	1,636	-	-
5800	Capital Projects Fund	23,393,924	29,082,064	18,234,000	29,351,297
7121	Vehicle Replacement Reserve	20,000,024	1,340,445	500,000	29,331,291
	d Revenues & Transfers In	\$301,598,083	\$324,935,448	\$274,925,900	\$298,314,994
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### **Expenditures & Transfers Out - All Funds**

Fund	Fund Name	FY 2022-23 Actuals	FY 2023-24 Actuals	FY 2024-25 Adopted	FY 2025-26 Adopted
General F	iunds				
1000	General Fund	\$117,455,250	\$123,834,694	\$126,349,968	\$126,765,358
1100	Measure E	13,144,427	14,778,343	15,430,880	24,765,920
1200	Measure G	31,693,215	33,694,984	34,265,430	33,756,627
Other Gov	vernmental Funds				
2101	Maintenance District Administration	-	-	-	-
2102	Woodside Park Maintenance District	20,899	13,502	46,430	46,080
2103	Downtown Mall Maintenance District	-	-	-	-
2104	Airport Business Park Maintenance District	18,249	15,094	17,872	17,422
2105	NE Salinas Landscape District	742,096	652,961	813,070	813,500
2106	Harden Ranch Landscape District	170,580	128,828	135,600	135,150
2107	Vista Nueva Maintenance District	20,150	14,362	113,150	48,150
2108	Mira Monte Maintenance District	183,339	142,792	159,150	159,350
2109	Monte Bella Maintenance District	365,956	835,530	1,085,600	1,089,000
2201	Local Public Safety Fund - Prop 172	-	600,000	600,000	600,000
2202	Local Public Safety Fund - AB 3229		291,747	500,000	500,000
2501	Emergency Medical Service	1,486,186	1,512,161	1,758,700	-
2502	Asset Forfeiture	5,043	67	30,000	30,000
2503	Traffic Safety	326,264	345,445	325,000	325,000
2504	Vehicle Abatement	190,848	217,481	246,400	258,340
2505	Recreation Parks	8,772	15,947	22,900	22,900
2506	PEG Cable Franchise	125,000	145,600	145,000	145,000
2507	Municipal Art		11,599	100,000	115,000
2508	Contributions & Donations	8,096	5,904	-	-
2509	KDF Los Padres Development Social Svcs	13,235	18,869	-	4 007 570
2513 2514	General Plan	30,005	508,709	1,243,418	1,887,570
2514	National Opioid Settlement	-	65,629	90.000	- E20 440
2601	Residential Rental Registry	-	05,029	80,000	530,410
2602	SRA Public Improvement HSA - Affordable Housing	- 511,492	319	1,000	12,530
2603	Local Housing Trust	311,492	319	1,000	12,000
2900	Housing & Urban Development Funds	8,586,336	11,217,272	3,409,380	2,833,310
3000	Grant Funds	13,789,821	20,545,271	643,510	822,400
4104	2014 COP Consolidation	225,813	227,099	228,100	232,700
4106	2018 Lease - Police Safety Building	5,485,483	5,731,387	5,543,900	5,987,400
4107	2018B COP TRIP	2,318,525	2,327,525	2,339,100	2,340,100
4110	2018 Lease - El Gablian Library	1,126,424	1,107,142	1,175,100	1,456,100
4111	2020A - Refund Bonds Series	1,526,725	1,557,995	1,592,300	1,623,600
4112	2020B - Refund Bonds Series	668,735	666,580	665,300	667,400
4113	2024 Energy Efficiency	_	-	-	263,500
4201	Assessment District Administration	_	_	_	-
4202	Assessment District Debt Service	453,370	461,295	51,900	51,700
4203	Assessment District Reserve	-	, =	, <u>-</u>	, -
4204	2019 Special Tax Bond - Monte Bella 1	171,094	170,244	167,600	168,100
4205	2019 Special Tax Bond - Monte Bella 2	131,550	142,425	139,100	139,800
4206	2019 Special Tax Bond - Monte Bella 3	160,750	171,275	167,500	167,800
6301	Fairways Golf Course	207,703	216,667	231,100	249,700
6302	Twin Creeks Golf Course	438,105	438,255	724,800	439,200
6500	Stormwater (NPDES)	2,600,945	2,576,856	3,432,849	3,536,023
6600	Crazy Horse Landfill	-	-	-	-

### Expenditures & Transfers Out - All Funds

		FY 2022-23 FY 2023-24		FY 2024-25	FY 2025-26	
Fund	Fund Name	Actuals	Actuals	Adopted	Adopted	
6700	Water Utility	8,396	9,954	15,000	14,000	
6950	Affordable Housing	=	4,560	=	90,000	
7120	Fleet Maintenance	2,415,390	2,740,000	2,766,850	2,959,625	
8914	Successor Agency - SRA	4,469,433	4,007,280	956,100	947,600	
8915	Successor Agency - Administration	4,662	5,176	10,000	10,000	
Enterprise	e Funds					
6100	Municipal Airport	1,757,605	1,747,826	2,319,220	2,546,490	
6200	Industrial Waste	3,931,033	3,062,966	3,167,640	2,629,070	
6400	Sewer	3,636,444	3,565,164	4,524,010	4,678,150	
6801	Downtown Parking District	1,065,818	953,749	1,691,630	1,712,560	
6802	Preferential Parking	6,352	5,415	22,800	22,800	
6803	Parking Enforcement	896,069	855,740	1,080,770	1,094,430	
6900	Permit Services	3,688,119	3,958,159	5,913,580	7,498,105	
Internal Se	ervice Funds					
7101	Internal Services Administration	150	1,750,131	43,000	194,220	
7102	General Insurances	1,609,419	2,339,158	2,066,000	2,254,000	
7103	Worker's Comp. Self-Insurance	7,045,633	13,835,648	6,324,040	6,730,480	
7104	General Liability Self-Insurance	4,660,639	3,586,644	4,969,430	5,017,740	
Capital Fu	unds					
2301	Sewer & Storm Development Impact Fee	287,913	105,941	270,000	471,200	
2302	Parks & Playground Dev Impact Fee	4,330	8,949	· -	· =	
2303	Library Development Impact Fee	· <u>-</u>	-	=	=	
2304	Street Trees Development Impact Fee	-	-	30,000	-	
2305	Annexations Development Impact Fee	-	=	· -	=	
2306	Arterial Development Impact Fee	111,230	27,546	400,000	400,000	
2307	Fire Development Impact Fee	· <u>-</u>	-	-	· -	
2308	Police Development Impact Fee	-	-	-	-	
2401	Gas Tax - 2107	1,244,405	1,215,298	1,635,000	6,326,000	
2402	Gas Tax - 2106	261,336	274,215	395,000	· · · · · · · · · · · · · · · · · · ·	
2403	Gas Tax - 2105	354,700	354,700	1,655,000	-	
2404	Gas Tax - Motor Vehicle Fuel Tax	1,094,982	990,675	1,455,000	-	
2510	Measure X	3,767,413	3,079,929	5,609,100	12,490,100	
2511	SB 1 Road Maintenance & Rehabilitation	1,754,856	6,022,143	3,600,000	6,300,000	
2512	SB 1 Traffic Congestion Relief	· · ·	-	-	· · · · · -	
5101	Special Aviation - State	-	13,124	147,600	-	
5102	Special Aviation - Federal	637,450	420,427	2,952,000	-	
5201	Special Construction - Federal & State	2,967,642	5,008,411	100,000	5,739,097	
5202	Special Construction - Measure X Bonds	3,477,603	2,637,457	· -	-	
5203	Special Construction - Other	1,635,310	591,654	-	-	
5300	Assessment District - Projects	· · · · · -	-	=	=	
5301	Special Tax Monte Bella - Projects	_	=	=	=	
5800	Capital Projects Fund	21,768,314	28,400,695	18,234,000	29,351,297	
7121	Vehicle Replacement Reserve	, , , <u>-</u>	3,850,349	1,653,075	1,853,570	
	Expenditures & Transfers Out	\$277,986,952	\$314,344,674			
Capital Im	provement Program			(18,234,000)	(29,351,297)	
Total Expe	enditures (Restated)			\$259,752,952	\$284,993,377	
•	· ,			<u> </u>	<del></del>	

### **Administrative Overhead Rates**

#### Direct Cost Base / Total Allowable

	Total Allowable							
Allocated Cost Summary	Total Allocation	Budget	Indirect Cost Rate					
All Funds	\$17,291,831	\$112,089,783	15%					
General Fund (1000)	11,243,853	72,727,901	15%					
Measure E (1100)	2,117,644	12,044,156	18%					
Measure G (1200)	1,578,778	11,783,790	13%					
Woodside Park Maint District (2102)	3,714	34,000	11%					
Downtown Mall Maint District (2103)	214	2,200	10%					
Airport Bus Park Maint District (2104)	2,016	18,260	11%					
N E Salinas Landscape Dist (2105)	69,225	640,760	11%					
Harden Ranch Landscape Dist (2106)	19,534	183,870	11%					
Vista Nueva Maint District (2107)	2,676	22,100	12%					
Mira Monte Maint District (2108)	11,284	106,320	11%					
Monte Bella Maint District (2109)	19,940	184,110	11%					
Sales Tax-SB172 (2201)	40,921	600,000	7%					
Supplemental Law Enf - AB3229 (2202)	40,921	600,000	7%					
Emergency Medical Service Fund (2501)	104,763	979,270	11%					
Asset Seizure (2502)	2,156	20,000	11%					
Vehicle Abatement (2504)	30,965	166,490	19%					
Recreation Parks (2505)	3,993	23,400	17%					
PEG Cable Franchise (2506)	8,475	120,000	7%					
HSA - Affordable Housing (2602)	7,075	71,791	10%					
Community Development (2910)	96,177	896,324	11%					
Home Investment Partnership (2930)	13,512	130,540	10%					
Emergency Solutions Grant-HUD (2940)	6,804	88,810	8%					
Emergency Solutions Grant-COC (2941)	11,136	145,526	8%					
2014 COPS Hiring SRO (3163)	169,186	1,332,800	13%					
Violence Prevention Effort (3283)	30,635	160,390	19%					
Cal ID / RAN Grant (3302)	17,714	115,106	15%					
Assessment Districts-Debt Svc (4202)	140,832	- 	0%					
Municipal Airport (6100)	512,602	1,155,370	44%					
Industrial Waste (6200)	92,684	990,380	9%					
Fairways Golf Course (6301)	124	-	0%					
Twin Creek Golf Course (6302)	521	-	0%					
Sewer (6400)	229,608	1,669,700	14%					
Storm Sewer - NPDES (6500)	281,884	2,147,639	13%					
Water Utility (6700)	2,891	18,000	16%					
Downtown Parking District (6801)	59,625	507,520	12%					
Preferential Parking (6802)	1,480	21,500	7%					
Permit Services (6900)	291,892	2,151,060	14%					
Successor Agency - SRA (8914) Successor Agency - Administration (8915)	172 24,202	1,800 228,900	10% 11%					
Successor Agency - Administration (8915)	24,202	220,900	11%					

# City-Wide Workforce Summary

The total authorized regular staffing level of 660.5 for FY 2025-26 has increased by 10.5 full time equivalent (FTE) positions from FY 2024-25. While there is an overall increase in staffing, many departments continue to operate at a low level when compared to other agencies of similar size.

The FY 2025-26 staffing increases serve to enhance public safety and support other services to the community.

The Fire Department staff increase of 1.0 FTE represents the addition of 1.0 FTE Deputy Fire Marshal positions to support the Monterey County Hazardous Response Team and other programs.

The Police Department staff increase of 3.0 FTE represents the addition of 1.0 FTE Management Analyst to increase capacity in administrative functions such as budget development and monitoring, grant reporting, and other higher level administrative duties. The Administrative Division has historically been staffed with temporary part-time positions, but hiring and retaining part-time employees has been challenging. To ensure business continuity within the Administrative Division, the department is seeking a full-time Management Analyst to serve in this role. Additionally, an Administrative Analyst I and Community Outreach Assistant have been added as permanent positions to focus on community support, engagement, and youth programs.

The Community Development Department staffing increase of 4.5 FTE represents the addition of capacity within Code Enforcement, Permit Services, and to maintain and increase capacity within those programs. This includes the additions of Senior Planner, Associate Planner, Permit Services Technician, Plan Checker I, and Permit Center Clerk. This positions the City well for expected plan reviews as a result of future growth. Revenue has also been increased within the respective programs to support development.

Additional staffing adjustments have been made to the Citywide workforce in the Administration, Finance, Public Works, and Library and Community Services departments. It is important to note that additional positions were approved throughout FY 2024-25 by City Council action.

# Staffing Levels Relative to Other Communities

	2024	Citywide	Positions per
City	Population	Positions	1,000 Residents
Fremont	229,250	1,021	4.45
Livermore	84,828	398	4.69
Newark	46,635	184	3.95
Oakland	425,093	4,253	10.00
Palo Alto	67,973	759	11.17
Pleasanton	75,960	378	4.98
Salinas	161,039	661	4.10
San Jose	969,491	6,305	6.50
Santa Clara	132,048	814	6.16
Sunnyvale	157,566	791	5.02
Union City	66,432	318	4.79

Source: FY 2024-25 published city budgets and California Department of Finance Population Estimates for 2024 (published May 2024).

Note: Services provided by each community surveyed vary widely among cities.

## **City-Wide Workforce Summary**

Department	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26
Police (Sworn)	161.00	161.00	157.00	157.00
Police (Non-Sworn)	52.00	52.00	51.00	55.00
Fire (Sworn)	96.00	97.00	97.00	97.00
Fire (Non-Sworn)	7.00	7.00	7.00	8.00
Total Public Safety	316.00	317.00	312.00	317.00
Mayor and City Council	7.00	7.00	7.00	7.00
Administration	8.00	10.00	10.00	17.00
Human Resources	9.00	11.00	11.00	11.00
Finance	30.00	31.00	31.00	32.00
City Attorney's Office	7.00	6.00	6.00	6.00
Community Development	60.00	67.00	76.00	80.00
Public Works (Engineering)	34.18	34.18	33.18	37.28
Public Works (Maintenance)	87.82	88.82	89.82	80.22
Recreation & Parks	33.00	34.00	33.00	33.00
Library	41.50	41.50	41.00	40.00
Total Non-Public Safety	317.50	330.50	338.00	343.50
Total City-Wide	633.50	647.50	650.00	660.50

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
Accountant Auditor	0.00	1.00	1.00
Accounting Manager	1.00	1.00	_
Administrative Aide	3.00	3.00	-
Administrative Aide - Limited Term	0.00	1.00	1.00
Administrative Analyst I	8.00	8.00	-
Administrative Analyst I - Limited Term	4.00	5.00	1.00
Administrative Clerk I	1.00	1.00	-
Administrative Fire Captain	1.00	1.00	
Administrative Secretary	5.00	5.00	-
Airport Maint Worker	3.00	2.00	(1.00)
Airport Manager	1.00	1.00	_
Airport Operations Supervisor	1.00	1.00	_
Animal Services Office Asst	1.00	1.00	_
Assistant Chief of Police	1.00	1.00	_
Assistant City Attorney	2.00	2.00	_
Assistant City Clerk	1.00	1.00	
Assistant City Manager	1.00	1.00	_
Assistant Engineer	6.00	7.00	1.00
Assistant Finance Director	1.00	1.00	_
Assistant Planner	3.00	4.00	1.00
Assistant PW Director / City Engineer	1.00	1.00	-
Assistant to the City Manager	1.00	1.00	-
Associate Engineer	1.00	1.00	-
Associate Planner	3.00	3.00	-
Asst Community Development Director	2.00	2.00	-
Battalion Chief	3.00	3.00	-
Building Permit Specialist	1.00	1.00	
Business Navigator	0.00	1.00	1.00
Business Systems Analyst	2.00	2.00	-
Chief Assistant City Attorney	1.00	1.00	-
Chief Building Official	1.00	1.00	_
Chief of Police	1.00	1.00	
City Attorney	1.00	1.00	
City Clerk	1.00	1.00	
City Council	6.00	6.00	

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
City Manager	1.00	1.00	
City Mayor	1.00	1.00	
Code Enforcement Manager	1.00	1.00	
Code Enforcement Officer I / II	5.00	5.00	_
Combination Building Inspector I	3.00	3.00	_
Combination Building Inspector II	1.00	1.00	
Communications Specialist	1.00	1.00	_
Community Development Analyst	4.00	4.00	-
Community Development Analyst - Limited Term	4.00	2.00	(2.00)
Community Development Director	1.00	1.00	_
Community Education Manager	1.00	1.00	-
Community Outreach Asst	0.00	1.00	1.00
Community Outreach Asst - Limited Term	11.00	10.00	(1.00)
Community Relations Manager	1.00	1.00	
Community Safety Administrator	1.00	0.00	(1.00)
Community Service Aide	3.00	3.00	-
Community Service Officer	14.00	14.00	
Community Services Manager	1.00	2.00	1.00
Computer Systems Administrator	1.00	1.00	
Confidential Office Technician	3.00	3.00	
Construction Inspector	3.00	3.00	
Crime Analyst	2.00	2.00	
Criminalist	1.00	1.00	
Customer Experience Manager	0.00	1.00	1.00
Cybersecurity Specialist	1.00	1.00	
Deputy City Engineer	1.00	0.00	(1.00)
Deputy Fire Chief	1.00	1.00	
Deputy Fire Marshal	0.00	1.00	1.00
Deputy Librarian	1.00	1.00	
Diversity Equity & Incl Officer	1.00	0.00	(1.00)
Division Manager	0.00	2.00	2.00
Economic Development Analyst (Frozen)	1.00	0.00	(1.00)
Emergency Vehicle Upfitter	1.00	1.00	
Engineering Aide I	3.00	3.00	
Engineering Aide II	1.00	1.00	-

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
Env Compl Insp I	1.00	1.00	_
Env Compl Insp II	1.00	1.00	_
Equipment Mechanic Crew Sup	1.00	1.00	_
Equipment Mechanic I	3.00	3.00	
Equipment Mechanic II	3.00	3.00	_
Executive Assistant	1.00	1.00	
Facilities Maint Manager	1.00	1.00	
Facility Maint Mechanic	3.00	3.00	
Finance Director	1.00	1.00	
Finance Management Analyst	1.00	1.00	
Fire Captain	24.00	24.00	
Fire Chief	1.00	1.00	
Fire Division Chief	3.00	3.00	
Fire Engineer	24.00	24.00	
Fire Inspector II	3.00	3.00	_
Firefighter	40.00	40.00	
Fleet Maint Manager	1.00	1.00	
Forensic Specialist I	1.00	2.00	1.00
Forensic Specialist II	1.00	1.00	
GIS Administrator	1.00	1.00	
GIS Analyst I	1.00	1.00	
GIS Analyst III	1.00	1.00	
GIS Technician II	1.00	1.00	
Graffiti Abatement Worker	1.00	1.00	
Homeless Services Manager	1.00	1.00	
Homeless Services Manager - Limited Term	1.00	0.00	(1.00)
Human Resource Analyst I	1.00	1.00	
Human Resources Director	1.00	1.00	
Human Resources Manager	2.00	2.00	
Human Resources Technician	3.00	3.00	
Information Systems Manager	1.00	1.00	
Information Technologies Tech I	2.00	2.00	
Information Technologies Tech II	3.00	3.00	_
Inmate Crew Coordinator	1.00	1.00	_
Inspection Services Manager	1.00	1.00	

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
Integration/Applications Admin	1.00	1.00	_
Inventory Technician	1.00	1.00	_
Investigative Specialist	0.00	2.00	2.00
Junior Engineer	6.00	6.00	
Librarian I	9.50	9.50	
Librarian II	3.00	2.00	(1.00)
Library Automation Services Coord	1.00	0.00	(1.00)
Library Clerk	10.00	10.00	
Library Community Services Director	1.00	1.00	
Library Page	1.00	0.00	(1.00)
Library Technician	6.00	6.00	
Library Technology Coordinator	0.00	1.00	1.00
Literacy Assistant	2.00	2.00	
Literacy Specialist	0.50	0.50	
Maint Manager	1.00	1.00	
Management Analyst	7.00	8.00	1.00
Neighborhood Services Coord	3.00	3.00	
Network System Specialist	1.00	1.00	
Network/Sys Administrator	1.00	1.00	
NPDES Permit Manager	1.00	1.00	
Office Technician	7.00	7.50	0.50
Park Maint Crew Sup	1.00	1.00	
Park Maint Worker	13.00	13.00	
Park Operations Manager	1.00	1.00	
Payroll Supervisor	1.00	1.00	
Payroll Technician	1.00	1.00	
Permit Analyst	1.00	1.00	
Permit Center Clerk	2.00	3.00	1.00
Permit Center Coordinator	1.00	1.00	
Permit Services Technician	3.00	4.00	1.00
Plan Check Engineer	1.00	0.00	(1.00)
Plan Checker I	0.00	2.00	2.00
Plan Checker II	1.00	1.00	_
Planning Manager	3.00	3.00	_
Police Commander	7.00	7.00	-

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
Police Officer	125.00	125.00	
Police Officer (4 Frozen)	0.00	0.00	
Police Records Coordinator	1.00	1.00	
Police Sergeant	23.00	23.00	-
Police Services Administrator	1.00	1.00	-
Police Services Technician	9.00	9.00	
Print Shop Technician	1.00	0.00	(1.00)
Property/Evidence Supervisor	1.00	1.00	
Property/Evidence Technician	2.00	2.00	
Public Safety Facilities Worker	1.00	1.00	_
Public Service Maint Crew Sup	2.00	2.00	-
Public Service Maint Worker I	7.00	2.00	(5.00)
Public Service Maint Worker II	14.00	17.00	3.00
Public Service Maint Worker III	7.00	8.00	1.00
Public Service Maint Worker IV	5.00	5.00	
Public Work Compl Officer I	1.00	1.00	
Public Works Admin Supervisor	2.00	2.00	
Public Works Assistant	1.00	1.00	-
Public Works Director	1.00	1.00	_
Public Works Resource Coordinator	1.00	1.00	
Rec-Parks Superintendent	1.00	1.00	
Recreation Assistant (Frozen)	0.00	0.00	_
Recreation Coordinator	5.00	5.00	
Risk and Benefits Analyst	1.00	1.00	
Senior Accountant	2.00	2.00	
Senior Buyer	1.00	1.00	
Senior Civil Engineer	2.00	2.00	
Senior Code Enforcement Officer	1.00	1.00	
Senior Librarian	2.00	2.00	
Senior Plan Check Engineer	1.00	0.00	(1.00)
Senior Planner	3.00	5.00	2.00
Senior Police Services Tech	3.00	3.00	
Senior Recreation Assistant	2.00	2.00	
Sports Program Asst	1.00	1.00	
Sr Accounting Clerk	2.00	2.00	-

Position	FY 2024-25	FY 2025-26	Chango
Sr Accounting Technician	Adopted 4.00	Adopted 5.00	Change 1.00
Sr Airport Technician	0.00	1.00	1.00
Sr Community Development Analyst	1.00	1.00	1.00
Sr Construction Inspector	1.00	1.00	
Sr Economic Development Manager	1.00	1.00	
Sr Equipment Mechanic	1.00	1.00	
Sr Facility Maint Mechanic	1.00	1.00	
Sr Finance Management Analyst	1.00	1.00	
Sr Human Resource Analyst	1.00	1.00	
Sr Human Resources Technician	1.00	1.00	
Sr Park Maint Worker	1.00	1.00	_
Sr Pump Maint Mechanic	1.00	1.00	_
Sr Risk Management Technician	1.00	1.00	
Sr Urban Forestry Worker	1.00	1.00	
Sr Wastewater Operator	1.00	1.00	-
Stormwater Analyst	1.00	1.00	-
Stormwater Compl Inspector	1.00	1.00	_
Street Maint Manager	1.00	1.00	_
Supervising Plan Checker	0.00	1.00	1.00
Supervising Police Services Tech	3.00	3.00	-
Supt of Maint Services	1.00	1.00	
Sustainability Analyst	1.00	1.00	-
Technical Services Manager	1.00	1.00	-
Traffic Engineer	1.00	0.00	(1.00)
Urban Forestry Crew Supervisor	0.00	1.00	1.00
Urban Forestry Worker I	2.00	2.00	
Urban Forestry Worker II	4.00	4.00	
Victim Advocate	1.00	1.00	
Wastewater Crew Supervisor	2.00	2.00	-
Wastewater Manager	1.00	1.00	
Wastewater Operator	2.00	1.00	(1.00)
Wastewater Operator-In-Training	0.00	1.00	1.00
Total Positions	650.00	660.50	10.50

# City Debt Summary

The City has adopted a Debt Management Policy that establishes guidelines for debt issuance. The City will consider the issuance of long-term debt obligations only under the conditions outlined in the Debt Management Policy displayed in the Policies & Glossary section of this document. The following charts summarize changes during the past year in the City's outstanding debt, debt service budgeted for FY 2025-26, and future debt service.

## Changes in Outstanding Debt

		Balance						Balance		nount due	 nount due in ore than one
Debt	July 01, 2024 Addition		Iditions	Re	etirements	June 30, 2025		year		 year	
Capital Leases	\$	2,011,821	\$	-	\$	(918,875)	\$	1,092,946	\$	817,821	\$ 275,125
2014 Animal Shelter		1,310,000		-		(179,000)		1,131,000		191,000	940,000
2014 Monterey Parking Garage		7,788,000		-		(646,000)		7,142,000		674,000	6,468,000
2018A Public Safety Building		29,805,000		-		(3,210,000)		26,595,000		3,370,000	23,225,000
2018B El Gabilan Library		13,460,000		-		(240,000)		13,220,000		255,000	12,965,000
2018B TRIP		33,820,000		-		(850,000)		32,970,000		890,000	32,080,000
2020A Wastewater Revenue Bonds		12,745,000		-		(565,000)		12,180,000		565,000	11,615,000
2024 Energy Eff & Backup Generator		-	4,	735,000		-		4,735,000		52,000	4,683,000
Lease Rev Refunding 2020A-1 (Energy)		12,845,000		-		(1,080,000)		11,765,000		1,155,000	10,610,000
Lease Rev Refunding 2020A-2 (SVSWA)		2,225,000		-		(585,000)		1,640,000		610,000	1,030,000
Lease Rev Ref Series 2020A (Twin Creeks)		1,230,000		-		(395,000)		835,000		410,000	425,000
Lease Rev Ref Series 2020B (Fairways)		3,600,000		-		(135,000)		3,465,000		155,000	3,310,000
HUD Section 108 Loan		518,000		-		(518,000)		-		-	
Total	\$ 1	21,357,821	\$4,	735,000	\$	(9,321,875)	\$	116,770,946	\$	9,144,821	\$ 107,626,125

### **Budgeted Debt Service**

Debt	Principal	Interest	Fees	Total
Capital Leases	\$ 817,870	\$ 26,300	\$ -	\$ 844,170
2014 Animal Shelter	191,000	41,700	-	232,700
2014 Monterey Parking Garage	674,000	273,600	-	947,600
2018A Public Safety Building	3,370,000	1,093,700	5,000	4,468,700
2018B El Gabilan Library	255,000	526,800	5,000	786,800
2018B TRIP	890,000	1,442,600	7,500	2,340,100
2020A Wastewater Revenue Bonds	565,000	288,300	6,000	859,300
2024 Energy Efficiency & Backup Generator	52,000	201,500	10,000	263,500
Lease Revenue Refunding 2020A-1 (Energy)	1,155,000	464,600	4,000	1,623,600
Lease Revenue Refunding 2020A-2 (SVSWA)	610,000	53,400	4,000	667,400
Lease Revenue Refunding Series 2020A (Twin Creeks)	410,000	25,200	4,000	439,200
Lease Revenue Refunding Series 2020B (Fairways)	155,000	90,700	4,000	249,700
Total	\$9,144,870	\$4,528,400	\$ 49,500	\$13,722,770

### Debt Obligations and Associated Bond Ratings

The City and the Salinas Public Financing Authority have issued the following types of long-term obligations to acquire or improve capital.

General Fund Obligations (Lease Revenue Bonds). Lease revenue bonds entitle investors to receive payments through a lease agreement between the City and the Salinas Public Financing Authority. The Authority uses the lease payments received from the City to pay principal and interest on the lease obligations. The City has six outstanding series of lease revenue bonds: the TRIP 2018B Lease Revenue Bonds, 2020A Wastewater Revenue Bonds, Series 2020A – Twin Creeks, Series 2020B – Fairways, Series 2020A – Energy, and Series 2020A – SVSWA (2015B), which were issued to finance or refinance the acquisition or construction of various capital assets and building improvements.

Direct Borrowing (Leases). Direct financing leases are structured in a way that the lessor essentially acts as a financier, providing the lessee with the use of an asset in exchange for periodic payments. Unlike operating leases, where the lessor retains significant risks and rewards of ownership, direct financing leases transfer most of these economic benefits and risks to the lessee. The City has six direct borrowing (major leases): 2024 Energy Efficiency and Back up Generator, 2014 Lease/Purchase Agreement, Public Safety Building 2018A, El Gabilan Library 2018B, Police/Fire Radios & PW Equipment, and 2021 Pierce Enforcer Pumpers.

Standard & Poor's maintains ratings of AA- (stable outlook) on the City's general obligation bonds and A+ (stable outlook) on its lease revenue bonds.

## Legal Debt Margin

The Government Code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. Given this, the City's debt for General Obligation bonds would be \$2,284,275,927 bases on Monterey County's 2024-25 assessed value report.

The City has \$116,770,946 of outstanding debt at June 30, 2025. There are no General Obligation bonds outstanding.

# **Appropriations Limit**

Article XIIIB of the California Constitution (enacted with the passage of Proposition 4 in 1979, with modifications under Proposition 111 passed in June 1990, and implemented by California Government Code sections 7900, and following) provides the basis for the appropriation limitation. In brief, the City's appropriations growth rate is limited to changes in population and either the change in California per capita income or the change in the local assessment roll due to new, non-residential construction.

The formula to be used in calculating the growth factor is:

% change in population + 100 100

Multiplied by

either

% change in per capita income + 100

100

or

% change in assessment roll due to non-residential construction + 100

The resultant factor times the previous appropriations limit equals the new appropriation limit.

Both the California per capita personal income price factor and the population percentage change factor are provided by the State Department of Finance to local jurisdictions each year. The population percentage change factor estimates the change in the City's population between January of the previous fiscal year and January of the current fiscal year. Reports that present changes in new non-residential assessed value are provided by the County of Monterey. These numbers provide the basis for the factor to be used in the City's calculation of the appropriations limit. Of the two methods above, the City is using the "per capita personal income" factor because it results in the higher appropriations limit.

On May 1, 2025, the State Department of Finance notified each city of the population change factor and the per capita personal income factor to be used in determining the appropriations limit. The percentage change in per capita income is 6.44%. The calculation as applied to the City of Salinas for FY 2025-26 is as follows:

The population change from January 1 of the previous year 161,039 to the population on January 1, 2025 is 160,645, or a -0.24% decrease.

The change in per capita personal income is 1.0644%.

The factor for determining the year-to-year increase is computed as follows:

Applying this year's factor of 1.0661 to last year's limit of \$324,452,179 yields the Appropriations Limit for FY 2025-26 of \$345,864,920.

Based on an operating budget of \$285.0 million, Salinas is currently not at risk of exceeding the appropriations limit. The Appropriations limit is adopted by the City Council concurrently with the adoption of the budget.

# **Budget Principles**

A budget best practice is to adopt a set of budget principles which shall be incorporated in this budget and reviewed annually as part of the budget development process.

A number of principles noted below have been used to guide the development of the operating budget. These principles fall into two primary categories: General Fund Preservation and Revenue Generation.

#### **General Fund Preservation**

- Maintain a structurally balanced budget
- Spend restricted or non-General Fund resources first
- Do not commit one-time resources to ongoing costs or programs
- Do not issue long-term debt to fund ongoing operating costs
- Maintain adequate reserves review and update as needed
- Adopt policies that support fiscal sustainability
- Regularly monitor financial performance
- Recover costs of providing services where feasible
- Analyze and adjust fees regularly and incrementally

#### **Revenue Generation**

- Continue to pursue new economic development opportunities
- Pursue opportunities to maximize revenues
- Maximize administrative and operational efficiencies before pursuing new revenue

# City-Wide Goals and Objectives

The City Council adopted a Strategic Plan that outlines a vision for the long-term future of Salinas and proposes strategies and goals for achieving the objectives. The Strategic Plan provides a sound framework for long-term departmental planning.

For budgeting purposes, the long-term desired outcomes outlined in the plan have been adopted as citywide goals that support City Council's Strategic Priorities. The goals are used as a framework for ensuring alignment of department objectives with City Council's priorities. This section of the budget document outlines the framework for City Council's priorities. Specific workplans for the priorities are identified in the Departmental Budgets section of this document.



#### **Economic Development**

- 1. Complete an Agriculture Technology Plan and engage with key stakeholders to offer innovative workforce training
- 2. Support and engage both new and established businesses to drive economic growth and job creation
- 3. Revitalize residential and commercial blighted areas through targeted initiatives, private investment and community partnerships
- 4. Strategically explore and expand economic development opportunities throughout the City
- 5. Maximize the use of the airport property to boost economic growth

### Housing

- 1. Continue to pursue transit-oriented housing development opportunities
- Effectively promote the health and safety of unsheltered residents through supportive services and housing with our regional partners and non-profit Community Based Organizations (CBO)
- 3. Facilitate the addition of the overall production of market rate, workforce, low-income, farm worker housing and ADU development while minimizing impacts to neighborhoods
- 4. Streamline the entitlement and permitting of residential developments by implementing efficient workflows and ensuring timely reviews and approvals

#### Infrastructure

- 1. Improve the condition of the City's streets and sidewalks through proactive and creative maintenance and strategic infrastructure investments
- 2. Explore innovative ways using technology to improve the flow of traffic throughout the City
- 3. Continue to invest in recreational and public facilities to support our community
- 4. Evaluate capacity of City infrastructure systems in anticipation of future development

### **City Services**

- 1. Complete the Visión Salinas 2040 General Plan
- 2. Promote equitable access to City services and foster inclusive development
- 3. Ensure fiscal responsibility and financial management
- 4. Provide high quality customer service
- 5. Expand the City's volunteer programs
- 6. Engage residents and improve communication to the community

#### **Public Safety**

- 1. Encourage emergency preparedness and resiliency throughout the community
- 2. Enhance recruitment initiatives to increase staffing for police and fire departments with a focus on hiring local talent
- 3. Continue community policing efforts to build trust, foster collaboration between law enforcement
- 4. Expand code enforcement capacity to address City-wide issues of blight, nuisance, parking, health and safety and unpermitted vending
- 5. Increase collaboration with partner agencies to address public safety public health issues

#### **Youth and Seniors**

- 1. Improve, expand and develop youth and senior facilities and programs
- 2. Consider joint use agreements with school districts for community use of recreational space
- 3. Increase community events throughout the City for youth and seniors
- 4. Partner with regional stakeholders to improve access to the arts

#### Measure E

Over a period of three fiscal years beginning in April 2003, the Salinas City Council reduced City programs and services funded by the General Fund budget a total of \$15.3 million dollars or 24%. The reductions were required to maintain the City's financial solvency. The financial crisis was the result of a combination of factors including a weak economy evidenced by sales tax decreasing for two years, State raids on local revenue, increasing charges assessed by the County of Monterey, increasing retirement costs and increasing employee health insurance costs.

The required reductions included the elimination of 123.50 authorized positions. The layoff of employees broadly impacted services throughout the City. Staff reported to City Council that absent a new, guaranteed source of General Fund revenue, the City would not be able to restore the services that had been cut for at least 8-10 years.

At the City Council's May 3, 2005 meeting, members of the public expressed their view that the City must be able to provide adequate police, fire and street and park maintenance services, and that the libraries and recreation centers should remain open. The public requested that Council consider placing a tax measure on the ballot so that revenue could be provided to restore vital services.

On May 17, 2005, the City Council received a report regarding its options for placing a tax measure before the City's voters to generate sufficient revenue to maintain minimal levels of service for the public welfare. Members of the public reiterated their support for such a measure, indicating that the community would suffer if services were further curtailed.

On June 7 and June 14, 2005, the Council reviewed and approved the FY 2005-06 budget and confirmed the on-going reductions in services previously approved. On July 12, 2005, the Council adopted a resolution calling for an election to take place on November 8, 2005 to ask City voters to approve a half-cent transactions and use tax. The proposed tax measure also included a ten (10) year sunset provision and mandated the appointment of an independent committee with authority to both recommend the use of the tax revenue and provide oversight as to the use of funds.

On November 8, 2005, the voters of Salinas approved (61.74%) the ordinance establishing a Temporary Transactions and Use Tax at the rate of one-half of one percent (0.50%) to be in effect for a period of ten (10) years. Initial collection of the tax began April 1, 2006 with the first receipt of revenues from the tax to occur in July 2006. The temporary tax was therefore scheduled to sunset April 1, 2016. During November 2012, Salinas' residents approved the renewal of the transaction and use tax with no expiration date by removing the language addressing a tax collection sunset in April 2016.

The tax approved by the voters is a general tax. As such, the City may use the revenue from the tax for any general governmental purpose, including without limitation police, fire safety, paramedics, libraries, crossing guards, graffiti removal, anti-gang programs, and street and park maintenance.

In order to assure full compliance with the intent of the ordinance, the tax proceeds from this ordinance are separately received and accounted for in the City's financial reporting system (Fund 1100). Staff reports at least quarterly to the Oversight Committee the use of tax proceeds. The Oversight Committee reports annually to the City Council regarding the use of tax proceeds.

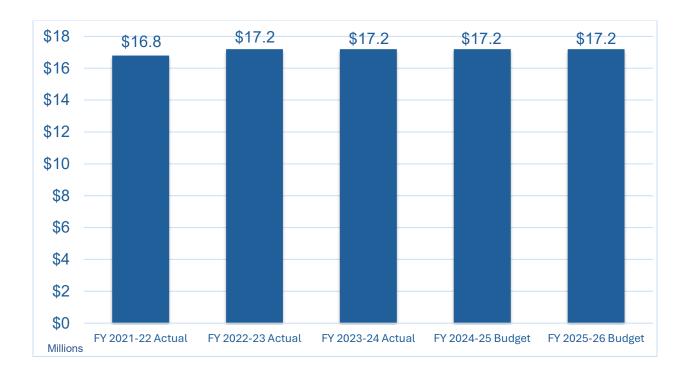
The Oversight Committee is a fundamental provision in the voter-approved ordinance. The ordinance states the following:

The Mayor and City Council shall each annually appoint one member of the public to serve as an

### Measure E

oversight committee for the revenue that the City receives from the tax. The committee shall prepare an annual report on the revenue received and recommend the use thereof. The City Manager shall provide staff for the committee, and the Finance Director shall provide all relevant data regarding revenue from the tax and expenditure thereof.

Transactions and Use Tax collections began a severe decline starting in fiscal year 2008-09 that continued over a two-year period. Signs of recovery started to show in FY 2010-11 and continued through FY 2018-19. As a result of the COVID-19 pandemic, a brief decline was experienced in FY 2019-20, with signs of significant improvement for FY 2020-21 through FY 2025-26. Projections indicate revenues could remain relatively flat in the coming years.



Measure E tax collections are projected to increase \$41,000 or 0.24% in FY 2025-26. Staff revenue projections are conservative and based on the current economic recovery signs. The City's outside consultant (Hinderliter, de Llamas & Associates) agrees with staff revenue estimates for the City's Transaction and Use Tax.

### **Measure E**

The Measure E adopted budget by department/program for FY 2025-26 is as follows:

	Amount	Percent
Internal Services & Energy Debt	773,900	3.1%
El Gabilan Library Debt	1,456,100	5.9%
Capital & Fleet	1,176,000	4.7%
Emergency & Animal Services	626,000	2.5%
Finance	398,500	1.6%
Fire	1,005,420	4.1%
Library	6,402,570	25.9%
Recreation	2,874,550	11.6%
Police	10,052,880	40.6%
Total	24,765,920	100.0%

The FY 2025-26 Measure E Capital Improvement Program (CIP) budget totals \$1,000,000 and consists of five projects including the Cesar Chavez Park Dry Basin System Repair, City Hall & PW Improvement, EV Charging Infrastructure at City Facilities, Fire Station Repairs, and Monterey Street Garage Improvements.

	Amount	
Cesar Chavez Park Dry Basin System Repair	\$ 100,000	
City Hall & PW Yard Improvements	250,000	
EV Charging Infrastructure at City Facilities	200,000	
Fire Station Repairs	350,000	
Monterey Street Garage Improvements	100,000	
Total	\$1,000,000	

The number of positions funded by Measure E during FY 2025-26 is summarized as follows:

	<b>Positions</b>
Police - Sworn	8.0
Police - Non-Sworn Support	23.0
Fire - Sworn	1.0
Fire - Non-Sworn Support	2.0
Parks & Recreation	17.0
Library	39.5
Total	90.5



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#### Measure G

With the passage of Measure G in November 2014, the City is in a position to restore services and make strategic investments into public facilities and infrastructure. Each of the department's plans are focused on delivering services and projects that reflect the main interests of the community, as determined by extensive community outreach, surveys and engagement.

The public have consistently expressed a desire for more services to achieve a better, safer Salinas. Crime prevention, public safety, economic development, and street and sidewalk repair all contribute to safe, clean neighborhoods. These and other critical public services have all suffered from inadequate funding. Increased funding for public safety has been identified through the community outreach process as the highest priority, but not the only priority. While residents have consistently stressed the importance of public safety, they have also recognized that safe communities require investments in violence prevention and community-building programs such as after-school programs, recreational activities, life-long learning opportunities and special events/cultural arts programming.

On March 25, 2014, the City Council reviewed the results of the community outreach, received further public comment, and directed staff to prepare a resolution calling for an election to ask voters of the City of Salinas to increase the general transactions and use tax by one cent, with a fifteen-year sunset, and with citizens' oversight.

On June 24, 2014, the City Council held a noticed public hearing to consider calling a municipal election to seek voter approval of a proposed general transactions and use tax (or "sales tax"). At the conclusion of that hearing, the City Council decided to call an election to ask voters of the City to approve a local transactions and use tax for 15 years, the revenue from which would be used to support general municipal services.

On November 4, 2014, the voters of Salinas approved Measure G, an ordinance imposing a onecent general transactions and use tax. Measure G has a fifteen-year term and requires the City Council to establish an Oversight Committee.

Measure G was premised upon and was presented to the voters as an opportunity to restore services to the community; to provide for a "safer, better Salinas." Consistent with that purpose, the following question was presented to the voters:

"To improve our quality of life, maintain and enhance city services and facilities, including: crime and gang prevention; neighborhood policing and school safety; safety inspections; police, fire and paramedic response; fixing potholes, streets, and sidewalks; recreation and programs for youth and seniors; and other city services, shall the City of Salinas enact a one cent sales tax, that can't be taken by the State, with citizens' oversight, annual independent audits, with all funds dedicated to Salinas?"

As set forth in Section 32-94 of the Measure G ordinance, the "Measure G Oversight Committee" has the following attributes and responsibilities:

- The Committee consists of no fewer than seven members of the public (one member selected by each Council member with the initial Committee appointed by the Council by March 31, 2015);
- 2. The Committee members shall be either city residents or representatives of businesses located in Salinas:
- 3. The Committee receives and by May 30 of each year is responsible for reviewing the City auditor's report and based on their review of the auditor's report is responsible for issuing

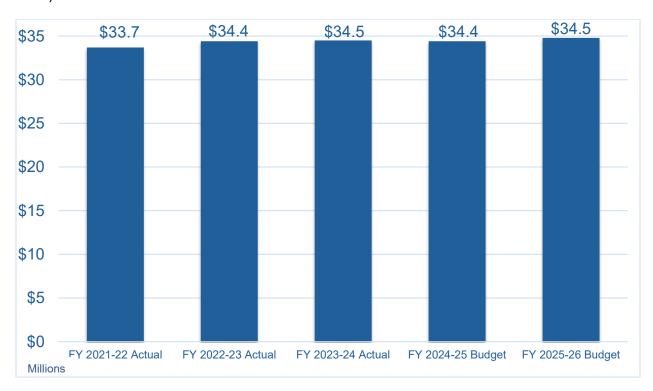
a public report to the City Council on the receipt of revenue and expenditures of Measure G funds and such other matters the City Council may assign.

As approved by the City Council on March 31, 2015 and adopted by resolution on April 14, 2015, the Committee shall meet three times per year:

- 1. As set forth in Section 32-94 of the Ordinance, before May 30 of each year to "review the auditors' report, for each year in which the auditors prepare such a report, [for the purpose of issuing] a report to the City Council regarding the use of revenue [from Measure G] and such other matters as the City Council may assign."
- 2. Following the City Council's adoption of the annual budgets (Operating, Capital, Measure E, and Measure G) for the purpose of understanding how the City Council directed the expenditure of Measure G revenues.
- 3. Prior to the City Council's adoption of the annual budgets so that City staff can present information to the Committee on Measure G revenues and the Measure G expenditures proposed in the annual Measure G Budget.

Effective May 6, 2025, City Council established four quarterly meetings (July, October, January, and April).

In order to assure full compliance with the intent of the ordinance, the tax proceeds from this ordinance are separately received and accounted for in the City's financial reporting system (Fund 1200).



The City received \$5.4 million for the last quarter of FY 2014-15 and \$22.6 million for FY 2015-16, the first full year of collections. Modest increases occurred over the next five years with a minor decline in FY 19-20 due to the COVID-19 pandemic. Significant improvements occurred for FY 2020-21 through FY 2025-26. Projections indicate revenues could remain relatively flat in the coming years.

## **Measure G**

The Measure G adopted budget by department/program for FY 2025-26 is as follows:

_	<b>A</b> mount	Percent
Internal Services, Fleet & Energy Debt	1,599,400	4.7%
Public Safety Building Debt	5,987,400	17.7%
Emergency & Animal Services	1,097,000	3.2%
Police	7,178,990	21.3%
Fire	1,844,122	5.5%
Public Works	7,564,037	22.4%
Recreation	5,585,607	16.5%
Community Development	1,820,071	5.4%
Finance	767,170	2.3%
Human Resources & Administration	312,830	0.9%
Total	33,756,627	100.0%

The number of positions funded by Measure G during FY 2025-26 is summarized as follows:

	Positions
Police - Sworn	12.0
Police - Non-Sworn Support	17.0
Fire - Sworn	5.8
Fire - Non-Sworn Support	1.0
Community Development	10.0
Public Works	38.3
Recreation	15.5
Information Technology	2.0
Finance	3.0
Human Resources	1.0
Administration	1.0
Total	106.5



# Example Measure G Projects (Inception to date)

- · Cesar Chavez Soccer Field
- · Sidewalk and Drainage Repairs
- · Street Preventive Maintenance
- · Northgate Dog Park
- · Facilities ADA Improvements
- · Alisal Vibracy Plan
- · Fire Station Improvements
- · Traffic Calming Improvements
- · Police Service Building
- Boronda Road Traffic Congestion Relief
- Hebbron Family Center Improvements
- Community Center Improvements
- · Cesar Chavez Trail
- Sherwood Tennis Center Improvements
- Recreation Facility at Municipal Pool

## Measure G Projects Highlights

#### **Cesar Chavez Soccer Field**

This project is a recreational asset for the Salinas community and it includes the construction of a full-sized synthetic turf soccer field, upgrades to the irrigation system, drainage improvements, and various landscaping enhancements.

#### **Hebbron Family Center Improvements**

The new Hebbron Family Center will offer programs to Salinas residents of all ages, from tiny tots to teens and seniors. The center will have community and meeting rooms, a teen lounge and kitchen, outdoor gathering spaces and multi-use sports court along with other lot improvements.

#### **Boronda Road Traffic Congestion Relief**

The Boronda Congestion Relief Project will create safer roads, enhanced accessibility and prepare the City for future growth. With plans for new homes in the Future Growth Area, Salinas is preparing for an increase in population and traffic, ensuring Boronda Road is safely equipped to meet these demands. The overall project includes the widening of East Boronda Road into a four-lane roadway (two lanes at each direction), and the construction of 4 multi-lane roundabouts at the intersections of McKinnon Street, El Dorado Drive, Natividad Road, and Independence Boulevard. The project will include the construction of bioretention facilities, buffered bike lanes, bus pullouts, sidewalks, ADA-compliant access ramps, storm drain lines, sanitary sewer lines, street lighting, landscaping, and other improvements.

## René Mendez, City Manager

## City Service Area Strategic Support

## **Programs and Services**

FUNCTION	DESCRIPTION
	CITY MANAGER
City Administration	Provides leadership, direction, and oversight to City departments to accomplish City Council goals and objectives. Coordinates goal setting and performance management in support of citywide strategic initiatives and implementation.
	CITY CLERK
City Legislative Process	Maximizes public access to the City's legislative processes by administering the democratic processes such as elections, access to City records, and all legislative actions ensuring transparency to the public. Serves as a compliance officer and administrator for federal, State, and local statutes including the Political Reform Act, the Brown Act, and the Public Records Act.
	COMMUNICATIONS
Outreach & Transparency	Assists the City with implementation of the City's communications strategy to inform and engage Salinas residents in an inclusive manner; provides strategic support to the City Manager and department directors to ensure residents, businesses, employees, visitors, and media are informed about City programs, services, and priorities.
	COMMUNITY SAFETY (CASP)
Safety & Peace Initiatives	Community Alliance for Safety and Peace (CASP) is a cross-sector collaboration to reduce youth violence and to change the culture of violence that harms the families, neighborhoods, and communities. CASP's strategy is in partnership with the community as part of the "For Our Future/Para Nuestro Futuro" campaign.
	ECONOMIC DEVELOPMENT
Promote Economic Growth	Provides resources and information to the business community to ensure existing businesses thrive and to attract new businesses; advocates for business-friendly policies that enhance and encourage revitalization and promote revenue sources to support City services.
	AIRPORT
National Transportation	Serves as an element of the national transportation system, overseeing the day-to-day operation of the facility and the long-term capital development. Ensures the continued economic viability of the Airport Enterprise Fund.

### **Department Budget Summary**

#### **Expected 2025-26 Service Delivery**

- Develop and implement a communication and engagement strategy in efforts to increase community outreach and engagement around City services, projects, fiscal management, strategic plan objectives progress, and emergency operations. (Strategic Goal: City Services)
- Work with local service providers and County of Monterey to mitigate homeless encampments, support permanent shelter operations, transitional housing and support services for the unhoused. (Strategic Goal: Housing)
- Develop and implement a commission, boards, committee onboarding process to include volunteer retention and training. (Strategic Goal: City Services)
- Establish an Economic Development division under the City Manager's office to enhance business support with a focus on increasing the City's revenue source. (Strategic Goal: City Services)
- Implement a City of Salinas Legislative Platform as a foundation for engagement in shaping state legislation, administrative regulations, and funding that directly impact Salinas' residents. (Strategic Goal: City Services)
- Expand the electronic records management solution city-wide increasing efficiency and public access to city records. (Strategic Goal: City Services)
- Implement a centralized full-cycle, secure, automated, content and workflow contract management solution. (Strategic Goal: City Services)
- Develop and implement a Leadership and Supervisory Training program designed to enhance management and leadership skills, and developing effective leaders. (Strategic Goal: City Services)

#### **2024-25 Top Accomplishments**

- Developed and implemented the Community Budget Sponsorship Policy, awarding \$150,000 in funding to support community programs and events.
- Processed the Monterey One Water Conveyance & Treatment Fee Public Hearings and noticing requirements in accordance with Prop 218.
- Appropriated the American Rescue Plan Act Project funding and project implementation.
   (Prior year goal)
- Established the City's Employee Engagement Committee and held four employee appreciation events. (*Prior year goal*)

- Conducted the 2024 General Municipal Election & Special Election consisting of five City Council seats.
- Conducted the 2024 General Tax Ballot Measure Polling in preparation for the possible extension of the Measure G Sales Tax.
- Established a Youth Intern Program with a focus on leading meaningful projects, learning about local government.
- Developed employment recruitment videos to increase job interest and highlight City positions.

#### 2025-26 Key Budget Actions

- Shifts 1.0 City Clerk from the Confidential Management Labor Group to the Directors Unit. This action is an ongoing increase of \$9,000 from the salaries & benefits budget previously budgeted in the Confidential Management Labor Group and increases the salaries & benefits for an impact on the General Fund. (Ongoing costs: \$9,000)
- Moves the Economic Development Division from Community Development to Administration. This realignment is offset by reducing \$410,941 in operating costs in Community Development and adding it to Administration. (Ongoing costs: \$0)
- Moves the Airport Division from Public Works to Administration. This realignment is offset by reducing \$1,043,923 in operating costs in Public Works and adding it to Administration. (Ongoing costs: \$0)
- Adds 0.5 FTE Office Technician to increase capacity within Airport Administration. Currently, there is 0.5 FTE Office Technician, and this addition would bring the FTE to 1.0. The increased cost will be funded by the Airport Enterprise Fund. (Ongoing costs: \$55,181)

#### **Operating Funds Managed**

- General Fund (1000)
- Measure G (1200)
- Municipal Airport (6100)
- PEG Cable Franchise (2506)

	2022-23	2023-24	2024-25	2025-26
Function	Actuals	Actuals	Adopted	Adopted
Airport	700.000	-	-	2,401,490
City Clerk	708,308	854,905	854,050	985,400
City Manager`s Office	1,382,327	1,667,304	1,914,070	1,061,740
Communications	-	-	-	495,610
Community Safety	-	-	-	20,750
Economic Development	-			561,290
Total Expenditures	2,090,635	2,522,209	2,768,120	5,526,280
	2022-23	2023-24	2024-25	2025-26
Expenditure Summary	Actuals	Actuals	Adopted	Adopted
Salaries & Benefits	1,504,580	1,843,136	2,150,920	3,273,080
Overtime	-	311	-	14,000
Supplies & Services	583,318	617,196	617,200	2,021,080
Capital Outlay	2,736	61,566	-	134,920
Transfers Out	-	· <u>-</u>	-	83,200
Total Expenditures	2,090,635	2,522,209	2,768,120	5,526,280
	2022-23	2023-24	2024-25	2025-26
Funding Source	Actuals	Actuals	Adopted	Adopted
General Fund (1000)	1,664,684	2,048,221	2,290,370	2,882,580
Measure G (1200)	300,951	328,388	332,750	97,210
Municipal Airport (6100)	-	-	-	2,401,490
PEG Cable Franchise (2506)	125,000	145,600	145,000	145,000
Total Expenditures	2,090,635	2,522,209	2,768,120	5,526,280
	2022-23	2023-24	2024-25	2025-26
Revenue Summary	Actuals	Actuals	Adopted	Adopted
Charges for Services	4,710	8	1,000	150,400
Franchise Fees	123,639	180,870	150,000	125,000
Investment Earnings	-	-	-	42,500
Other Revenue*	11,460	13,272		2,138,000
Total Revenues	139,809	194,150	151,000	2,455,900
* Schedule A - Other Revenue				

## Schedule A - Other Revenue

Other Revenue	2022-23 Actuals	2023-24 Actuals	2024-25 Adopted	2025-26 Adopted
Aircraft Parking	-	-	-	1,200
Airport Cardlock Deposits	-	-	-	5,600
Building Rental	-	-	-	480,600
Fuel Fees	-	-	-	87,300
Ground Leases	-	-	-	325,800
Hangar Rent	-	-	-	862,900
Hangar Rent Non - Aeronautical	-	-	-	35,400
Hangar Rent Non - Airworthy	-	-	-	62,100
Miscellaneous Receipts	-	-	-	102,100
Mobilehome Registration Fees	11,460	13,272	-	-
Refuse Fees	-	-	-	10,800
Use Permits	-	-	-	164,200
Total Other Revenue	11,460	13,272		2,138,000

## **Performance Measures**

## City Clerk

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Percentage of Measure G and Measure E meeting agendas/packets posted within 4 days	100%	100%	100%	100%
Percentage of City-wide Public Records Act requests received and fulfilled within 10 days of request	59%	65%	60%	70%
Percentage of Council resolutions/ordinances processed within 3 days of approval	100%	100%	100%	100%

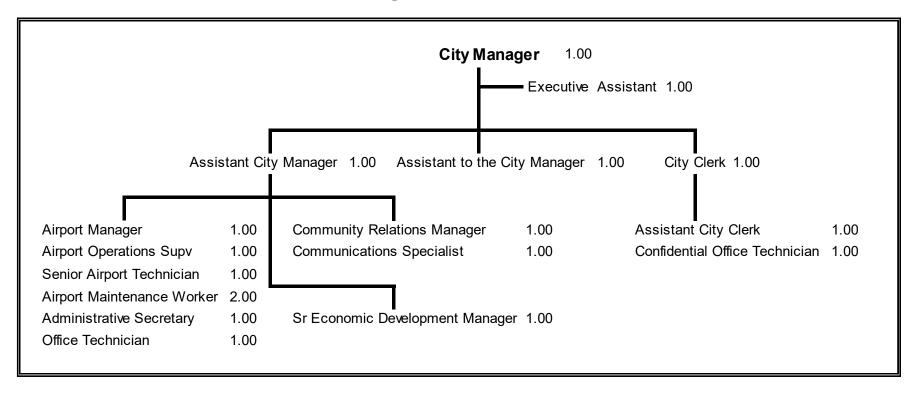
## Airport

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Work order requests received that are completed within 48 hours	85%	95%	85%	95%
Percentage of hangar preventative maintenance inspections completed	100%	100%	100%	100%
Percentage of hangar rental and lease accounts paid in full within 30 days	825	1,000	800	1,000

## **Department Position Detail**

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
Administrative Secretary	0.00	1.00	1.00
Airport Maintenance Worker	0.00	2.00	2.00
Airport Manager	0.00	1.00	1.00
Airport Operations Supervisor	0.00	1.00	1.00
Assistant City Clerk	1.00	1.00	_
Assistant City Manager	1.00	1.00	
Assistant to the City Manager	1.00	1.00	
City Clerk	1.00	1.00	_
City Manager	1.00	1.00	
Communications Specialist	1.00	1.00	_
Community Relations Manager	1.00	1.00	
Confidential Office Technician	1.00	1.00	
Diversity Equity & Incl Officer	1.00	0.00	(1.00)
Economic Development Analyst (Frozen)	-	0.00	
Executive Assistant	1.00	1.00	_
Office Technician	0.00	1.00	1.00
Sr Airport Technician	0.00	1.00	1.00
Sr Economic Development Manager	0.00	1.00	1.00
Total Positions	10.00	17.00	7.00

## **Organizational Chart**



Regular Full -Time Equivalents (FTE): 17.00

## Christopher A. Callihan, City Attorney

# City Service Area Strategic Support

## **Programs and Services**

FUNCTION	DESCRIPTION
	CITY ATTORNEY'S OFFICE
Legal Representation	Serves as the legal advisor of all City officers and provides legal representation to advocate, defend, and prosecute matters on behalf of the City. This involves a variety of activities, including defense of lawsuits; general liability claims management; prosecution of municipal code violations; and litigation; alternative dispute resolution and contract dispute assistance; and initiation of litigation which can result in significant revenue collections.
Legal Transactions	Provides oral and written legal counsel and advice to the Mayor, City Council, Council Appointees, City departments, City boards, commissions, and committees, and is responsible for review and preparation of ordinances, resolutions, contracts, permits, and other legal documents to implement official City actions. Approves the form of all bonds, contracts, and other instruments in writing in which the City is involved and either drafts or approves the draft of all proposed ordinances for the City, except those proposed by initiative.
Risk Management	Ensures insurance coverage for City assets, establishes Citywide risk management policies, and procedures. Manages property and casualty claims from inception to conclusion and performs the subrogation function to recapture losses resulting from third-party wrongdoing or negligence resulting in loss of or damage to City-owned property.

### **Department Budget Summary**

#### **Expected 2025-26 Service Delivery**

- Advise and support the Community Development Department on their efforts to process project approvals for development of the North of Boronda Future Growth Area, as well as other development project. (Strategic Goals: Economic Development, City Services & Housing)
- Advise and support the Finance Department's update to and implementation of purchasing policies. Draft ordinance updates to complement the updates to the purchasing policies. (Strategic Goal: City Services)
- Coordinate with the Human Resources Department on the review and update of personnel
  policies and procedures and advise and support the City Manager and Human Resources
  Director during continued negotiations with the different bargaining groups. (Strategic
  Goal: City Services)
- Manage civil litigation, with support from outside counsel. Work to resolve litigation related to the Salinas Ag Industrial Center and Project Homekey. (Strategic Goals: Economic Development & Housing)
- Prosecute misdemeanor violations of the Municipal Code and advise and support Code Enforcement on enforcement actions, including administrative fines and administrative orders and receivership actions. (Strategic Goal: Public Safety)
- Coordinate with the City Manager and the City Council on a review and update of the City Council's norms and Rules of Decorum. (Strategic Goal: City Services)
- Advise and support the Community Development Department on the update to the Salinas General Plan and the update to the City's Zoning Code. (Strategic Goals: Economic Development, Infrastructure & Housing)

#### **2024-25 Top Accomplishments**

- Supported the Community Development Department's processing of project approvals for development of the North of Boronda Future Growth Area. (*Prior year goal*)
- Advised on transactional support and fee/finance issues related to additional investment in City facilities, including an increase to the sanitary sewer rates. (*Prior year goal*)
- Supported the Finance Department in its preparation of updated Purchasing Policies and Procedures. (*Prior year goal*)
- Advised on and supported efforts toward development of City Parking Lots 8 and 12 for development, in part, as affordable housing. (Prior year goal)

 Prepared Rental Stabilization Ordinances (RSO) for Council consideration and adoption and supported the Community Development Department in implementation of the RSO program. (Prior year goal)

#### 2025-26 Key Budget Actions

- Additional funding for Travel, Conferences, and Meetings to allow staff to attend trainings and continuing legal education conferences to maintain proficiency and to remain in good standing with the State Bar.
- Additional funding for Supplies & Materials Books to cover cost increases associated with the subscription to Lexis-Nexis, the online legal research resource used by the City Attorney's Office.

#### **Operating Funds Managed**

- General Fund (1000)
- General Liability Self-Insurance (7104)
- Worker's Compensation Self-Insurance (7103)

	2022-23	2023-24	2024-25	2025-26
Function	Actuals	Actuals	Adopted	Adopted
City Attorney's Office	769,312	1,097,288	997,640	1,043,360
Risk Management	385,615	450,992	704,250	684,030
Total Expenditures	1,154,928	1,548,280	1,701,890	1,727,390
	2022-23	2023-24	2024-25	2025-26
Expenditure Summary	Actuals	Actuals	Adopted	Adopted
Salaries & Benefits	1,116,035	1,239,443	1,509,350	1,529,590
Supplies & Services	29,741	302,235	152,540	157,800
Capital Outlay	9,152	6,603	40,000	40,000
Total Expenditures	1,154,928	1,548,280	1,701,890	1,727,390
	2022-23	2023-24	2024-25	2025-26
Funding Source	Actuals	Actuals	Adopted	Adopted
General Fund (1000)	769,312	1,097,288	997,640	1,043,360
General Liability Self-Insurance (7104)	34,251	188,466	459,430	466,740
Internal Services Administration (7101)	-	-	40,000	-
Worker's Comp Self-Insurance (7103)	351,364	262,525	204,820	217,290
Total Expenditures	1,154,928	1,548,280	1,701,890	1,727,390
	2022-23	2023-24	2024-25	2025-26
Revenue Summary	Actuals	Actuals	Adopted	Adopted
Charges for Services	4,766	4,767	6,000	-
Other Revenue*	34,624	7,132	10,000	
Total Revenues	39,390	11,898	16,000	
* Schedule A - Other Revenue				

## Schedule A – Other Revenue

	2022-23	2023-24	2024-25	2025-26
Other Revenue	Actuals	Actuals	Adopted	Adopted
Legal Code Enforcement Recovery	34,624	7,132	10,000	_
Total Other Revenue	34,624	7,132	10,000	

## **Performance Measures**

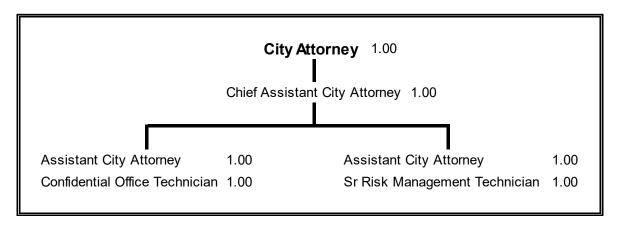
## City Attorney

Performance Measure / Goal	FY 2023-24 Goal	FY 2025-26 Projected	FY 2024-25 Actual
# Requests for legal services	500	500	203
# Criminal cases reviewed or prosecuted	50	25	22
# Pitchess motions responded to and defended	5	5	0
# Civil cases filed and defended	10	15	10
# Code enforcement cases and nuisance abatements	10	10	8
# Public Records Act requests responded to	20	85	83
# Economic development agreement and other contracts	200	200	116
# Workers Compensation cases presented to CM or CC	0	0	0
Employment mattersRepresentation and Advice	15	10	2
Legal support of election and/or revenue measure initiative	1	1	5

## **Department Position Detail**

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
Assistant City Attorney	2.00	2.00	
Chief Assistant City Attorney	1.00	1.00	
City Attorney	1.00	1.00	
Confidential Office Technician	1.00	1.00	
Sr Risk Management Technician	1.00	1.00	-
Total Positions	6.00	6.00	0.00

## **Organizational Chart**



Regular Full -Time Equivalents (FTE): 6.00

## **Dennis Donohue, Mayor**

## **City Service Area** Strategic Support

## **Programs and Services**

FUNCTION	DESCRIPTION
	CITY COUNCIL
Policy Setting	Serves as the policy-making and legislative body of the City of Salinas, representing the City's interests in regional and intergovernmental processes and conducting outreach to City residents, neighborhoods, and community groups.



#### **Economic Development**



- Complete an Agriculture Technology Plan and engage with key stakeholders to offer innovative workforce training.
- Support and engage both new and established businesses to drive economic growth and job creation.
- Revitalize residential and commercial blighted areas through targeted initiatives, private investment and community partnerships.
- Strategically explore and expand economic development opportunities throughout the City.
- Maximize the use of the airport property to boost economic growth.

#### **Housing**



- Continue to pursue transit-oriented housing development opportunities.
- Effectively promote the health and safety of unsheltered residents through supportive services and housing with our regional partners and non-profit Community Based Organizations (CBO).
- Facilitate the addition of the overall production of market rate, workforce, low-income, farm worker housing and ADU development while minimizing impacts to neighborhoods.
- Streamline the entitlement and permitting of residential developments by implementing efficient workflows and ensuring timely reviews and approvals.

#### **Infrastructure**



- Improve the condition of the Cty's streets and sidewalks through proactive and creative maintenance and strategic infrastructure investments.
- Explore innovative ways using technology to improve the flow of traffic throughout the City.
- Continue to invest in recreational and public facilities to support our community.
- Evaluate capacity of City infrastructure systems in anticipation of future development.

#### **City Services**



- Complete the Visión Salinas 2040 General Plan.
- Promote equitable access to City services and foster inclusive development.
- Ensure fiscal responsibility and financial management.
- Provide high quality customer service.
- Expand the City's volunteer programs.
- Engage residents and improve communication to the community.

#### **Public Safety**



- Encourage emergency preparedness and resiliency throughout the community.
- Enhance recruitment initiatives to increase staffing for police and fire departments with a focus on hiring local talent.
- Continue community policing efforts to build trust, foster collaboration between law enforcement.
- Expand code enforcement capacity to address City-wide issues of blight, nuisance, parking, health and safety and unpermitted vending.
- Increase collaboration with partner agencies to address public safety public health issues.

## **Youth and Seniors**



- Improve, expand and develop youth and senior facilities and programs.
- Consider joint use agreements with school districts for community use of recreational space.
- Increase community events throughout the City for youth and seniors.
- Partner with regional stakeholders to improve access to the arts.

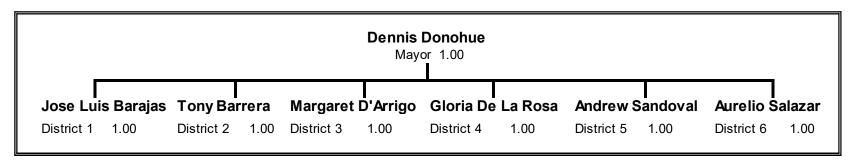
## **Department Budget Summary**

Formation	2022-23	2023-24	2024-25	2025-26
Function	<u> Actuals</u>	Actuals	Adopted	Adopted
City Council	345,846_	420,195	576,240	608,490
Total Expenditures	345,846	420,195	576,240	608,490
Expenditure Summary	2022-23 Actuals	2023-24 Actuals	2024-25 Adopted	2025-26 Adopted
Salaries & Benefits			<del></del> -	
- 3.1-1.1-2-2-1-2-1-2-2-2-2-2-2-2-2-2-2-2-2	297,262	388,326	512,540	529,790
Supplies & Services	48,584	31,869_	63,700	78,700
Total Expenditures	345,846	420,195	576,240	608,490
Funding Source	2022-23 Actuals	2023-24 Actuals	2024-25 Adopted	2025-26 Adopted
General Fund (1000)	345.846	420,195	576,240	608,490
Total Expenditures	345,846	420,195	576,240	608,490

## **Department Position Detail**

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
City Council	6.00	6.00	
City Mayor	1.00	1.00	<u>-</u>
Total Positions	7.00	7.00	0.00

## **Organizational Chart**



Regular Full-Time Equivalents (FTE): 7.00

## **Lisa Brinton, Community Development Director**

# City Service Area Community Development

## **Programs and Services**

FUNCTION	DECODIDATION
FUNCTION	DESCRIPTION
Strategic Support	ADMINISTRATION  Provide administrative oversight to the department by supervising, monitoring, and controlling the Department's operating budget and activities; review and update department organizational support; integrate initiatives, goals, and objectives established by the City Council.
ADVA	ANCED PLANNING AND PROJECT IMPLEMENTATION
Long Range Planning & Sustainability	Prepare, update, implement, and maintain the General Plan and other long-range planning documents including community plans. Provide small business support.
	CODE ENFORCEMENT
Community Code Compliance	Ensure compliance with local laws and regulations related to property maintenance, zoning, building codes, and public safety. Investigate complaints, issue citations for violations, and work to bring properties into compliance.
	CURRENT PLANNING
Planning Development Services	Process and review development applications to ensure compliance with the City's General Plan and Zoning Code and any other applicable plans, regulations, and standards. Coordinate environmental evaluations (CEQA) for all development projects.
	HOUSING AND COMMUNITY DEVELOPMENT
Housing and Community Development	Facilitate the production of housing to meet Regional Housing Needs Assessment numbers. Implement policies and incentives to preserve existing affordable housing, fund the development of new affordable housing, and administer fair housing/housing initiatives programs. Manage grants for community development, affordable housing, and homeless services programs projects and initiatives.
Homeless Services	Provide services and assistance to promote the health and safety of unhoused residents. Support unhoused residents through housing navigation, street outreach, emergency shelter, rapid rehousing, and stabilization support.

FUNCTION	DESCRIPTION
	PERMIT SERVICES
Permitting	Review applications and issue permits to construct, alter, or create new structures within the City limits. Conduct inspections to verify completed work adheres to plans and safety standards.

### **Department Budget Summary**

#### **Expected 2025-26 Service Delivery**

- Issue \$250,000 in microgrants and forgivable loans to 20-30 businesses to support outdoor dining, façade improvements, and technology and marketing. (Strategic Goal: Economic Development)
- Design and install a mural and monument at Closter Park. (Strategic Goal: Economic Development)
- Complete final design and obtain planning entitlements for mixed-use affordable housing developments at 34-40, 37-39, and 45 Soledad Street. (Strategic Goal: Economic Development & Housing)
- Develop workflows and increase staffing capacity to process West and Central Future Growth Area entitlements, housing plans, and permits efficiently and effectively. (Strategic Goal: Housing)
- Evaluate the city's role in homeless services and develop a strategic plan to leverage city
  and county real estate assets and services to maximize impact. Work collaboratively with
  city and regional partners to develop strategies to implement the Lead Me Home Plan,
  focusing on housing navigation and placement. (Strategic Goal: Housing)
- Establish two code enforcement teams to expand capacity to provide education, health and safety and blight removal city wide. Establish a rotation to cover weekdays, after hours, and weekend enforcement. (Strategic Goal: Public Safety)
- Present General Plan/Vision Salinas 2040, Climate Action Plan, and East Area Specific Plan and their associated environmental documents to Planning Commission and City Council for consideration of adoption and certification. (Strategic Goal: City Services)
- Develop Comprehensive Zoning Code Update community engagement strategy including formation of key stakeholder oversite committee. Prepare and adopt Phase 1 Zoning Code amendments to streamline permitting and comply with updated state laws. (Strategic Goal: City Services)
- Upgrade technology for online permitting, record keeping, building and code inspections, and grant management. (Strategic Goal: City Services)
- Develop performance dashboards to communicate department mission, performance, and impact. (Strategic Goal: City Services)

#### 2024-25 Top Accomplishments

- Adopted District Identity Master Plan and installed vegetation, public amenities, receptacles, and public art along E. Alisal Street and at the Breadbox Recreation Center. (Prior year goal)
- Supported 402 new and existing businesses with permitting assistance through in-person appointments, phone calls, and email support, provided 13 microgrants totaling \$28,105

to support businesses with marketing and technology needs, and offered loan application assistance to 5 businesses. (*Prior year goal*)

- Issued entitlements and building permits for the construction of a 3,258,084 square-foot Amazon Distribution Center.
- Approved Central Area Specific Plan (CASP) planning entitlements and housing plans to provide 1,778 housing units, including 67 very low income, 134 low income, 67 moderate income, and 67 workforce income housing units. (*Prior year goal*)
- Committed \$6,356,000 in grant funds to support the production of affordable housing. (*Prior year goal*)
- Provided homeless services including street outreach, case management, emergency shelter, housing navigation, and rental assistance. (*Prior year goal*)
  - Served 726 households through street outreach, emergency shelter, and housing navigation.
  - Placed 178 households in permanent housing and provided rental assistance to 295 households.
  - Committed \$2.5 million dollars of state grant funds to support the acquisition of the Fairview Homekey project by the Housing Authority of Monterey.
  - Supported the relocation of 42 clients from the Good Nite Inn/Work Street Homekey to transitional, permanent supportive, and permanent housing placements.
- Engaged contractor to support weekend education and enforcement of Vendor Program to ensure public health and safety while supporting entrepreneurship. Contacted over 1,300 vendors, issued over 130 citations, and confiscated product from over 70 vendors. (*Prior year goal*)
- Contracted with five plan review and inspection consultants to maintain quick permit turnaround times and compliance.

#### 2025-26 Key Budget Actions

- Freezes 1.0 Economic Development Analyst position and adds 1.0 Business Navigator position within the APPI Division to assist small businesses and entrepreneurs' navigation of regulatory processes and connection to technical and financial assistance, manage city microgrant and loan programs, and facilitate partnerships and services to support the cleanliness and appearance of commercial blighted areas. (Ongoing costs: \$157,570)
- Moves the Economic Development Division from Community Development to Administration. This realignment is offset by reducing \$561,290 in operating costs in Community Development and adding it to Administration. (Ongoing costs: \$0)
- Adds \$73,260 to provide rapid re-housing services through the Downtown Streets Team. (One-time costs: \$73,260)

- Adds 0.5 FTE Senior Planner to increase capacity in Current Planning in support of City Council Priorities. The department's workforce currently includes 0.5 FTE. This position supports City Council priorities and therefore will be included in the City's workforce plan as 1.0 FTE. The cost for the 0.5 FTE in this year's budget is \$73,130. (Ongoing costs: \$185,860)
- Adds \$50,000 to Code Enforcement contract to maintain capacity at prior year levels. (One-time costs: \$50,000)
- Adds \$35,000 to Code Enforcement contract to increase weekend and evening capacity.
   (One-time costs: \$35,000)
- Adds 1.0 FTE Plan Checker I to increase capacity in Permit Services in support of City Council Priorities. (Ongoing costs: \$145,940)
- Adds 1.0 FTE Permit Services Technician to increase capacity in Permit Services in support of City Council Priorities. (Ongoing costs: \$129,680)
- Adds 1.0 FTE Permit Center Clerk to increase capacity in Permit Services in support of City Council Priorities. (Ongoing costs: \$121,310)
- Adds 1.0 FTE Associate Planner to increase capacity in Current Planning in support of City Council Priorities. Split 50% / 50% between General Fund and Permit Services. (Ongoing costs: \$163,440)

#### **Operating Funds Managed**

- General Fund (1000)
- Measure G (1200)
- Affordable Housing (6950)
- CDBG COVID 19 (2911)
- Community Development (2910)
- Emergency Solutions Grant-COC (2941)
- Emergency Solutions Grant-HUD (2940)
- Encampment Resolution Fund (ERF) (2954)
- Family Homeless Challenge (2956)
- General Plan (2513)
- HOME American Rescue Plan (ARP) (2931)

- Home Investment Partnership (2930)
- HSA Affordable Housing (2602)
- Local Housing Trust Fund (2603)
- Permit Services (6900)
- Residential Rent Reg & Rent Stabilization (2530)
- SB2 (2951)

	2022-23	2023-24	2024-25	2025-26
Function	Actuals	Actuals	Adopted	Adopted
Community Development Administration	613,563	684,466	654,120	823,520
Advanced Planning & Project Imp	989,611	1,447,623	2,452,228	3,113,912
Code Enforcement	1,167,205	1,308,903	1,676,700	1,820,071
Current Planning	1,265,390	1,298,198	1,758,223	2,111,694
Economic Development	549,146	586,020	752,150	-
Grants	10,555,607	10,591,408	3,468,670	2,833,310
Housing	1,125,731	1,254,125	1,296,920	1,710,991
Permit Services	3,318,472	3,666,378	5,520,580	7,109,105
Total Expenditures	19,584,724	20,837,121	17,579,591	19,522,603
	2022-23	2023-24	2024-25	2025-26
Expenditure Summary	Actuals	Actuals	Adopted	Adopted
Salaries & Benefits	8,538,406	9,612,551	11,848,203	12,390,043
Overtime	17,669	7,457	50,000	60,000
Supplies & Services	11,000,208	9,977,738	5,352,888	6,598,855
Capital Outlay	28,441	1,086,174	161,800	290,005
Transfers Out		153,200	166,700	183,700
Total Expenditures	19,584,724	20,837,121	17,579,591	19,522,603

E affici O and	2022-23	2023-24	2024-25	2025-26
Funding Source	Actuals	Actuals	Adopted	Adopted
General Fund (1000)	3,905,825	4,493,262	5,589,223	5,227,607
Measure C (1200)	9,410	(28)	- 1 676 700	1 920 071
Measure G (1200)	1,259,908	1,506,884	1,676,700	1,820,071
Affordable Housing Enterprise (6950)	202.425	4,560	- 50 200	90,000
CA Emergency Solutions & Housing (2942)	392,425	235,651	59,290	- 60.060
CDBG - Covid 19 (2911)	308,241 752	258,392	405,890	68,060
Community Challenge Grant (3187) Community Development (2910)	1,063,291	2,837,329	- 726,020	- 705,880
Dept of Conservation (SALC) Prog (3188)	143,979	33,054	720,020	705,000
Emergency Solutions Grant-COC (2941)	225,835	95,716	65,990	5,960
Emergency Solutions Grant-HUD (2940)	251,832	72,178	55,810	60,410
Encampment Resolution Fund (ERF) (2954)	906,150	3,068,018	1,172,030	1,309,890
ESG-CV HCD (2944)	419,004	3,000,010	1,172,030	1,309,090
ESG-CV HUD (2943)	634,430	65,725	-	-
Family Homeless Challenge (2956)	689,167	1,451,072	158,460	- 45,410
General Plan (2513)	30,005	508,709	1,243,418	1,887,570
HOME American Rescue Plan (ARP) (2931)	80,337	26,994	220,120	169,520
Home Investment Partnership (2930)	167,580	163,352	434,120	332,050
Housing - Other Agency Match (2945)	415,291	307,014	434,120	332,030
HSA - Affordable Housing (2602)	505,497	307,014	1,000	12,530
Local Housing Trust Fund (2603)	505,437	-	1,000	12,000
Local Early Action Planning (2952)	365,934	_	_	12,000
Permit Services (6900)	3,318,472	3,666,378	5,520,580	7,109,105
Project Room Key Motel Program (2947)	2,017,366	543,664	3,320,300	7,103,103
Regional Early Action Planning (2953)	72,091	454,712	_	_
Residential Rent Reg & Stabilization (2530)	72,001	65,629	80,000	530,410
SB2 (2951)	97,833	402,662	111,650	136,130
United Way (3186)	2,304,069	575,875	59,290	-
Total Expenditures	19,584,724	20,837,121	17,579,591	19,522,603
Total Expolatation	10,004,124	20,001,121	11,010,001	10,022,000
	2022-23	2023-24	2024-25	2025-26
Revenue Summary	Actuals	Actuals	Adopted	Adopted
Charges for Services	2,048,301	5,721,225	3,373,050	6,036,310
Fines & Forfeitures	151,752	136,328	145,000	155,000
Intergovernmental	14,805,467	11,582,876	3,725,170	3,087,900
Investment Earnings	121,702	237,383	64,300	112,310
Licenses & Permits	1,377,174	1,649,005	2,832,200	2,740,000
Other Revenue*	822,917	290,938	11,500	7,000
Transfers In	1,675,334	2,698,430	- 1,000	
Total Revenues	21,002,647	22,316,184	10,151,220	12,138,520
Total Novellado	21,002,047	22,010,104	10,101,220	12, 130,020
* Oak adula A. Oda an Daviania				

\* Schedule A - Other Revenue

## Schedule A – Other Revenue

	2022-23	2023-24	2024-25	2025-26
Other Revenue	Actuals	Actuals	Adopted	Adopted
Housing Revolving Loans	271,629	41,139	-	-
Inclusionary Housing	-	1,472	-	-
Loans	500,000	-	-	-
Miscellaneous Deposits	1,563	-	6,500	2,000
Miscellaneous Receipts	49,725	248,326	-	-
Weed Abatement Fees	<u>-</u> _		5,000	5,000
Total Other Revenue	822,917	290,938	11,500	7,000
				<u> </u>

## **Performance Measures**

## Advanced Planning & Project Implementation

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Projected	FY 2024-25 Estimated	FY 2025-26 Projected
Adopt General Plan update, EIR, and Climate Action Plan by Spring 2026		100%	75%	100%
Begin Comprehensive Zoning Code Update and complete Phase 1 Code Amendments				100%
Complete REAP 2.0 Grant funded Affordable Housing project design and planning entitlements for city-owned properties in Chinatown		70%	40%	100%
Reach 10,000 Salinas residents with communication about the General Plan Update and other Planning initiatives through a variety of channels (emails, social media, radio, TV, canvassing, etc.)		100%	100%	100%
Prepare for adoption the East Area Specific Plan (EASP) following adoption of the General Plan Update and Climate Action Plan.		70%	50%	100%
Collaborate with training resource network to develop and provide 3 training workshops to support local entrepreneurs and businesses to be competitive in government bidding and acquiring City permits.		100%	100%	100%
Collaborate with SUBA to establish and coordinate the Alisal Ambassador Program for the East Alisal Commercial Corridor. Conduct 8 volunteer based clean ups.		100%	75%	100%
Issue \$250,000 to small businesses in microgrants/loans to support outdoor dining, facade improvements, and technology and marketing.		100%	12%	100%

Code Enforcement					
Volume Data	FY 2023-24 Actual	FY 2024-25 Projected	FY 2024-25 Estimated	FY 2025-26 Projected	
Number of cases opened	1476	1750	1616	1500	
Number of cases closed	1251	1600	1447	1300	
Number of active cases	225	250	500	700	
Number of inspections completed	3,447	3,500	3,489	3,400	
Number of receivership actions initiated	0	6	0	2	
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Projected	FY 2024-25 Estimated	FY 2025-26 Projected	
Average time to resolve a code enforcement case	3 months	2 months	1 Month	4 Months	
Number of educational or outreach events held	2	6	1	4	

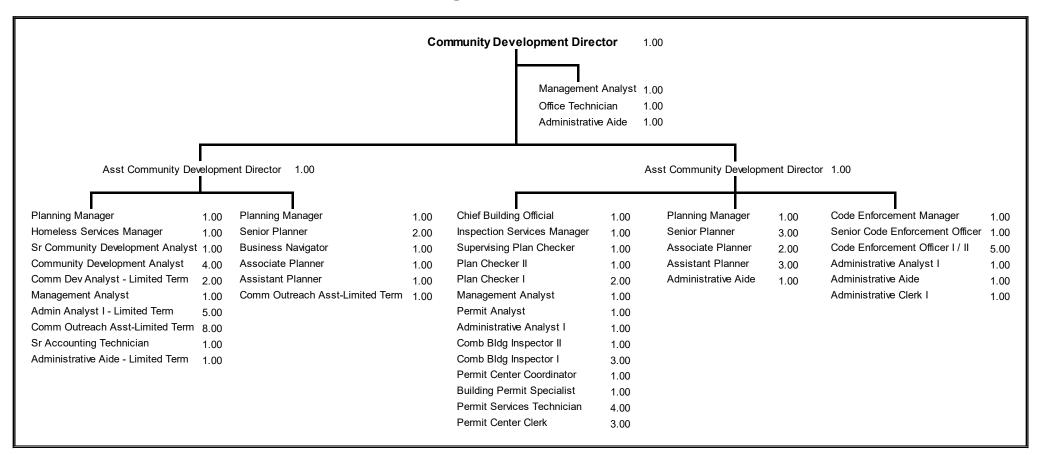
Current Planning						
Volume Data	FY 2023-24 Actual	FY 2024-25 Projected	FY 2024-25 Estimated	FY 2025-26 Projected		
Number of counter customers served	1,691	1,500	1,518	1,500		
Number of discretionary and administrative permits processed	511	400	530	500		
Number of building permit reviews conducted	2,381	1,800	2,303	2,200		
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Projected	FY 2024-25 Estimated	FY 2025-26 Projected		
Percent of building permit reviews processed within prescribed timeframes	92%	90%	92%	90%		
Average # days to Approval from Completeness for Site Plan Reviews	22	14	18	14		
	Housin	g				
Volume Data	FY 2023-24 Actual	FY 2024-25 Projected	FY 2024-25 Estimated	FY 2025-26 Projected		
Number of grant applications processed through annual RFP process	25	15	17	15		
Number of payments and reports processed for grantees and subrecipients	234	180	140	180		
Number of affordable housing funding agreements and affordable housing plans processed	1	2	6	5		
Number of Public Facility projects completed	0	3	2	3		
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Projected	FY 2024-25 Estimated	FY 2025-26 Projected		
Percentage of grant funds expended on time				100%		
Number of new affordable housing units developed with City funding & programs	11	25	48	85		

Permit Services					
Volume Data	FY 2023-24 Actual	FY 2024-25 Projected	FY 2024-25 Estimated	FY 2025-26 Projected	
Total City Reports Completed	469	450	490	500	
Phone Calls Received	26,042	27000	26,100	27,000	
Individuals Served at the Counter	2,304	2200	2,500	2,500	
Total Building Permit Reviews Completed	3,204	4000	3,450	3,400	
Total Building Inspections Completed	14,470	17000	15,600	16,000	
Virtual Inspections	875	800	1050	1,000	
Simple Permits Approved	927	800	880	900	
Building Permits Approved	1,508	2000	2,170	2,100	
Accessory Dwelling Unit (ADU) Approved Permits	195	200	210	200	
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Projected	FY 2024-25 Estimated	FY 2025-26 Projected	
Percent of On-Time Building Permit Reviews**	59%	55%	60%	60%	
Average Working Days from Application to 1st Building Permit Review**	15	14	16	15	
Simple Permits - Working Days from Application to Approved	4	4	3	3	
Building Permits - Working Days from Application to Approved**	51	48	50	50	

## **Department Position Detail**

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
Administrative Aide	3.00	3.00	-
Administrative Aide - Limited Term	0.00	1.00	1.00
Administrative Analyst I	3.00	2.00	(1.00)
Administrative Analyst I - Limited Term	3.00	5.00	2.00
Administrative Clerk I	1.00	1.00	
Assistant Planner	3.00	4.00	1.00
Associate Planner	3.00	3.00	_
Asst Community Development Director	2.00	2.00	
Building Permit Specialist	1.00	1.00	_
Business Navigator	0.00	1.00	1.00
Chief Building Official	1.00	1.00	
Code Enforcement Manager	1.00	1.00	
Code Enforcement Officer I / II	5.00	5.00	
Combination Building Inspector I	3.00	3.00	_
Combination Building Inspector II	1.00	1.00	
Community Development Analyst	4.00	4.00	_
Community Development Analyst - Limited Term	4.00	2.00	(2.00)
Community Development Director	1.00	1.00	-
Community Outreach Asst - Limited Term	9.00	9.00	-
Economic Development Analyst (Frozen)	1.00	0.00	(1.00)
Homeless Services Manager	1.00	1.00	-
Homeless Services Manager - Limited Term	1.00	0.00	(1.00)
Inspection Services Manager	1.00	1.00	-
Management Analyst	3.00	3.00	
Office Technician	1.00	1.00	
Permit Analyst	1.00	1.00	-
Permit Center Clerk	2.00	3.00	1.00
Permit Center Coordinator	1.00	1.00	_
Permit Services Technician	3.00	4.00	1.00
Plan Check Engineer	1.00	0.00	(1.00)
Plan Checker I	0.00	2.00	2.00
Plan Checker II	1.00	1.00	-
Planning Manager	3.00	3.00	-
Senior Code Enforcement Officer	1.00	1.00	-
Senior Plan Check Engineer	1.00	0.00	(1.00)
Senior Planner	3.00	5.00	2.00
Sr Accounting Technician	1.00	1.00	-
Sr Community Development Analyst	1.00	1.00	-
Sr Economic Development Manager	1.00	0.00	(1.00)
Supervising Plan Checker	0.00	1.00	1.00
Total Positions	76.00	80.00	4.00

### **Organizational Chart**



Regular Full -Time Equivalents (FTE): 80.00



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## **Selina Andrews, Finance Director**

# City Service Area Strategic Support

## **Programs and Services**

FUNCTION	DESCRIPTION
	ACCOUNTING
Annual Audits	Preparation of the Annual Comprehensive Financial Report, Single Audit, and coordination of other audits; accurate reporting of Citywide financial activity for all funds.
Special Accounting	Financial accounting of bank reconciliations; assessments district; debt transactions; grant reporting reconciliations; capital assets accounting; coordinates Single Audit Report; management of the City's financial management system (ERP).
Payroll	Efficient and timely management of payroll in adherence to Memorandum of Understanding and contracts; deferred compensation management and reconciliations.
	BUDGET
Budget Analysis	Develops and monitors the City's operating and capital budgets including updating the financial forecast for approximately 140 City funds each year; supports the annual Fee Schedule update and corresponding revenue projections; serves as a business partner across the City to provide budgetary impact analysis for various City issues and complex business decisions.
	REVENUE
Accounts Receivable	Develops, maintains, and updates business systems and processes to support the delivery of City services through timely collection of payments due to the City, including services, taxes, fees, and other revenues; processes miscellaneous billings and issues exemptions per City municipal code.
Business License Tax	Enforces the general business tax ordinance by updating and renewing business licenses; issues business license tax certificates and processes applications for regulatory permits:

FUNCTION	DESCRIPTION
	PURCHASING
Contracts & Purchase Orders	Supports the operations of all City departments by ensuring the timely procurement and delivery of products and services. Provides procurement guidance and training for staff. Updates and establish best practice procurement activities. Manages the Cal-Card program to enable the procurement of small dollar purchase transactions.
Accounts Payable	Efficient and timely management of outgoing payments; monitor expenditures; maintain records; verify expense reports, maintain petty cash; ensure agreements comply with City policies and procedures; track and pay sales tax.
	INFORMATION TECHNOLOGY (IT)
Planning & Administration	Defines division's goals and vision, provides leadership, and takes a forward-thinking strategic approach to help guide technology and business decisions for the future. Prioritizes, coordinates, budgets, and procures citywide technology and information systems.
Enterprise Applications	Implements and supports enterprise software applications and systems such as enterprise resource planning (ERP), electronic permitting, human resource management (HRMS), and numerous other technologies that empower all aspects of citywide business. The team also supports incident management, project management, business solution analysis, and business intelligence reporting.
Infrastructure & Security	Supports operations through implementation and support of technology infrastructure including network hardware, servers, telephones, storage systems, and wireless technology. Oversees information technology security policies, best practices, manages the citywide security awareness program.
Service Desk	Prioritizes exceptional service delivery and customer focused philosophy to support end-user computers, devices, printers, peripherals, and software applications. The team reviews technology equipment to ensure compatibility and advocates for standardization and industry best practices.

### **Department Budget Summary**

### **Expected 2025-26 Service Delivery**

- Prepare City Manager's Budget for City Council presentation and approval. (Strategic Goal: City Services)
- Complete the citywide annual financial audit and issue Annual Comprehensive Financial Report (ACFR) within six months after the end of fiscal year. (Strategic Goal: City Services)
- Apply for and receive the first Government Finance Officers Association (GFOA)
   Certificate of Achievement for Excellence in Financial Reporting award. (Strategic Goal: City Services)
- Ensure timely completion and submittal of regulatory reports to the Federal, State and Local agencies. (Strategic Goal: City Services)
- Develop a cost allocation plan to ensure support services are properly distributed between user departments. (Strategic Goal: City Services)
- Complete 15 projects from the IT Annual Workplan. (Strategic Goals: Economic Development, Infrastructure, City Services & Public Safety)
- Update the Information Technology Master Plan. (Strategic Goals: Economic Development, Infrastructure, City Services & Public Safety)
- Implement electronic contract routing and management system. (Strategic Goals: Economic Development, Infrastructure & City Services)
- Develop a cybersecurity policy to include disaster recovery, incident response, and business continuity. (Strategic Goals: Infrastructure, City Services & Public Safety)
- Transition to ".gov" to legitimize and enhance public trust in government as required by AB 1637 for all web content and communication. (Strategic Goals: City Services & Public Safety)
- Further modernization of IT infrastructure for projects supporting improved cybersecurity and data analytics. (Strategic Goals: Infrastructure, City Services, Public Safety & Economic Development)

#### 2024-25 Top Accomplishments

- Issued the 2024 Annual Comprehensive Financial Report (ACFR) by March 31, 2025. (*Prior year goal*)
- Implemented the IT Annual Workplan.
- Completed 9 projects identified in the IT Annual Workplan.

- Established an Information Technology Governance and Steering Committee.
- Completed the National Cybersecurity Review offered by Center for Internet Security in an effort to establish a baseline for the City's cybersecurity practices and to help develop a cybersecurity roadmap to ensure strategic alignment with regulatory compliance and security frameworks.
- Streamlined technology procurements by standardizing computers, mobile devices, and peripherals available to staff.
- Achieved better disaster preparedness by implementing a new data center uninterruptible power supply (UPS) and on premises tertiary data backup system.
- Continued the upgrade of CCTV cameras and door access controls improving security and incident response at City facilities.
- Provided ongoing maintenance and support for enterprise applications to ensure confidentiality, integrity, and availability (CIA) of data and application services. Avolve ProjectDox vendor platform was upgraded to a new version to improve functionality, security, and performance.
- Upgraded Internet connectivity speed with two Internet Service Providers and configured redundant firewalls to ensure high availability and continuity of Internet connectivity.
- Reinstated a financial forecast.
- Increased budget transparency by introducing the Budget in Brief document.
- Updated the City's purchasing authority to bring the City into compliance with evolving regulations while incorporating best practices.
- Centralized fleet for operational effectiveness, reduced redundancies, and better control
  of City assets.
- Revised the City's Purchasing Policy.

#### 2025-26 Key Budget Actions

- Provides funding for a cost allocation plan to ensure support services are properly distributed between user departments. (One-time costs: \$50,000)
- Increases funding for Citywide software and technology support. (One-time costs: \$73,260)

## **Operating Funds Managed**

- General Fund (1000)
- Measure E (1100)
- Measure G (1200)
- Redevelopment (8914)
- Successor Agency (8915)

	2022-23	2023-24	2024-25	2025-26
Function	Actuals	Actuals	Adopted	Adopted
Accounting	1,459,677	1,629,289	1,696,840	2,032,847
Budget	-	-	401,830	461,010
Budget Engagement	-	4,574	12,700	-
Finance Administration	568,793	564,074	623,590	796,075
Information Technology	2,209,523	3,377,176	4,830,649	4,859,085
Purchasing	161,673	200,728	224,290	189,450
Revenue & Licensing	448,033	260,686	340,020	232,733
Successor Agency	4,474,095	4,012,456	966,100	957,600
Total Expenditures	9,321,795	10,048,984	9,096,019	9,528,800
	2022-23	2023-24	2024-25	2025-26
Expenditure Summary	Actuals	Actuals	Adopted	Adopted
Salaries & Benefits	3,421,320	3,542,157	4,719,770	5,020,803
Overtime	15,407	21,769	7,000	7,000
Supplies & Services	3,768,286	5,224,300	2,643,656	3,077,992
Capital Outlay	632,064	274,247	769,493	475,405
Debt Service	535,476	35,870	10,000	-
Transfers Out	949,243	950,640	946,100	947,600
Total Expenditures	9,321,795	10,048,984	9,096,019	9,528,800
·				<del></del>
	2022-23	2023-24	2024-25	2025-26
Funding Source	Actuals	Actuals	Adopted	Adopted
General Fund (1000)	4,219,821	5,297,374	7,471,539	7,405,530
Measure E (1100)	55,564	44,238	59,000	398,500
Measure G (1200)	572,314	694,915	599,380	767,170
RORF-Redev Obligation Retirement (8914)	4,469,433	4,007,280	956,100	947,600
Successor Agency Administration (8915)	4,662	5,176	10,000	10,000
Total Expenditures	9,321,795	10,048,984	9,096,019	9,528,800
	2022-23	2023-24	2024-25	2025-26
Revenue Summary	Actuals	Actuals	Adopted	Adopted
Charges for Services	18,513	19,529	19,000	20,900
Investment Earnings	254,804	307,587	211,200	219,800
Licenses & Permits	5,774	5,191	5,000	6,000
Other Revenue*	233,154	-	-	-
Property Tax	5,426,716	4,005,146	971,000	970,000
Total Revenues	5,938,961	4,337,453	1,206,200	1,216,700
10011000	0,000,001	-1,001,700	1,200,200	1,210,700
* Schedule A - Other Revenue				

## Schedule A – Other Revenue

	2022-23	2023-24	2024-25	2025-26
Other Revenue	Actuals	Actuals	Adopted	Adopted
Housing Revolving Loans	(10,000)	_	-	-
Loans Proceeds	243,154	<u> </u>		
Total Other Revenue	233,154	_		

### **Performance Measures**

### Disbursements \*

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
% of disbursements paid accurately and timely				100%
% of disbursements paid to employees accurately and timely				100%
% of payroll disbursements paid accurately and timely				100%
% of disbursements paid to vendors accurately				100%

<sup>\*</sup>New performance measures

## Financial Reporting \*

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
% of financial reports produced accurately and timely				100%
Received Government Finance Officers Association (GFOA) Certificate of Achievement for Excellence in Financial Reporting award				Yes
Received unmodified opinion on the Annual Comprehensive Financial Report (ACFR)				Yes

<sup>\*</sup>New performance measures

$\overline{}$				
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Performance Measure / Goal	FY 2023-24	FY 2024-25	FY 2024-25	FY 2025-26
	Actual	Goal	Projected	Goal
City's General Obligation Bond Rating	AA-	AA-	AA-	AA-

<sup>\*</sup>New performance measures

## Information Technology

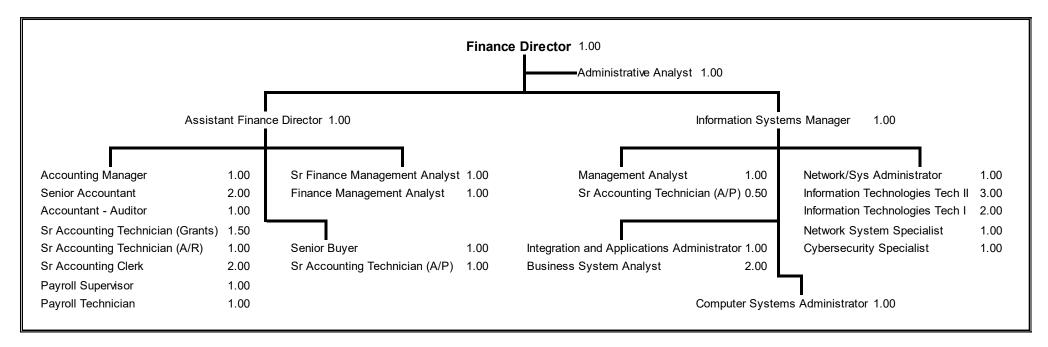
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Help Desk Tickets Resolved	85%	95%	85%	95%
IT Workplan Projects Completed*				15

<sup>\*</sup>New performance measure

# **Department Position Detail**

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
Accountant Auditor	0.00	1.00	1.00
Accounting Manager	1.00	1.00	-
Administrative Analyst I	1.00	1.00	_
Assistant Finance Director	1.00	1.00	-
Business Systems Analyst	2.00	2.00	-
Computer Systems Administrator	1.00	1.00	_
Cybersecurity Specialist	1.00	1.00	_
Finance Director	1.00	1.00	-
Finance Management Analyst	1.00	1.00	_
Information Systems Manager	1.00	1.00	-
Information Technologies Tech I	2.00	2.00	-
Information Technologies Tech II	3.00	3.00	-
Integration/Applications Admin	1.00	1.00	-
Management Analyst	1.00	1.00	-
Network System Specialist	1.00	1.00	
Network/Sys Administrator	1.00	1.00	
Payroll Supervisor	1.00	1.00	
Payroll Technician	1.00	1.00	
Print Shop Technician	1.00	0.00	(1.00)
Senior Accountant	2.00	2.00	
Senior Buyer	1.00	1.00	
Sr Accounting Clerk	2.00	2.00	_
Sr Accounting Technician	3.00	4.00	1.00
Sr Finance Management Analyst	1.00	1.00	
Total Positions	31.00	32.00	1.00

### **Organizational Chart**



Regular Full -Time Equivalents (FTE): 32.00



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## Samuel Klemek, Fire Chief

# City Service Area Public Safety

## **Programs and Services**

FUNCTION	DESCRIPTION
	FIRE ADMINISTRATION
Management & Administration	Integrates City Council initiatives, goals, and objectives; complies with Federal, State, local laws, Memoranda of Understanding and contractual agreements. Prepares and monitors the department's annual budget and manages grants.
	SUPPRESSION
Fire Suppression & Rescue	Protects life, property, and the environment, from the hazards of fire, explosions, and hazardous materials incidents; provides all-risk emergency responses withing the local, State, and Federal mutual-aid systems for effective and efficient resource utilization.
	EMERGENCY MEDICAL SERVICES
Advanced Life Support Emergency Medical Response	Provides 24/7 advanced life support medical care through cross-trained firefighter/paramedics with a focus on lifesaving emergency response, training, and collaboration with County contracted ambulance services. Assures ongoing compliance with State/local statutes and provides general program oversight for quality of care assurance.
	PREVENTION
Fire/Life Safety & Education and Community Risk Reduction	Implements, administers, and enforces the California Fire Code (CFC) as outlined in Title 19 and Title 24 of the California Code of Regulations; ensure public safety by mitigating fire and life safety hazards through inspections, plan review, and enforcement efforts. Conducts public outreach and education.
	TRAINING
Training	Provides and coordinates professionalism, safety, and expertise for fire department personnel through required training, certifications, and supports health and wellness; delivers structured relevant programs, monitors qualifications, manages the recruit academy, coordinates with external agencies, and develops leadership through advanced training and succession planning initiatives.
	VEHICLE MAINTENANCE
Repairs & Maintenance	Repairs and maintains all Fire Department vehicles and firefighting apparatuses in accordance with National, State, DMV, NFPA and OSHA mandates to ensure an efficient and safe fleet of emergency response vehicles.
	HAZARDOUS MATERIAL CONTROL
Hazardous Materials Emergency Response	Effectively controls and conducts initial mitigation of hazardous material emergencies to protect life, the environment and property by cross-training suppression personnel to respond as Hazardous Materials Specialists.

### **Department Budget Summary**

### **Expected 2025-26 Service Delivery**

- Continue to work diligently to implement recommendations outlined in the 2023 Salinas Fire Department Master Plan. (Strategic Goal: Infrastructure, City Services)
- Continue to actively participate in the planning of development in the Future Growth Area (FGA) with consideration for the needs of an expanding community and diversity of risks. The Fire Department is proactively taking steps toward the purchase of the land for Fire Station 7 and actively pursuing its development. (Strategic Goal: Public Safety, Infrastructure, City Services)
- Support expeditious plan review and permitting as well as timely inspections of new projects. (Strategic Goal: City Services)
- Prioritize and complete fire station repairs and alterations throughout the City to ensure continuity of emergency services. Facilities will be upgraded to emerging "green standards" where feasibly and economically viable to do so. (Strategic Goal: Public Safety, Infrastructure)
- Identify ways to improve the delivery of mandated firefighter training and develop centralized facilities while decreasing the City's carbon footprint. Limiting the movement of apparatus helps to reduce fuel consumption and vehicle wear while increasing the number of available unit hours to respond to emergencies. The department is actively planning for the demolition of the current tower to replace it with a new tower, at the same location that meets current State safety standards. (Strategic Goal: Public Safety, Infrastructure)
- Engage neighborhoods. (Strategic Goal: Public Safety, City Services):
  - Neighborhood fire stations will continue to host education events. Fire Prevention Week activities will return with a focus on educating youth and underrepresented population.
  - Invest in prevention and intervention programs. (Strategic Goal: Public Safety, City Services):
    - It is a continued goal to increase staffing in the fire prevention division to address a long-standing need to expand fire and life-safety inspections to include business and commercial occupancies. This program will help protect critical investments in the community, economic development, housing, and quality of life.
- Evaluate staffing levels of public safety personnel. (Strategic Goal: Public Safety, Infrastructure, City Services):
  - Assuring adequate staffing of all apparatus, in compliance with the National Fire Protection Association (NFPA) NFPA-1710 standard is a priority for the Salinas Fire Department. By ensuring that a minimum number of firefighters arrive at the scene of a structural fire within 15 minutes or less, as defined by the NFPA standard as an Effective Response Force (ERF), fire and economic loss is drastically reduced for every minute this force is in place.

- Adequately staffing the department's two aerial apparatus aides in compliance with the NFPA 1710 standard and eliminates the need to commit additional apparatus to every fire incident in order to be in compliance. This allows for fire apparatus to remain available for additional calls for service.
- Increases to suppression staffing will also increase "available unit hours" to help reduce response times and reduce the City's dependence on mutual-aid resources from neighboring jurisdictions. These jurisdictions have expressed concern over their frequent commitment of resources to Salinas to backfill during periods of high call volume, and response times continue to increase as a result of a growing City with increased call volume, traffic, and traffic calming measures being implemented.
- Hire locally for public safety positions. (Strategic Goal: Public Safety, Infrastructure, City Services):
  - The fire department fully appreciates the benefits of a locally sourced workforce that is representative of the community we serve. Recruitment efforts extend to local community colleges, high schools, athletics programs, and a social media campaign highlighting opportunities for a diverse population of potential employees.
- Maintain effective code enforcement practices. (Strategic Goal: Infrastructure, City Services):
  - As the community expands and diversifies, so too will the efforts of the fire department in the realm of effective enforcement. The fire prevention division will strive to assure timely inspection of housing units and continue to partner with the City's code enforcement division to protect the safety of tenants from unsafe housing conditions.
  - The Salinas Fire Department has expanded the pool of qualified unmanned aerial vehicle (UAV) pilots that will contribute in the augmented Illegal fireworks enforcement efforts in partnership with the Salinas Police Department. Inventive methods of combating the problem of illegal fireworks will continue to be developed with the goal of making the use of illegal fireworks socially unacceptable and subject to stringent consequences for violators.
- Identify ways to strengthen the path for local youth to learn about the fire service through the Regional Occupational Program. The training division will continue to engage and provide accessible opportunities for youth to participate in the Fire Department's Cadet Program. With the department's participation in the South Bay Regional Training Academy and new Paramedic training program, Salinas youth could be given the opportunity for scholarships and/or sponsorship into the accredited fire academy. Working with the Salinas Firefighters Foundation, a scholarship has been created to provide tuition assistance to one current qualified Cadet. These programs create a straight-line pathway to hiring and promoting local youth. (Strategic Goal: Youth and Seniors)

#### **2024-25 Top Accomplishments**

• Graduated 17 new firefighter recruits from the SFD academy. (Staffing for Adequate Fire Emergency Response Grant (SAFER) and General Fund over-hires). (*Prior year goal*)

- Filled vacancies by promotion of 1 Deputy Fire Chief, 3 Division Chiefs (reclassified), 3 Fire Captains and 2 Fire Engineers. (*Prior year goal*)
- Filled 1 FT Fire Inspector vacancy. (Prior year goal)
- Successfully graduated 2 SFD personnel from the Paramedic Training Program.
- 2 Additional personnel started Paramedic training in early April 2025.
- Placed apparatus orders for 1 type 6 wildland unit, 1 type-1 pumper and 1 tiller/ladder. (*Prior year goal*)
- Secured the assignment of a Governor's Office of Emergency Services (OES) Type-1
  Hazardous Materials Response Unit and an accompanying perpetual training grant of
  \$200K per year.
- Assumed primary administration of the Monterey County Hazardous Materials Response Team.
- Negotiated updated fees with the County of Monterey for increased Certified Unified Program Agency (CUPA) funding for the Hazardous Materials Response Program.
- Started construction of a \$6.2M renovation for fire station 1 with blended ARPA & existing CIP funds. (Prior year goal)
- Stood-up temporary fire stations at Sherwood Hall and 106 Lincoln Ave.
- Completed the move of fire administration and fire prevention to the west wing facility. (*Prior year goal*)
- Received \$105K grant from Cal Water for the acquisition of a mobile D.R.A.F.T.S. unit for training of personnel and mandated routine testing of fire equipment that saves over 2 million gallons of water annually. (*Prior year goal*)
- Facilitated the piloting of a dedicated Mobile Crisis Response Team joint Memorandum of Understanding with the County of Monterey.

#### 2025-26 Key Budget Actions

- Increases the overtime budget to align it with historical trends. (*One-time costs:* \$952,649)
- Technical adjustment to move the Emergency Medical Services Division operational costs
  of \$408,500 to the department. This is offset by eliminating \$408,500 from nondepartmental; funds a part-time civilian Deputy Fire Marshal to engage in specialized
  technical plan checks, planning, inspections, and oversight of large projects and initiation
  of a commercial occupancy inspection program. (Ongoing costs \$0)
- Increases Prevention Division outside services by \$90,775 to fund overflow plan reviews for large and special projects. (One-time costs: \$94,000)

- Adds \$50,000 in operational costs for paramedic training, tuition, internship fees and backfill/overtime of two firefighters. (One-time costs: \$50,000)
- Adds 1.0 FTE Deputy Fire Marshal to increase capacity within the area of fire prevention in support of City Council Priorities. This action will increase the department's ability to provide necessary code compliance, plan review, and facility inspections. (Ongoing costs: \$223,160)

### **Operating Funds Managed**

- General Fund (1000)
- Measure E (1100)
- Measure G (1200)

Function	2022-23 Actuals	2023-24 Actuals	2024-25 Adopted	2025-26 Adopted
911 Services	509,147	-	-	-
Emergency Medical Services	1,538,084	1,628,004	1,809,700	1,798,250
Fire Administration	935,507	1,016,908	1,055,945	1,892,065
Grants	226,789	193,772	-	-
Hazardous Material Control	379,018	371,726	344,700	528,550
Prevention	1,110,576	1,251,541	1,340,269	1,838,495
Suppression	24,895,530	25,931,897	24,854,970	25,594,547
Training	647,676	687,309	803,930	718,600
Vehicle Maintenance	458,170	496,869	423,520	469,010
Total Expenditures	30,700,497	31,578,025	30,633,034	32,839,517
	2022-23	2023-24	2024-25	2025-26
Expenditure Summary	Actuals	Actuals	Adopted	Adopted
Salaries & Benefits	24,650,803	26,057,071	26,309,300	27,631,658
Overtime	3,335,888	2,736,035	2,167,670	3,120,519
Supplies & Services	2,490,467	2,023,171	1,795,024	1,774,700
Capital Outlay	223,340	577,520	176,800	128,400
Debt Service	· -	184,228	184,240	184,240
Total Expenditures	30,700,497	31,578,025	30,633,034	32,839,517
Funding Source	2022-23 Actuals	2023-24 Actuals	2024-25 Adopted	2025-26 Adopted
General Fund (1000)	27,108,568	27,563,709	27,072,524	29,989,975
Measure E (1100)	49,029	2,738	-	1,005,420
Measure G (1200)	1,848,094	2,303,107	1,801,810	1,844,122
Assistance to Firefighters (3115)	203,467	-	-	-
Contributions & Donations (2508)	-	2,538	-	-
Emergency Medical Service Fund (2501)	1,468,017	1,512,161	1,758,700	-
Fire Grants (3117)	22,657	1,095	-	-
Homeland Security (3106)	664	136,619	-	-
SAFER (3111)	-	56,057	-	-
Total Expenditures	30,700,497	31,578,025	30,633,034	32,839,517
	2022.22	2022 24	2024.25	2025.20
David mile Comment	2022-23	2023-24	2024-25	2025-26
Revenue Summary	Actuals	Actuals	Adopted	Adopted
Charges for Services	997,606	943,154	1,068,500	1,445,160
Intergovernmental	723,462	754,695	937,000	759,000
Other Revenue*	4,797	2,000	4 000 000	-
Transfers In  Total Revenues	<u>1,357,500</u> <b>3,083,366</b>	1,600,000 3,299,849	1,600,000 3,605,500	2,204,160
* Schedule A - Other Revenue				

## Schedule A – Other Revenue

	2022-23	2023-24	2024-25	2025-26
Other Revenue	Actuals	Actuals	Adopted	Adopted
Contributions & Donations	4,797	2,000	_	
Total Other Revenue	4,797	2,000		

## **Performance Measures**

911	nn	ra	ee	ion
Ju	IJIJ	IJG	$\mathbf{o}$	

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
4 Minute Response – NFPA Standard	43%	90%	40%	90%
4-6 Minute Response - General Plan Service Standard	43%	90%	44%	90%
15 Firefighters at structure fires within 8 minutes - NFPA Standard	64%	90%	76%	90%
Total Structure Fires	87	75	115	100
Total Other Type Fires	802	900	963	950

### **Emergency Medical Services**

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Number of Paramedics	27	28	23	27
EMS Training Hours	1,200	1,200	1,200	1,200
Total EMS Responses	11,508	12,500	12,500	12,500

Fire Prevention / Community Ris	k Reduction
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Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Fire & Life Safety Education	11	20	15	20
Public Safety Demonstrations	2	10	5	5
Total Number of Fire Code/State Mandated Inspections	1,120	2,000	950	1,500
Total Number of Commercial/Fire Permit Inspections	827	1,500	1,000	1,500
Number of Fire Plan Checks	394	400	360	650

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Performance Measure/ Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Number of Training hours	27,230	29,000	31,303	30,000
Mandated Training Compliance	24,396	25,000	25,000	25,000

### **Vehicle Maintenance**

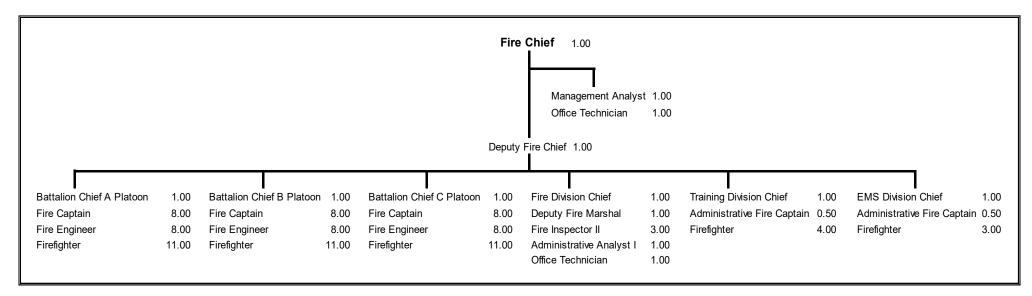
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Scheduled Maintenance Compliance - %	100%	100%	100%	100%
Aerial & Ground Ladder Testing Compliance - %	100%	100%	100%	100%

Hazardous Materials Control				
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Total Training Hours	1,990	1,200	2,400	2,400
Annual Certified Unified Program Agency (CUPA) Reimbursement	\$249,290	\$200,000	\$264,000	\$350,000

# **Department Position Detail**

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
Administrative Analyst I	1.00	1.00	-
Administrative Fire Captain	1.00	1.00	
Battalion Chief	3.00	3.00	
Deputy Fire Chief	1.00	1.00	
Deputy Fire Marshal	0.00	1.00	1.00
Fire Captain	24.00	24.00	
Fire Chief	1.00	1.00	-
Fire Division Chief	3.00	3.00	-
Fire Engineer	24.00	24.00	-
Fire Inspector II	3.00	3.00	-
Firefighter	40.00	40.00	-
Management Analyst	1.00	1.00	-
Office Technician	2.00	2.00	
Total Positions	104.00	105.00	1.00

## **Organizational Chart**



Regular Full -Time Equivalents (FTE): 105.00

# **Human Resources Department**

## Marina Horta-Gallegos, Human Resources Director

### City Service Area Strategic Support

### **Programs and Services**

FUNCTION	DESCRIPTION
	HUMAN RESOURCES
Recruitment, Classification and Compensation	Conducts citywide recruitment and classification administration for all City Departments. Includes job description development and total compensation studies.
Employee Benefits	Administers employee benefits including health insurance, life/long-term care, workers' compensation, interactive process, and employee leaves and return to work program, etc.
Personnel Actions	Administers personnel actions for all City departments; processes payroll for the Police, Fire, Administration and Human Resources Departments.
Labor Relations	Participates in all areas of employer-employee relations as authorized by the Municipal Code, related resolutions, and California labor law and regulations, including City policy development and contract negotiations.
Training and Development	Oversees and administers mandatory employee training and coordination of professional development opportunities.

### **Human Resources Department**

### **Department Budget Summary**

### **Expected 2025-26 Service Delivery**

- Collaborate with Departments to administer the personnel recruitment and in-service training programs for City personnel. (Strategic Goal: City Services)
- Administer the City's classification and compensation plans consistent with the Personnel Manual, Municipal Code and Resolution. (*Strategic Goal: City Services*)
- Streamline hiring and employee onboarding. (Strategic Goal: City Services)
- Collaborate on implementation of the Salinas Plan. (Strategic Goal: City Services)
- Collaborate with departments on workplace safety and security and related policies. (Strategic Goal: City Services)
- Administer the City's Workers' Compensation and Return to Work Program. (Strategic Goal: City Services)
- Streamline payroll for public safety integration into New World ERP. (Strategic Goal: City Services)
- Implement online performance evaluation module. (Strategic Goal: City Services)
- Oversee the City's employer-employee relations matters with recognized employee organizations on matters within the scope of representation pursuant to Municipal Code. (Strategic Goal: City Services)
- Address recruitment and retention challenges, implement remote work policy by December 2025. (Strategic Goal: City Services)
- Review and update the City Personnel Manual and related Administrative Policies by December 2025. (Strategic Goal: City Services)
- Re-establish the City's grievance board to hear employee grievances pursuant to the personnel resolution. (Strategic Goal: City Services)

#### **2024-25 Top Accomplishments**

- Onboarded 98 new temporary and regular employees.
- Negotiated and reached agreement on new MOU and Compensation Plans with four employee groups. (Prior year goal)
- Conducted Employee Health & Wellness Fair with 40+ vendors.
- Re-established the City's Central Safety Committee consisting of employee bargaining units. (Prior year goal)

• Developed Workplace Violence Prevention Plan. (Prior year goal)

#### 2025-26 Key Budget Actions

• Provides \$75,000 in one-time funding for Citywide Professional Development initiatives. (One-time costs: \$75,000)

#### **Operating Funds Managed**

- General Fund (1000)
- Measure G (1200)
- Worker's Compensation Self-Insurance (7103)

	0000 00	0000 04	0004.05	0005.00
	2022-23	2023-24	2024-25	2025-26
Function	Actuals	Actuals	Adopted	Adopted
Human Resources	1,760,017	1,887,212	2,037,310	2,282,460
Risk Management	17,627	141,793	179,220	193,190
Total Expenditures	1,777,644	2,029,005	2,216,530	2,475,650
	2022-23	2023-24	2024-25	2025-26
Expenditure Summary	Actuals	Actuals	Adopted	Adopted
Salaries & Benefits	1,314,916	1,623,701	1,839,480	1,993,600
Overtime	538	1,519	_	-
Supplies & Services	411,498	353,536	302,050	402,050
Capital Outlay	50,692	50,249	75,000	80,000
Total Expenditures	1,777,644	2,029,005	2,216,530	2,475,650
	2022-23	2023-24	2024-25	2025-26
Funding Source	Actuals	Actuals	Adopted	Adopted
General Fund (1000)	1,579,246	1,701,109	1,730,280	2,066,840
Measure G (1200)	180,771	186,104	307,030	215,620
Worker's Comp Self-Insurance (7103)	17,627	141,793	179,220	193,190
Total Expenditures	1,777,644	2,029,005	2,216,530	2,475,650

## **Performance Measures**

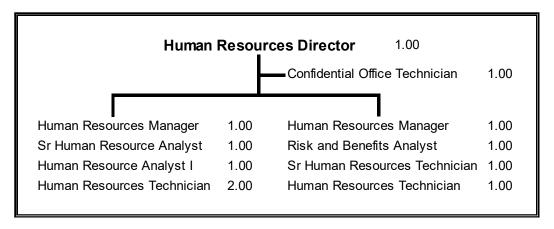
#### Human Resources

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Recruitments	135	65	80	50
Applications Processed/Screened	4,080	1,000	2,500	1,000
New Hire Processing	154	90	90	90
New Employee Orientation	9	12	12	12
Trainings	23	25	25	25
Job Description Development & Review	16	20	15	20

## **Department Position Detail**

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
Confidential Office Technician	1.00	1.00	
Human Resource Analyst I	1.00	1.00	
Human Resources Director	1.00	1.00	
Human Resources Manager	2.00	2.00	
Human Resources Technician	3.00	3.00	
Risk and Benefits Analyst	1.00	1.00	_
Sr Human Resource Analyst	1.00	1.00	
Sr Human Resources Technician	1.00	1.00	
Total Positions	11.00	11.00	0.00

## **Organizational Chart**



Regular Full -Time Equivalents (FTE): 11.00



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## Kristan Lundquist, Library and Community Services Director

## **City Service Area Community Services**

#### **Programs and Services**

FUNCTION	DESCRIPTION
	RECREATION AND PARK SERVICES
Parks, Maintenance and Operations	Provide quality maintenance service to preserve safety, aesthetics, health, and utility for Salinas' inventory of parks, open spaces, planters, and facility landscapes. The service area includes 48 parks and facilities.
Recreation Services	Operate recreation centers and provide a wide range of activities for all ages to create wholesome experiences for educational, social, physical and mental well-being. Facilities include the Firehouse Recreation Center, Breadbox Recreation Center, Community Center/Sherwood Hall, Lincoln Recreation Center, Central Park, El Dorado Park and Aquatic Center.
Υ	OUTH SERVICES AND COMMUNITY ENGAGEMENT
Volunteer and Neighborhood Services	Encourage and support volunteerism and neighborhood engagement activities, coordinate the implementation of solutions to neighborhood issues, and provide youth and resident development programs to improve connectivity to local government.
	LIBRARY SERVICES
Access to Information, Library Materials & Digital Resources	Provide enriching, cultural, educational and literary experiences, opportunities for self-directed education and assistance with research and information-finding in safe and accessible locations. Maintain an up-to-date and relevant collection of materials that respond to the needs of the community. Libraries operated include John Steinbeck, Cesar Chavez and El Gabilan.

#### **Department Budget Summary**

#### **Expected 2025-26 Service Delivery**

- Continue to identify opportunities that support implementation of the Parks, Recreation & Libraries Master Plan. (Strategic Goals: Youth and Seniors, City Services & Infrastructure)
- Leverage multiple funding sources and partnerships to offer better programs and services with improved organizational outcomes. (Strategic Goals: Youth and Seniors & City Services)
- Research new collaborations with school districts to increase access to facilities through Joint Use Agreements and student support systems like on-site after school programs. (Strategic Goal: Youth and Seniors)
- Continue to increase city-wide volunteer efforts to beautify and uplift AMOR Salinas principals. (Strategic Goal: City Services & Youth and Seniors)
- Assess and prioritize maintenance of Department facilities to ensure a safe and welcoming environment that meets the needs of the community. (Strategic Goals: Infrastructure, Public Safety & Youth and Seniors)
- Utilize Crime Prevention Through Environmental Design (CPTED) principles to improve safety in parks and around facilities. (Strategic Goals: Infrastructure, Public Safety & Youth and Seniors)
- Develop a park maintenance standard manual that will identify standards of work to support a higher standard for upkeep and maintenance of the park system. (Strategic Goals: Infrastructure & City Services)
- Continue to support the Public Arts Commission, implementation of the Public Arts
  Ordinance and coordination of variety of stakeholders and funders to implement the Public
  Art Master Plan. (Strategic Goals: Youth and Seniors)
- Collaborate with Public Works to manage the Hebbron Family Center Revitalization Project. (Strategic Goals: Economic Development, Infrastructure, Public Safety & Youth and Seniors)
- Collaborate with Public Works to manage the Closter Park Renovation Project. (Strategic Goals: Economic Development, Infrastructure & Youth and Seniors)
- Collaborate with Community Development and Public Works to manage the El Gabilan Tot-Lot Improvement Project. (Strategic Goals: Infrastructure & Youth and Seniors)
- Develop a Northgate Neighborhood Park feasibility study to include a recreation center and other site amenities. (Strategic Goals: Economic Development, Infrastructure & Youth and Seniors)

- Review the library structure and finalize recommendations for a re-organization to identify a clear structure that improves service delivery. (Strategic Goal: City Services)
- Provide Adult and Family Literacy services, including English language and basic computer literacy, citizenship exam, and high school equivalency preparation classes. (Strategic Goal: Youth and Seniors)
- Launch makerspace for public access at El Gabilan Library and improve technology access at all libraries. (Strategic Goal: City Services)
- Expand library programs and partnerships for adults and young adults in health and wellness, financial literacy, local history and genealogy, and workforce and business development. (Strategic Goals: Youth and Seniors & Economic Development)
- Research opportunities to improve staff training, engagement, and wellness to better retain and grow talents locally. (Strategic Goal: City Services)

#### 2024-25 Top Accomplishments

- Continue to prioritize Park Maintenance with the addition of 2.0 FTE. (including an over hire)
- City Council award of Design Build Contract and initiated construction of the new Hebbron Family Center. (*Prior year goal*)
- City Council award of the Closter Park construction contract and initiated construction for the renovation of the park. (*Prior year goal*)
- Completed the installation of a universal playground at Williams Ranch Park. (*Prior year goal*)
- Initiated construction and installation of a universal playground at Northgate Park. (*Prior year goal*)
- Upgraded all park irrigation clocks to provide electronic access for improved efficiency and better water management. (*Prior year goal*)
- City Council award of a contract for the ADA restroom improvements at Closter Park. (*Prior year goal*)
- Updated Chapter 28-14 of the Salinas Municipal Code related to park rules.
- Provided youth development opportunities for approximately 300 youth. (Prior year goal)
- Updated public access computers at all 3 libraries. (Prior year goal)
- Served over 500 adult learners through library literacy programs 112% increase in library programs offered and 90.2% increase in program attendance from last year. (Prior year goal)

#### 2025-26 Key Budget Actions

- Provides \$45,000 in one-time funding to purchase books to refresh the aging library collection. (One-time costs: \$45,000)
- Provides \$93,000 to cover contractual services and increased supply costs to support an increase of park acreage associated with the conveyance of Ensen Community Park. (Ongoing costs: \$93,000)
- Provides \$15,000 to cover 6 months of janitorial service for the new facility while the new Hebbron Family Center is under construction. The anticipated completion date is December 2025. (One-time costs: \$15,000)
- Provides \$60,000 to cover the cost of upgrades for outdated electrical panels at the Community Center located in the Sherwood Facility. A fire station has been relocated there while Fire Station 1 is under construction. (One-time costs: \$60,000)

#### **Operating Funds Managed**

- General Fund (1000)
- Measure E (1100)
- Measure G (1200)
- BSCC Board of St & Comm Correction (3282)
- CLLS Adult Literacy (3252)
- Monte Bella Maintenance District (2109)
- Municipal Art Fund (2507)
- Recreation Parks (2505)

	2022-23	2023-24	2024-25	2025-26
Function	Actuals	Actuals	Adopted	Adopted
Aquatic Center	429,014	236,395	264,000	264,000
Breadbox Rec Center	169,878	176,709	199,140	203,450
Central Park	37,118	41,185	50,280	50,280
Cesar Chavez Library	639,512	678,340	947,640	902,620
Closter Park	29,245	92,817	88,600	51,100
Community Center	449,651	661,762	558,902	618,902
Community Education	740,809	897,861	1,063,360	1,263,000
El Dorado Park	127,875	85,678	89,600	89,600
El Gabilan Library	645,333	632,334	614,610	689,130
Firehouse Rec Center	137,317	139,435	131,360	131,360
Grants	1,094,153	1,449,951	88,900	230,240
Hebbron Family Center	142,531	101,353	105,330	112,990
Hebbron Heights Rec Center	41,438	39,714	78,270	94,270
Library Administration	1,775,960	1,653,009	2,046,900	2,154,900
Neighborhood Services	166,015	173,683	184,340	201,680
Parks & Community Services	3,098,954	3,602,096	3,790,000	3,931,840
Recreation Admin	609,098	705,325	932,490	1,105,170
Recreation Center	99,131	97,617	147,700	147,700
Reimbursable Rec Activities	61,788	28,977	136,850	136,850
Sherwood Rec Center	12,738	19,571	36,525	36,525
Steinbeck Library	926,815	1,170,215	1,305,430	1,407,620
Youth Services & Comm Engagement	1,523,899	2,004,309	1,993,930	1,764,990
Total Expenditures	12,958,272	14,688,338	14,854,157	15,588,217
	2022-23	2023-24	2024-25	2025-26
Expenditure Summary	Actuals	Actuals	Adopted	Adopted
Salaries & Benefits	7,688,408	8,637,476	9,776,460	10,356,420
Overtime	4,525	14,744	4,500	4,500
Supplies & Services	4,726,282	5,754,146	4,960,197	5,049,297
Capital Outlay	539,058	281,972	113,000	178,000
Total Expenditures	12,958,272	14,688,338	14,854,157	15,588,217

	2022-23	2023-24	2024-25	2025-26
Funding Source	Actuals	Actuals	Adopted	Adopted
General Fund (1000)	306,388	199,858	321,400	298,600
Measure E (1100)	7,163,535	7,876,431	8,850,150	9,277,120
Measure G (1200)	4,364,093	5,112,316	5,415,707	5,585,607
BSCC-Board of St & Comm Correction (3282)	700,055	954,228	-	132,830
California Endowment (3255)	28,279	130,821	-	-
CLLS-Adult Literacy (3252)	185,857	177,198	88,900	97,410
Comm Foundation - D & L Packard (3453)	46,059	50,187	-	-
Community Development (2910)	-	50,000	-	-
Contributions & Donations (2508)	8,096	3,366	-	-
Emergency Connectivity Program (3257)	18,180	-	-	-
First Five Monterey County (3256)	60,074	-	-	-
KDF Los Padres Dev Social Svcs (2509)	13,235	18,869	-	-
Library - Other Contributions (3480)	487	-	-	-
Library Awards and Contributions (3454)	45,187	18,161	-	-
Monte Bella Maint District (2109)	-	-	55,100	58,750
Municipal Art Fund (2507)	-	11,599	100,000	115,000
Recreation Parks (2505)	8,772	15,947	22,900	22,900
State of California Library (3254)	9,975	69,356		
Total Expenditures	12,958,272	14,688,338	14,854,157	15,588,217

	2022-23	2023-24	2024-25	2025-26
Revenue Summary	Actuals	Actuals	Adopted	Adopted
Charges for Services	276,971	342,052	226,400	291,400
Intergovernmental	721,282	890,410	94,900	236,240
Investment Earnings	908	6,508	900	1,000
Other Revenue*	162,118	233,721	35,000	50,000
Transfers In	100,000	101,530	100,000	100,000
Total Revenues	1,261,279	1,574,221	457,200	678,640

<sup>\*</sup> Schedule A - Other Revenue

## Schedule A – Other Revenue

	2022-23	2023-24	2024-25	2025-26
Other Revenue	Actuals	Actuals	Adopted	Adopted
California Endowment	85,000	-	-	-
Contributions & Donations	600	1,558	-	-
Grants & Contributions	34,706	25,368	-	-
Library Donations	7,118	9,466	-	-
Rental Income	34,694	197,329	35,000	50,000
Total Other Revenue	162,118	233,721	35,000	50,000

#### **Performance Measures**

#### **Park Maintenance**

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Cost per Salinas resident to support parks	\$21.07	\$23.00	\$23.00	\$22.48
Number of Park Acres Maintained per FTE Daily Average	27.9	24.4	14.9	17.8
Percentage Above Municipal Benchmark (11 Acres/FTE)	253%	222%	135%	161%
Acres of Parks Maintained	391	391	253.8	319.8
Percentage of Parks Request for Service Responded to Within 48 Hours	95%	95%	95%	95%
Average Number of FTE per Workday (7 Days per Week)	12	12	13	14

#### **Recreation Services**

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Number of Attendees at Recreation Centers	299,899	300,000	306,605	310,000
Number of Special Event Permits Issued	68	72	75	78
Number of Annual Hours Spent in Support of CASP		N/A		N/A
Number of Recreation Newsletter signups	1,700	2,800	1,700	2,000

Youth Services & Community Engagem
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Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Council District Trash Disposal	6	7	6	6
Community Meetings Supported	23	30	15	25
City-wide Volunteer Hours Performed	7,908	6,000	11,000	10,000
Council District Volunteer Clean-ups	6.00	6	6	6
Youth and Government Institute:				
Provide 30 or more high school aged youth a comprehensive civic engagement and leadership development program	33	34	35	40
Camp Amor Salinas: Provide 30 or more high school aged youth a Summer Community Service Camp experience	27	35	30	35

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Performance Measure / Goal	FY 2023-24	FY 2024-25	FY 2024-25	FY 2025-26
	Actual	Goal	Projected	Goal*
Facility leased to Salinas Boxing Club. In FY14- 15 the Summer Recreation Program was restored.	4,158	2,500	2,380	0

<sup>\*24-25</sup> Construction expected spring '25. No Summer Programs.

#### El Dorado Park

Performance Measure / Goal	FY 2023-24	FY 2024-25	FY 2024-25	FY 2025-26
	Actual	Goal	Projected	Goal
Number of Program Attendees	80,754	65,000	91,000	92,000

	Central Park	(		
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-20 Goal
Program Attendees	22,531	23,000	22,853	24,000
	Facility Servic	es		
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Bounce House Permits Issued	22	15	19	25
	Youth Sport	S		
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Number of Registered Participants	2,806	3,500	2,941	3,200
Volunteer Coaches Hours Performed	9,590	10,500	8,876	9,200
	Recreation Cer	nter		
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Number of Registrations Taken	2,806	3,500	2,941	3,200
Number of Program Attendees	74,923	80,000	74,728	78,000

	Firehouse			
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Number of Program Attendees	66,174	62,000	65,000	67,000
Senior Volunteer Hours Performed	390	100	390	450
Number of Senior Meals Served	6,213	6,300	7,500	7,600

Hebbron				
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Number of Program Attendees	9,464	14,000	10,644	16,200
Number of Programs	34	35	35	600
Teen Volunteer Hours Performed	40	56	80	296

	Afterschoo					
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal		
Number of Free Lunches Served (Summer)	4,517	4,500	4,500	2,000		
Number of Youth Field Trip Participants	257	250	400	500		
Number of Summer Camp Participants	16	400	28	56		

Community Center				
Performance Measure / Goal	FY 2023-24 Actual*	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Number of uses	51	60	42	60
Number of Facility Attendees	25,207	25,000	21,000	26,000
* Temporary Fire Station				

	Breadbox			
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Number of Program Attendees	41,895	57,000	40,000	50,000

#### **Community Partnership & Engagement**

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Grants*	2	3	2	2
CCVPN - California Cities Violence Prevention Network: Participate as an active member of the network in monthly member calls	12	12	12	12
CASP**	22	20	22	22
School Climate Leadership Team***	10	10	10	10
Community Leadership Academy Programs****	1	2	1	1
See Our Youth Summit*****	125	150	225	250
CASP Awards*****	1	1	1	1

<sup>\*</sup> Lead agency and management of State and Federal grants to include record keeping, program review, progress reports and communications with funder and agencies as needed. Includes preparation and submittal of any requested modifications (budget and/or program). Communicate and coordinate funder site visits as requested including but not limited to coordinating with subgrantees. Numbers listed are grants being managed.

<sup>\*\*</sup> General Assembly (Bi-Monthly): Direct and maintain a cross-sector network working together to prevent violence in Salinas and Monterey County. Prepare, attend and facilitate meetings, multiple sub-committees and membership.

<sup>\*\*\*</sup> Prepare for and participate in monthly meetings with cross collaborative county wide group to implement strategy on improving school climate

<sup>\*\*\*\*</sup> Conduct 2 adult Leadership Academy's every year. One in English one in Spanish. Conduct 1 Youth Academy annually. Each academy can serve up to 25 people.

<sup>\*\*\*\*\*</sup> Host and support a youth led steering committee to host a city-wide youth Leadership Conference to engage 100 or more youth each year and develop their leadership network and skills.

<sup>\*\*\*\*\*\*</sup> Host an annual awards program to celebrate the best violence prevention intervention, enforcement and re-entry work happening in Salinas and throughout Monterey County

Administration				
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Number of Volunteer Hours Performed	2,264	2,300	2,300	2,300
Grant funding awarded to LCS Divisions	\$306,135	\$250,000	\$306,000	\$350,000
LCS Customer Service Satisfaction Index	96%	96%	96%	96%
Library Visitors per capita	1.18	1.35	1.35	1.40
Library Circulation per capita	1.36	1.60	1.40	1.50
Library Materials per capita	1.04	1.25	1.25	1.25
Registered borrower as a % of service population	20%	25%	23%	25%

Technical Services				
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Website Hits	173,270	135,000	180,000	200,000
Public Computer Sessions	24,948	17,500	25,000	30,000
Public Computer Sessions per capita	0.154	0.10	0.16	0.18
# of Public Computers per 1,000 residents	0.89	0.63	0.90	0.95
LCS Website satisfaction index	87%	92%	92%	95%
Collection turnover rate	1.44	1.20	1.50	1.75
Collection growth rate	4%	3%	4%	6%
Digital material circulation as a % of total circulation	18%	30%	25%	30%

	Steinbeck Libr	ary		
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Circulation of materials	59,451	70,000	73,029	75,000
Number of Visitors	61,911	70,000	72,374	75,000
JSL Collection turnover	0.71	1.30	0.87	1.00
Customer service satisfaction index	92%	90%	90%	95%
Program satisfaction index	92%	90%	90%	95%
Program attendance (JSL)	4,631	2,000	3,500	3,500

Cesar	Chavez	Library
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Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Circulation of materials	50,212	55,000	54,454	55,000
Number of Visitors (CCL)	50,566	65,000	62,928	60,000
CC Collection turnover	1.30	1.15	1.37	1.50
Customer service satisfaction index	96%	95%	96%	96%
Program satisfaction index	96%	95%	96%	96%
Program attendance (CCL)	6,828	5,500	5,800	6,000

## El Gabilan Library

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Circulation of Materials (EG)	111,536	110,000	121,534	112,000
Number of Visitors	77,061	80,000	81,814	80,000
El Gabilan collection turnover	2.32	1.35	2.43	2.75
Customer service satisfaction index	95%	95%	95%	95%
Program satisfaction index	95%	95%	95%	95%
Program attendance (EG)	8,799	7,500	7,900	8,500

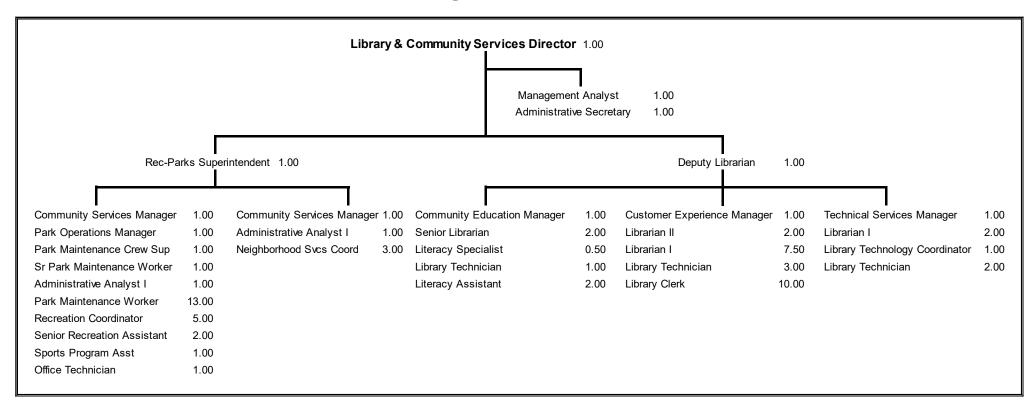
## Community Education

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
# of Adult Learners (unduplicated)	426	525	525	550
Volunteer Tutor hours	2264	1,500	2,000	2,000
Number of Homework Center Students (unduplicated)	41	50	50	50
Number of Homework Center visits	296	150	150	150
Total Library Program attendance	30,569	33,000	33,000	35,000
Program attendance per capita	0.19	0.20	0.20	0.21
Program satisfaction index	98%	95%	95%	95%
% of Salinas youth with a library card	29%	26%	33%	35%
% of Salinas youth participating in Summer Reading Program	3%	5%	5%	5%
Early childhood program attendance (duplicated)	9,840	7,000	8,000	8,500

## **Department Position Detail**

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
Administrative Analyst I	2.00	2.00	-
Administrative Secretary	1.00	1.00	-
Community Education Manager	1.00	1.00	-
Community Safety Administrator	1.00	0.00	(1.00)
Community Services Manager	1.00	2.00	1.00
Customer Experience Manager	0.00	1.00	1.00
Deputy Librarian	1.00	1.00	-
Librarian I	9.50	9.50	-
Librarian II	3.00	2.00	(1.00)
Library Automation Services Coord	1.00	0.00	(1.00)
Library Clerk	10.00	10.00	
Library Community Services Director	1.00	1.00	-
Library Page	1.00	0.00	(1.00)
Library Technician	6.00	6.00	-
Library Technology Coordinator	0.00	1.00	1.00
Literacy Assistant	2.00	2.00	-
Literacy Specialist	0.50	0.50	-
Management Analyst	1.00	1.00	-
Neighborhood Services Coord	3.00	3.00	-
Office Technician	1.00	1.00	-
Park Maintenance Crew Sup	1.00	1.00	-
Park Maintenance Worker	13.00	13.00	-
Park Operations Manager	1.00	1.00	-
Rec-Parks Superintendent	1.00	1.00	-
Recreation Assistant (Frozen)	0.00	0.00	-
Recreation Coordinator	5.00	5.00	-
Senior Librarian	2.00	2.00	-
Senior Recreation Assistant	2.00	2.00	-
Sports Program Asst	1.00	1.00	-
Sr Park Maintenance Worker	1.00	1.00	-
Technical Services Manager	1.00	1.00	
Total Positions	74.00	73.00	(1.00)

#### **Organizational Chart**



Regular Full -Time Equivalents (FTE): 73.00



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## City Service Area Strategic Support

## **Programs and Services**

FUNCTION	DESCRIPTION
	NON-DEPARTMENTAL
65 West Alisal (Permit Center)	Maintain City owned facility through preventative maintenance and repairs to ensure a clean, safe and well-operated facility for tenants and the public.
911 Services	County of Monterey dispatch services including, next generation radio network (NGEN), Tablet Command, Mobile License.
Agency Memberships	National League of Cities, League of California Cities, Legislative Advocacy, Association of Monterey Bay Area Governments (AMBAG), Local Agency Formation Commission (LAFCO), Monterey County Cities Association.
Animal Services	Effective, July 1, 2023, the City of Salinas and County of Monterey received services via the Hitchcock Road Animal Services Agency which was created as the result of a Joint Exercise of Powers Agreement, with the County of Monterey serving as the lead agency.
Assessment Districts	Collect, account for, and distribute principal and interest payments to assessment district bondholders and maintain an accurate accounting system for maintenance districts. Landscape and maintenance for public improvements within a development or project area that either create extraordinary public benefit, and/or require public improvements that cannot be funded without substantial financial hardship to the property owner.
Budget Stabilization	To maintain the City's fiscal stability in the event that something unforeseen reduces revenue or creates obligations that significantly impact the current-year budget.
Community Programs	Provide support to the various community and city-wide programs and activities supporting youth, families, prevention and education.
Debt Service	Payments related to the City's debt service include, 2014 Certificate of Participation (COP), Police Station Financing, El Gabilan Library Financing, Measure X Bonds, and the 2020 A-1 and A-2 Series Refunding Bonds.
Elections (Municipal)	Cost-share for conducting general municipal elections with the Monterey County Elections Office.
Golf Course Debt	Certificates of Participation Bonds Series 2020A Twin Creeks and Series 2020B Fairways.
Intermodal Transportation	The ITC was owned and operated by the former Redevelopment Agency. The City retained the property in 2012, and the operational expenses have been born by General Fund parking lease revenue. The ITC parking area has been upgraded by the Transportation Agency of Monterey County to extend Lincoln Ave for site access/circulation, installation of bicycle lanes and storage, and improved pedestrian access. The improved facility was transferred to the City in December 2022. Lease revenues offset the cost of maintaining the Intermodal Transportation Center (ITC).

FUNCTION	DESCRIPTION
Other Services	Grant writing consultant, legal and audit services, GASB Actuarial valuations, employee recognition, computer equipment.
Retiree Benefits	The City provides post-retirement healthcare benefits to eligible employees who retire directly from the City.
Risk Management	City's insurance premiums.
See Monterey Contribution	Annual contribution to See Monterey for advertising and increasing visitors to the City.
Transfers Out	Municipal Art Program, Police Building Debt, El Gabilan Library Debt, Golf Course Debt, Energy & Lease Revenue Debt, Fleet Maintenance, Insurances.

### **Budget Summary**

#### 2025-26 Key Budget Actions

- Increases funding for Citywide insurance premiums. (Ongoing costs: \$1,256,000)
- Increases funding for Animal Services JPA. (Ongoing costs: \$222,000)
- Increases funding for 911 Emergency Dispatch Services. (Ongoing costs: \$60,366)
- Increases funding for City debt payments. (Ongoing costs: \$1,027,000)
- Increases Budget Stabilization Fund. (One-time costs: \$580,000)
- Adds funding to establish a Sewer Rate Assistance Program. (Ongoing costs: \$150,000)
- Adds funds to establish a Rental Assistance Program. (One-time costs: \$500,000)

	2022-23	2023-24	2024-25	2025-26
Function	Actuals	Actuals	Adopted	Adopted
65 West Alisal	171,220	201,035	231,500	262,426
911 Services	-	3,563,045	3,924,634	3,985,000
Agency Memberships	282,969	304,435	324,500	330,500
Animal Services	-	-	2,670,000	2,892,000
Assessment District Debt Service	916,764	945,239	526,100	527,400
Budget Stabilization Contingency	9,500	11,866	420,000	1,000,000
Community Programs & Sponsorships	1,276,272	740,375	345,000	350,000
Debt Service	11,351,704	11,617,728	11,543,800	12,570,800
Elections	205,159	-	350,000	-
Golf Course Debt	645,808	654,922	670,400	688,900
Intermodal Transp Center	131,627	147,952	169,275	169,275
Transfers Out	22,457,846	26,342,143	22,955,900	22,353,020
Other Services	2,140,218	732,183	726,500	1,530,500
Retiree Benefits	2,960,007	1,485,793	1,793,000	1,793,000
Risk Management	12,912,598	18,668,796	11,869,000	13,125,000
See Monterey Contribution	102,202	91,713	116,000	120,000
Total Expenditures	55,563,894	65,507,223	58,635,609	61,697,821
	2022-23	2023-24	2024-25	2025-26
Expenditure Summary	Actuals	Actuals	Adopted	Adopted
Salaries & Benefits	980,421	535,332	793,000	793,000
Overtime	28,555	201,269	-	-
Supplies & Services	20,208,712	26,572,992	23,522,809	26,695,201
Capital Outlay	273,237	91,018	100,200	280,000
Debt Service	11,615,122	11,764,469	11,263,700	11,576,600
Transfers Out	22,457,846	26,342,143	22,955,900	22,353,020
Total Expenditures	55,563,894	65,507,223	58,635,609	61,697,821

	2022-23	2023-24	2024-25	2025-26
Funding Source	Actuals	Actuals	Adopted	Adopted
General Fund (1000)	18,319,425	22,338,776	23,868,909	22,875,701
Measure E (1100)	1,562,891	2,358,199	2,122,700	3,032,000
Measure G (1200)	9,854,703	6,673,562	7,099,200	8,683,800
2014 COP Consolidation (4104)	225,813	227,099	228,100	232,700
2018 Lease-El Gabilan Library (4110)	1,126,424	1,107,142	1,175,100	1,456,100
2018 Lease-PS Building-Police (4106)	5,485,483	5,731,387	5,543,900	5,987,400
2019 Spec Tax Bond Monte Bella (4204)	171,094	170,244	167,600	168,100
2019 Spec Tax Bond Monte Bella 2 (4205)	131,550	142,425	139,100	139,800
2019 Spec Tax Bond Monte Bella 3 (4206)	160,750	171,275	167,500	167,800
2024 Energy Efficiency (4113)	-	-	-	263,500
Assessment Districts-Debt Svc (4202)	453,370	461,295	51,900	51,700
COP 2018B T.R.I.P. Total Rd Impv (4107)	2,318,525	2,327,525	2,339,100	2,340,100
Fairways Golf Course (6301)	207,703	216,667	231,100	249,700
General Liability Self-Insurance (7104)	4,626,388	3,398,178	4,510,000	4,551,000
Internal Services Administration (7101)	150	1,750,131	3,000	194,220
Internal Services Insurances (7102)	1,609,419	2,339,158	2,066,000	2,254,000
Refund Bonds Series 2020A-Energy (4111)	1,526,725	1,557,995	1,592,300	1,623,600
Refund Bonds Series 2020A-SVSWA (4112)	668,735	666,580	665,300	667,400
Twin Creek Golf Course (6302)	438,105	438,255	724,800	439,200
Worker's Comp Self-Insurance (7103)	6,676,642	13,431,330	5,940,000	6,320,000
Total Expenditures	55,563,894	65,507,223	58,635,609	61,697,821

	2022-23	2023-24	2024-25	2025-26
Revenue Summary	Actuals	Actuals	Adopted	Adopted
Business License Tax	6,902,315	7,481,659	6,800,000	6,718,000
Charges for Services	2,676,833	1,367,848	2,565,000	2,900,000
Fines & Forfeitures	90,583	173,665	150,000	155,000
Franchise Fees	9,593,528	9,895,130	9,590,000	10,181,000
Intergovernmental	300,027	664,105	265,000	375,000
Investment Earnings	4,139,721	7,104,907	3,861,800	6,009,400
Other Revenue*	7,350,087	7,928,941	7,246,900	8,467,500
Property Tax	37,124,386	38,927,142	40,468,000	42,052,000
Sales & Use Tax	91,143,768	90,878,406	91,000,000	91,015,000
Transfers In	13,346,298	17,124,807	18,417,200	19,286,820
Transient Occupancy Tax	3,224,396	2,906,219	3,300,000	3,119,000
Utility Users Tax	12,766,039	14,050,246	12,000,000	14,003,000
Total Revenues	188,657,981	198,503,075	195,663,900	204,281,720

<sup>\*</sup> Schedule A - Other Revenue

## Schedule A – Other Revenue

	2022-23	2023-24	2024-25	2025-26
Other Revenue	Actuals	Actuals	Adopted	Adopted
Bingo Taxes	-	3,045	-	-
Building Rental	(23,735)	(12,454)	-	-
CalPERS Ind Disability Reimb	-	5,006	-	150,000
First Tee Lease	60,000	60,000	60,000	60,000
Health Insurance Reimb	7,201	(3,713)	-	-
Insurance Reimb	69,137	72,378	75,000	75,000
Liability Insurance	257,488	265,624	267,900	384,000
Loans Proceeds	167,059	-	-	-
Miscellaneous Deposits	2,283	(25)	-	-
Miscellaneous Insurances	2,179	664	1,000	-
Miscellaneous Receipts	287,571	536,951	300,000	300,000
PD Unclaimed Property	21	733	-	-
PERS Retirement Cost Share	594,016	579,438	600,000	552,000
Rent & Lease Income	165,553	-	-	-
Rental Income	(5,794)	159,659	135,000	145,000
Sierra Lease	100,000	100,000	100,000	100,000
Subpoena-Civil	2,055	1,000	3,000	1,500
Surplus Property	85,392	47,518	65,000	70,000
Workers Comp Premiums	5,579,541	-	-	-
Workers Comp Reimb	119_	6,113,118	5,640,000	6,630,000
Total Other Revenue	7,350,087	7,928,941	7,246,900	8,467,500

## **Carlos Acosta, Chief of Police**

# City Service Area Public Safety

## **Programs and Services**

FUNCTION	DESCRIPTION
	ADMINISTRATION AND SUPPORT
Administration	Provides direction, coordination and support for all department divisions and functions; coordinates technical and maintenance services; coordinates and manages all contract administration and fiscal functions of the department.
Grants	Coordinates and manages grants and associated reimbursements including California Board of State and Community Corrections (BSCC), Office of Traffic Safety (OTS), Department of Justice (DOJ), and California Office of Emergency Services (Cal OES). Participates in the Single Audit.
Personnel & Training	Works in partnership with the Commission on Peace Officer Standards and Training (POST) and the South Bay Regional Public Safety Training Consortium to enhance the quality of the Advanced Officer Training program while minimizing costs. Enhances recruitment efforts to achieve and maintain full staffing with an emphasis on recruiting from the local population.
Community Engagement	Coordinates community outreach and education services. Strengthens relationships with community members through a variety of community engagement activities. Provides educational and crime safety programing through Neighborhood Watch and public presentations/community events.
FIELD OPERATIONS AND SUPPORT	
Patrol & Traffic Enforcement	Provides uniformed patrol services throughout the City to prevent crime and apprehend criminal violators. Provide responses to crimes in process or other calls for service. During FY 2023-24, the Salinas Police Department received 118,273 total calls for service; enforces State and City traffic laws and codes to improve highway/roadway safety and to promote compliance through the use of specialized training and enforcement; investigates traffic accidents for causative factors.
Special Operations	Develops plans to staff public events to ensure public order and safety needs and mitigate traffic issues. Work closely with City departments on the Special Event Committee to provide communication and customer service to those planning special events. Enforces City and State codes regarding abandoned vehicles, parking laws, long term parking violations, and related complaints.
Records	Provides immediate response to field officer requests and timely processing of information and reports through 24-hour staffing. Acts as a primary point of contact for the Department during regular business hours and after hours. Manages and maintains local, state and federal databases in order to assist in the identification, apprehension and prosecution of criminal offenders, and to ensure officer and public safety.

FUNCTION	DESCRIPTION
	INVESTIGATIVE SERVICES AND SUPPORT
Investigations	Conducts investigations to identify and apprehend suspects for prosecution purposes. Provides investigative follow-up on criminal cases, prepares cases for prosecution, and coordinates with other law enforcement agencies. Provides crime analysis to identify crime trends for proactive and focused investigation attention; provides field and lab-based evidence collection and processing services. Investigates and reconstructs crime scenes, processes photographic, fingerprint, video and firearms evidence. Manages the field-based Crime Scene Investigator program.
Violence Suppression Task Force	Investigates gang and drug-related crimes, including coordination with local, state, and federal law enforcement agencies. Collects information on gangs, gang members, and drug traffickers. Provides gang and drug related training and other criminal intelligence to law enforcement and members of the community.
Evidence & Property	Provides security, integrity, and control of property and evidence collected by officers to support the process of a successful prosecution. Facilitates the return of property to rightful owners.

#### **Department Budget Summary**

#### **Expected 2025-26 Service Delivery**

- Continue to secure new grants and supplemental funding to support police operations and expand services to the community. (Strategic Goals: Public Safety & City Services)
- Maintain staffing to address quality of life issues such as abandoned vehicles. (Strategic Goals: Public Safety & City Services)
- Collaborate with Code Enforcement and the City Attorney's Office to address quality of life issues. (Strategic Goal: Public Safety)
- Expand community engagement activities throughout all levels of the department. (Strategic Goals: Public Safety & City Services)
- Implement and expand the community policing concept to maintain and increase communication and transparency with the community. (Strategic Goal: Public Safety)

#### 2024-25 Top Accomplishments

- Expanded employee recruitment and retention activities and hired seven lateral police
  officers and ten academy recruits during the first four months of 2025. Expanded SPD
  presence at recruitment events and held the first ever Oral Board Workshop for potential
  applicants. (Prior year goal)
- Maintained a high homicide solve rate for the last three years, with solve rate significantly higher than the national average.
- Prioritized a department centric community engagement focus. Developed relationships with various community groups and participated in more than 100 events/presentations during 2024. (*Prior year goal*)
- Launched the Youth Diversion Program in January 2025 and offered services to 20 eligible youth during the first four months of the program. Revitalized the youth Cadet Program and held the first ever Cadet Recognition Ceremony in March 2025, honoring 22 active Cadets. (Prior year goal)
- Expanded focus on organizational wellness, including revitalization of peer support and mentoring activities, and provided multiple in-house trainings during early 2025. (Prior year goal)

#### 2025-26 Key Budget Actions

 Adds 1.0 FTE Management Analyst to increase capacity within the areas of financial reporting, grant management, purchasing, policy, and procedural analysis. The department has been functioning with limited administrative capacity within the

- Administration Division. This action will increase the department's ability to provide internal administrative support. (Ongoing costs: \$161,848)
- Adds 1.0 FTE Administrative Analyst I for six months beyond the grant period to sustain
  the youth diversion program and maintain community engagement activities. This position
  supports City Council priorities and therefore will be added as a permanent ongoing
  position in the City's workforce plan. The cost in this year's budget is \$57,900. (Ongoing
  costs: \$115,800)
- Adds 1.0 FTE Community Outreach Assistant for six months beyond the grant period to sustain the youth diversion program and maintain community engagement activities. This position supports City Council priorities and therefore will be added as a permanent ongoing position in the City's workforce plan. The cost in this year's budget is \$64,360. (Ongoing costs: \$128,720)
- Increases the Temporary Employee pay by \$45,000 to increase capacity in Field Operations. (One-time costs: \$45,000)
- Increases expenditure line for software by \$87,000 to support annual cost increases of existing software. (One-time costs: \$87,000)
- Increases the overtime budget to align with recent historical trends. (One-time costs: \$883,860)

#### **Operating Funds Managed**

- General Fund (1000)
- Measure E (1100)
- Measure G (1200)
- Asset Forfeiture (2502)
- BSCC-Board of St & Comm Correction (3282)
- Cal ID / RAN Grant (3302)
- Internal Services-Fleet Maintenance (7120)
- Sales Tax-Proposition 172 (2201)
- Supplemental Law Enf AB3229 (2202)
- Traffic Safety (2503)
- Vehicle Abatement (2504)

	2022-23	2023-24	2024-25	2025-26
Function	Actuals	Actuals	Adopted	Adopted
911 Services	3,002,738	-	-	-
Animal Services	869,125	2,102,632	-	-
Evidence & Property	583,884	744,292	772,600	751,510
Field Operations	34,042,439	37,008,426	39,663,710	41,312,500
Grants	1,216,640	1,369,370	495,320	592,160
Investigations	5,763,825	6,239,218	6,630,590	6,881,390
Personnel & Training	1,586,226	1,608,003	1,787,460	2,422,010
Police Administration	2,619,168	2,655,858	2,220,330	2,639,700
Records	1,368,434	1,571,375	1,643,190	1,718,610
Special Operations	780,598	878,293	871,500	1,044,330
Support Services	3,513,234	3,457,619	4,233,360	4,661,320
Traffic	1,400,399	1,141,445	1,334,950	1,417,910
Violence Suppression Task Force	3,313,589	3,577,921	3,498,160	3,795,790
Total Expenditures	60,060,298	62,354,451	63,151,170	67,237,230
	2022-23	2023-24	2024-25	2025-26
Expenditure Summary	Actuals	Actuals	Adopted	Adopted
Salaries & Benefits	45,616,117	46,819,731	51,810,160	55,160,070
Overtime	4,510,616	4,731,262	4,081,640	4,970,500
Supplies & Services	9,027,581	10,066,569	6,824,000	6,673,300
Capital Outlay	705,984	311,537	10,000	8,000
Debt Service	-	225,352	225,370	225,360
Transfers Out	200,000	200,000	200,000	200,000
Total Expenditures	60,060,298	62,354,451	63,151,170	67,237,230

	2022-23	2023-24	2024-25	2025-26
Funding Source	Actuals	Actuals	Adopted	Adopted
General Fund (1000)	47,669,006	48,238,343	49,461,950	47,199,860
Measure E (1100)	3,834,800	4,337,926	4,352,030	10,052,880
Measure G (1200)	6,198,560	6,111,375	6,675,470	7,178,990
Alcoholic Beverage Control (3110)	15,480	-	-	-
Asset Forfeiture (2502)	5,043	67	30,000	30,000
BSCC-Board of St & Comm Correction (3282)	-	539,117	350,620	409,000
BSCC-Board of St & Comm Correction (3283)	-	3,417	-	-
Cal ID / RAN Grant (3302)	131,343	137,530	144,700	183,160
Cal OES (3183)	-	75,000	-	-
DOJ Office of Justice Program (3182)	866,994	188,615	-	-
Encampment Resolution Fund (ERF) (2954)	9,892	26,099	-	-
Internal Services-Fleet Maint (7120)	619,136	842,697	465,000	500,000
Local JAG (3161)	16,847	144,395	-	-
Pedestrian & Bike Safety Program (3156)	56,099	107,624	-	-
Pedestrian & Bike Safety Program (3158)	10,200	97,322	-	-
Police Reimbursable Costs (3109)	14,976	4,558	-	-
Sales Tax-Proposition 172 (2201)	-	600,000	600,000	600,000
Selective Traffic Enforcement (3157)	60,979	5,414	-	-
Selective Traffic Enforcement (3159)	33,830	40,279	-	-
Supplemental Law Enf - AB3229 (2202)	-	291,747	500,000	500,000
Traffic Safety (2503)	326,264	345,445	325,000	325,000
Vehicle Abatement (2504)	190,848	217,481	246,400	258,340
Total Expenditures	60,060,298	62,354,451	63,151,170	67,237,230
·				
	2022-23	2023-24	2024-25	2025-26
Revenue Summary	Actuals	Actuals	Adopted	Adopted
Charges for Services	611,498	597,303	415,000	524,700
Fines & Forfeitures	339,679	326,659	325,000	375,000

	2022-23	2023-24	2024-25	2025-26
Revenue Summary	Actuals	Actuals	Adopted	Adopted
Charges for Services	611,498	597,303	415,000	524,700
Fines & Forfeitures	339,679	326,659	325,000	375,000
Intergovernmental	1,220,998	2,643,773	1,230,320	1,327,160
Investment Earnings	33,766	119,399	22,600	23,600
Licenses & Permits	228,189	90,001	75,000	75,000
Other Revenue*	721,652	663,023	600,000	600,000
Transfers In	50,000	141,941	<u> </u>	
Total Revenues	3,205,782	4,582,100	2,667,920	2,925,460

<sup>\*</sup> Schedule A - Other Revenue

#### Schedule A – Other Revenue

	2022-23	2023-24	2024-25	2025-26
Other Revenue	Actuals	Actuals	Adopted	Adopted
Animal Shelter Donations	325	-	_	-
Building Lease	54,304	54,089	-	-
Building Rental	(2,084)	(3,695)	-	-
City of Salinas-SB 172	668,442	612,629	600,000	600,000
Spayed/Neutered Fees	665	-	-	-
Total Other Revenue	721,652	663,023	600,000	600,000

#### **Performance Measures**

#### Personnel & Training

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
POST Mandated CPT (hours per officer)	24	18	24	24
POST Mandated Perishable Skills Training (hours per officer)	24	10	24	24

#### **Special Operations**

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Special Events Planned and Managed	60	50	70	50
Special Events Staffed and Supervised with Police Officers	10	50	13	20
Neighborhood Watch Presentations	5	6	8	10
Community Presentations	32	10	40	50

### Support Services

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Investigate/reconstruct major crime scenes	29	30	30	30
Firearms Processed (in-house)	229	350	275	250
Firearms Processed (outside agency)	n/a	n/a	n/a	n/a

Tech	nical Services	8					
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal			
NIBRS	12	12	12	12			
Process Citations for Court	2,821	3,200	3,000	3,100			
Evide	nce & Proper	ty					
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal			
Evidence items processed	7,373	8,000	7,000	5,000			
Evidence items purged	10,389	3,500	3,500	6,500			
	Records						
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal			
Arrest Packets Completed for Court	2,201	2,500	2,300	2,500			
Reports Processed	12,564	26,500	15,000	16,500			
Field Operations							
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal			
Percentage of Calls for Service identified as emergency or immediate response required, with an Officer arrival time of three (3) minutes or less.	80.8%	85.0%	85.0%	85.0%			
Total Calls for Service identified as emergency or immediate response required.	1,475	1,600	1,540	1,600			

Traffic						
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal		
Percent Reduction in Reported Collisions from Prior Year	up 22.1%	100.0%	0.0%	100.0%		
Percent Reduction in Fatal Accidents from Prior Year	18%	100.0%	0.0%	100.0%		

#### Investigations FY 2023-24 FY 2024-25 FY 2024-25 FY 2025-26 **Performance Measure / Goal** Actual Goal Projected Goal Investigations Completed 435 400 381 380 Average Clearance Rate/All Cases 97% 85% 90% 85% Gang WorkUps/Exp\* - Detective/Patrol Cases only 20 24 25 Cases 11 Defendants 12 20 26 28

### Violence Suppression

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Gang Registrations	21	0	20	0
Court Presentations/Expert Testimony	0	0	0	0
Weapons Seized	183	0	100	0
Gang related investigations	265	0	250	0
Gang/Narcotic/Warrant/Gun related arrests	161	0	100	0
Gang/Narcotic Presentations-Community	0	0	1	1
Narcotics (Meth, Heroin, Cocaine) Seized (in pounds)	135	0	100	0
Parole/Probation Searches	44	0	50	0
Search Warrants	54	0	40	0

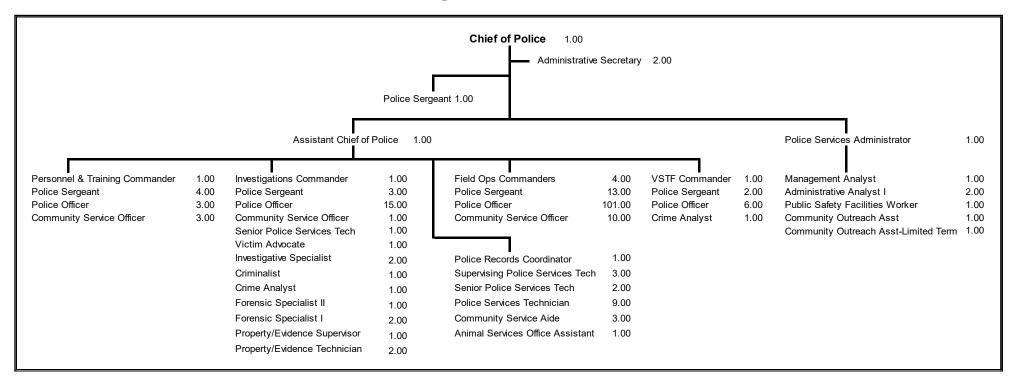
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Performance Measure / Goal	FY 2023-24	FY 2024-25	FY 2024-25	FY 2025-26
	Actual	Goal	Projected	Goal
Cases Initiated	9	0	6	0

# **Department Position Detail**

Position	FY 2024-25 Adopted	FY 2025-26 Adopted	Change
Administrative Analyst I	1.00	2.00	1.00
Administrative Analyst I - Limited Term	1.00	0.00	(1.00)
Administrative Secretary	2.00	2.00	_
Animal Services Office Asst	1.00	1.00	_
Assistant Chief of Police	1.00	1.00	_
Chief of Police	1.00	1.00	_
Community Outreach Asst	0.00	1.00	1.00
Community Outreach Asst - Limited Term	2.00	1.00	(1.00)
Community Service Aide	3.00	3.00	_
Community Service Officer	14.00	14.00	_
Crime Analyst	2.00	2.00	_
Criminalist	1.00	1.00	_
Forensic Specialist I	1.00	2.00	1.00
Forensic Specialist II	1.00	1.00	-
Investigative Specialist	0.00	2.00	2.00
Management Analyst	0.00	1.00	1.00
Police Commander	7.00	7.00	-
Police Officer	125.00	125.00	-
Police Officer (4 Frozen)	0.00	0.00	
Police Records Coordinator	1.00	1.00	
Police Sergeant	23.00	23.00	-
Police Services Administrator	1.00	1.00	_
Police Services Technician	9.00	9.00	-
Property/Evidence Supervisor	1.00	1.00	-
Property/Evidence Technician	2.00	2.00	-
Public Safety Facilities Worker	1.00	1.00	-
Senior Police Services Tech	3.00	3.00	
Supervising Police Services Tech	3.00	3.00	_
Victim Advocate	1.00	1.00	
Total Positions	208.00	212.00	4.00

#### **Organizational Chart**



Regular Full -Time Equivalents (FTE): 212.00



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#### **David Jacobs, Public Works Director**

# City Service Area Infrastructure Services

#### **Programs and Services**

FUNCTION	DESCRIPTION
	ENGINEERING
Development Engineering	Review of planning site development applications and building permit applications for development related engineering and Public Works requirements. Plan review and inspection of private development projects for compliance with National Pollutant Discharge Elimination System (NPDES), stormwater permit and Federal Emergency Management Agency (FEMA) requirements.
Engineering Services	Provide professional engineering and administrative services necessary for the planning, programming, design and construction of the Capital Improvement Program (CIP) projects on time, within budget, of good quality and to the satisfaction of customers and stakeholders. Assess new infrastructure needs associated with City growth and plan to meet these needs with proper project planning, programming and revisions to the Development Impact Fees.
	DEVELOPMENT, TRAFFIC & TRANSPORTATION
Traffic	Provide engineering services for the safe and efficient movement of commerce and people. Plan for future traffic needs and promote the use of alternative transportation modes to reduce traffic demand and congestion.
Transportation	Oversee and manage the City's transportation system. Support development plans and transportation projects to ensure responsible well-planned growth within the City. Manage the design and construction of transportation capital improvement projects.
	SUSTAINABILITY
Resource Protection	Manage and protect the City's interests in the areas of Water, Solid Waste and Energy (WWE) both regionally and locally. Responsible for special projects that have a strong environmental component, which are ongoing or intermediate to long term in duration and are complex in nature, requiring specialized expertise.
	GEOGRAPHIC INFORMATION SYSTEMS
Mapping & Data Analytics	Create, manage, update, and enhance database layers of geographically located features and associated information. Provide data analytics and create data dashboards for staff, council and the public.
	MAINTENANCE
Facilities Maintenance	Provide planning and implementation of a maintenance management program for all City building and facilities. Provide effective periodic preventive maintenance and inspections to reduce the incidence of unanticipated repair.
Street Maintenance	Maintain sidewalks, curbs and gutters by repair or replacement as resources allow. Maintain traffic signs and pavement markings in good repair. Maintain streets through deep plug asphalt patching, crack sealing and pothole patching.

FUNCTION	DESCRIPTION
	ENVIRONMENTAL COMPLIANCE
Pollution Mitigation	Inspect and investigate sources of pollution to protect the public and the environment in compliance with the City's National Pollution Discharge Elimination System (NPDES). Permit and ensure conformance with Federal, State, and local regulations.
	URBAN FORESTRY
Tree Maintenance	Maintains Salinas' urban forests, including City street trees, greenbelt, median trees, and trees within public facility landscapes. Provide professional quality service, utilizing International Society of Arboriculture tree care practices and standards set forth by the American National Standards Institute (ANSI) and the Tree City USA program.
NATIONAL I	POLLUTANT DISCHARGE ELIMINATION SYSTEM (NPDES)
Stormwater Permit Compliance	Oversee and manage the City's NPDES stormwater permit compliance program; Consolidating the City's stormwater permit compliance efforts while reducing the number of permit violations from United States Environmental Protection Agency (EPA) and Regional Water Board audits.
Storm Drainage Maintenance	Inspect, clean and repair the existing storm drain system as required to assure that the City accomplishes water quality objectives as outlined in the City's NPDES Permit and to reduce the risk of localized flooding.
Street Cleanliness	Maintain clean streets, maximizing street sweeping throughout the City consistent with the City's NPDES Stormwater Permit requirements. Reduce the amount of refuse in the City's storm sewer effluent consistent with NPDES best management practices.
	INDUSTRIAL WASTE
Water Treatment	Maintain the Industrial Waste Treatment Facility and Industrial Waste Collection System in a manner consistent with the City's Waste Discharge Requirements (WDR), permit issued by the Central Coast Regional Water Pollution Control Board, and State and Federal laws and regulations.
	SANITARY SEWER
Sewer Maintenance	Maintain the Sanitary Sewer Collection System consistent with the Statewide General Waste Discharge Requirement (WDR) permit for Sanitary Sewer Systems and the City's Sewer System Management Plan. Clean and repair existing sanitary sewer mains for the health and safety of the residents of Salinas.
	PARKING
Parking Program Management	Develop a sustainable downtown parking program, provide effective control of parking services and resources in a residential parking district, and provide a sustainable parking enforcement program that supports all parking programs.
	GOLF COURSES
Collaboratory Course Management	Work with both First Tee and Sierra Golf to provide well maintained, affordable golf courses and practice facilities for youth players and the community.

FUNCTION	DESCRIPTION
	ASSESSMENT AND MAINTENANCE DISTRICTS
Customer/Maintenance Services	Provide excellent customer service to the District residents by resolving customer concerns and maintenance issues in a timely manner. Provide cost effective, quality landscape maintenance.
	VEHICLE/EQUIPMENT MAINTENANCE
Fleet Management	Inspect, maintain and repair the City's vehicle and equipment fleet of over 350 units. Develop and staff an effective preventive maintenance program to reduce the incidence of unscheduled repairs.

#### **Department Budget Summary**

#### **Expected 2025-26 Service Delivery**

- Support Extension of Caltrain Rail Service to Salinas to help mitigate vehicle miles traveled and support future growth. (Strategic Goal: Infrastructure)
- Implementing Americans with Disabilities Act (ADA) Transition Plan and Street Sign Management Plan. (Strategic Goal: Infrastructure)
- Continue to develop the City's reforestation program. (Strategic Goal: Infrastructure)
- Complete Design for East Salinas Area Street Light installation. (Strategic Goal: Infrastructure)
- Complete Sanitary Sewer priority CCTV survey. (Strategic Goal: Infrastructure)
- Complete Design and begin construction for priority Sanitary Sewer Pipe and Manhole Repairs. (Strategic Goal: Infrastructure)
- Complete design and construction of the pavement management program recommended maintenance and rehabilitation projects by employing a variety of surface treatments and utilizing the available funding City Wide. (Strategic Goal: Infrastructure)
- Support the General Plan Update EIR, CAP and Circulation Element. (Strategic Goal: Infrastructure)
- Alisal Vibrancy Plan Develop and adopt East Alisal Street Master Plan. (Strategic Goal: Infrastructure)
- Issue RFP and begin design and construction of new solar PV system for the Public Safety Center. (Strategic Goals: Infrastructure & Public Safety)
- Complete long-term source water agreement with Monterey One Water and the Monterey County Water Resources Agency. (Strategic Goal: Infrastructure)
- Complete Airport Master Plan and Airport Sustainability Plan. (Strategic Goal: Infrastructure)
- Traffic Improvement Program and Fee Update. (Strategic Goal: Infrastructure)
- Continue work on developing a Sustainable Citywide Parking Management Program. (Strategic Goal: Infrastructure)
- Initiate a Prop 218 process in order to attain sustainable maintenance service levels in the Harden Ranch Maintenance District and North East Area Maintenance District. (Strategic Goal: Infrastructure)
- Pursue HSIP and other grant funds to support road safety improvements. (Strategic Goal: Infrastructure)

- Secure Federal and State grants for Airport Pavement Rehabilitation (Design and Construction) for the southside hangars. (Strategic Goal: Infrastructure)
- Coordinate and manage spatial data collection efforts, including drone imagery, field data capture, and historical map digitization, to maintain an accurate and up-to-date geospatial database. (Strategic Goal: Infrastructure)
- Develop and deliver customized GIS solutions and tools that support evolving City projects, enabling departments and divisions to access tailored, location-based data for fast, accurate, and informed decision-making. (Strategic Goal: Infrastructure)
- Support interdepartmental collaboration by creating integrated GIS dashboards and applications that combine data from multiple departments to streamline operations and promote shared situational awareness. (Strategic Goal: Infrastructure)
- Continue Construction on Boronda/McKinnon roundabout. (Strategic Goal: Infrastructure)
- Pursue and secure adequate funding to address the backlog of pavement reconstruction and street repairs of arterial, collector, and residential streets based on the recommendations and prioritization set by the Pavement Management policy. (Strategic Goal: Infrastructure)
- Implement short-term goals on the East Alisal Corridor Plan. (Strategic Goal: Infrastructure)
- Complete construction of Natividad Creek Restroom. (Strategic Goal: Infrastructure)
- Installation of Hebbron Heights and Closter Park Playground equipment. (Strategic Goals: Infrastructure & Youth and Seniors)
- Support smart growth vision for Future Growth Areas infrastructure. (Strategic Goal: Infrastructure)
- Certify E&TS for valid speed limits for all City Streets. (Strategic Goals: Infrastructure & Public Safety)
- Update signal timing plans for improved safety and operations. (Strategic Goals: Infrastructure & Public Safety)
- Continue coordination with the South of Salinas Interchange Project and frontage road system connecting to south Salinas. (Strategic Goal: Infrastructure)
- Continue to support Salinas PD traffic enforcement efforts. (Strategic Goals: Infrastructure & Public Safety)
- Support Fire Department emergency response through signal pre-emption and computer aided dispatch. (Strategic Goals: Infrastructure & Public Safety)

#### 2024-25 Top Accomplishments

- Completed plans and awarded a bid for the Boronda Road and McKinnon roundabout. (*Prior year goal*)
- Provide engineering and street maintenance support for various City special events.
- Completed the draft Airport Master Plan and submitted it to FAA for review. (Prior year goal)
- Continued homeless encampment cleanups in parks and waterways.
- Completed the Bardin Road Safe Routes to School Improvements. (Prior year goal)
- Completed Council approved Traffic Calming Projects on Roches and Las Casitas.
- Completed the 2024 Engineering and Traffic surveys for speed limits. (Prior year goal)
- Completed City wide sidewalk repair project.
- Completed the 2024 pavement improvements on various streets. (Prior year goal)
- Utilized Geographic Information Systems (GIS) for spatial analysis. Spatial analysis lets staff evaluate suitability and capability, estimate, predict, interpret, and understand data. This capability is delivered to all City Departments to provide new perspectives to data driven decision-making. (*Prior year goal*)
- Completed the Sherwood/Front St Adaptive Traffic Signal System Project. (Prior year goal)
- Updated Pavement Management System for future road maintenance.
- Completed sediment removal project at the Industrial Wastewater Treatment Facility.
- Completed the Stormwater Master Plan.
- Completed the 2024 Salinas Active Transportation Plan. (Prior year goal)
- Completed the Salinas Urban Forestry Management Plan. (Prior year goal)
- Completed the Sanitary Sewer Rate Study.
- Completed the management plans for both the sanitary sewer system and the industrial wastewater system.
- Completed the Alisal District Identity Master Plan.
- Continued maintenance work on streets, sidewalks, sewer lines, trees, and City owned properties.

#### 2025-26 Key Budget Actions

- Moves the Airport Division to Administration from Public Works. This realignment is offset by reducing salaries & benefits and services & supplies budget out of Public Works and adding it to Administration. (Ongoing costs: \$0)
- Provides \$88,093 in funding to renew and update licensing for ArcGIS Image server, ArcGIS Hub Premium, and additional supporting layers for NearMap with the goal of improved GIS functionality and better GIS aerial images. All Departments in City use different functions available in the GIS software. (One-time costs: \$88,093)
- Increases Facilities Maintenance Division funding by \$231,491 for ongoing repairs to City facilities. Repairs could include HVAC systems, roof leaks, windows, flooring, and painting. (One-time costs: \$231,491)

#### **Operating Funds Managed**

- General Fund (1000)
- Measure G (1200)
- Airport Bus Park Maintenance District (2104)
- Downtown Parking District (6801)
- Harden Ranch Landscape District (2106)
- Industrial Waste (6200)
- Internal Services-Fleet Maintenance (7120)
- Mira Monte Maintenance District (2108)
- Monte Bella Maintenance District (2109)
- N E Salinas Landscape District (2105)
- Parking Enforcement (6803)
- Preferential Parking (6802)
- Sewer (6400)
- Storm Sewer (NPDES) (6500)
- Vista Nueva Maintenance District (2107)
- Water Utility (6700)
- Woodside Park Maintenance District (2102)

	2022-23	2023-24	2024-25	2025-26
Function	Actuals	Actuals	Adopted	Adopted
Airport	1,684,391	1,707,198	1,998,820	-
Assessment Districts	1,383,534	1,275,539	1,619,772	1,618,902
Development Engineering	867,472	771,248	927,110	1,198,700
Development, Traffic & Transportation	741,312	733,218	1,104,435	963,605
Downtown Parking	1,065,818	953,749	1,691,630	1,712,560
Engineering Administration	790,206	776,552	797,060	865,470
Engineering Services	884,924	743,966	421,280	469,800
Environmental Compliance	160,206	257,613	265,050	299,490
Facilities Maintenance	1,450,291	1,445,370	1,573,059	1,797,120
Fleet/Equipment Maintenance	1,796,253	1,897,303	2,301,850	2,459,625
Geographical Information System	556,093	561,968	871,564	916,470
Graffiti Abatement	156,183	154,794	229,210	230,880
Grants	202,552	465,008	-	-
Industrial Waste	2,163,361	1,969,186	3,102,640	2,564,070
Maintenance Administration	455,274	452,554	537,450	459,120
NPDES	2,817,115	3,065,831	3,969,769	4,171,153
Parking Enforcement	896,069	855,740	1,080,770	1,094,430
Preferential Parking	6,352	5,415	22,800	22,800
Sanitary Sewer	3,097,097	2,674,590	3,947,090	4,043,020
Street Lights	642,730	858,633	630,610	671,360
Street Maintenance	2,452,987	3,091,400	3,172,438	3,524,615
Sustainability	326,734	232,937	482,560	405,575
Traffic Signals	382,856	452,861	372,500	394,500
Urban Forestry	1,545,660	1,681,695	2,429,950	2,548,147
Total Expenditures	26,525,471	27,084,367	33,549,417	32,431,412
	2022 22	2022 24	2024.25	2025.20
Francis difference Communication	2022-23	2023-24	2024-25	2025-26
Expenditure Summary Salaries & Benefits	Actuals	Actuals	Adopted	Adopted
	13,570,771	14,589,844	16,770,310	16,691,120
Overtime	184,900	257,670	151,100	163,100
Supplies & Services	11,502,531	11,071,334	13,839,572	13,460,867
Capital Outlay	248,419	241,567	156,235	92,525
Debt Service	736,464	635,786	2,337,600	1,806,900
Transfers Out	282,387	288,165	294,600	216,900
Total Expenditures	26,525,471	27,084,367	33,549,417	32,431,412

	2022-23	2023-24	2024-25	2025-26
Funding Source	Actuals	Actuals	Adopted	Adopted
General Fund (1000)	6,733,385	6,550,297	6,598,893	7,166,815
Measure E (1100)	4,982	93	-	-
Measure G (1200)	4,666,165	5,654,464	7,200,383	7,564,037
Airport Bus Park Maint District (2104)	18,249	15,094	17,872	17,422
CA Beverage Container Recycling (3251)	46,557	44,718	-	-
Downtown Parking District (6801)	1,065,818	953,749	1,691,630	1,712,560
Encampment Resolution Fund (ERF) (2954)	82,285	81,713	-	-
Harden Ranch Landscape Dist (2106)	170,580	128,828	135,600	135,150
Industrial Waste (6200)	2,163,361	1,969,186	3,102,640	2,564,070
Internal Services-Fleet Maint (7120)	1,796,253	1,897,303	2,301,850	2,459,625
Mira Monte Maint District (2108)	183,339	142,792	159,150	159,350
Monte Bella Maint District (2109)	257,942	329,810	419,500	419,250
Municipal Airport (6100)	1,684,391	1,707,198	1,998,820	-
N E Salinas Landscape Dist (2105)	712,375	631,151	803,070	803,500
Parking Enforcement (6803)	896,069	855,740	1,080,770	1,094,430
Preferential Parking (6802)	6,352	5,415	22,800	22,800
Public Works Grants-Fed & State (3216)	73,710	338,576	-	-
Sewer (6400)	3,313,267	3,163,565	4,484,010	4,678,150
Storm Sewer (NPDES) (6500)	2,600,945	2,576,856	3,432,849	3,536,023
Vista Nueva Maint District (2107)	20,150	14,362	38,150	38,150
Water Utility (6700)	8,396	9,954	15,000	14,000
Woodside Park Maint District (2102)	20,899	13,502	46,430	46,080
Total Expenditures	26,525,471	27,084,367	33,549,417	32,431,412
	2022-23	2023-24	2024-25	2025-26
Revenue Summary	Actuals	Actuals	Adopted	Adopted
Charges for Services	6,193,747	6,142,589	7,141,200	6,689,200
Fines & Forfeitures	716,009	819,356	850,000	936,000
Intergovernmental	21,346	5,981	18,000	17,000
Investment Earnings	745,357	1,309,730	417,000	391,700
Licenses & Permits	1,333,742	1,216,567	1,225,000	1,210,000
Other Revenue*	4,029,768	4,151,740	4,013,660	1,801,500
Transfers In	7,360,343	6,267,440	4,446,100	4,597,600

20,400,311

19,913,402

18,110,960

15,643,000

**Total Revenues** 

<sup>\*</sup> Schedule A - Other Revenue

#### Schedule A – Other Revenue

	2022-23	2023-24	2024-25	2025-26
Other Revenue	Actuals	Actuals	Adopted	Adopted
Aircraft Parking	2,192	1,154	2,000	-
Airport Bus Park Maint Assess	14,432	14,432	14,500	14,500
Airport Cardlock Deposits	2,488	5,246	5,000	-
Building Rental	453,207	475,584	450,000	-
Fuel Fees	88,510	83,137	85,000	-
GASB 87 Lease Revenue	(73,946)	(80,961)	-	-
Grants & Contributions	122,727	-	-	-
Ground Leases	278,277	311,890	325,000	-
Hangar Rent	800,612	851,132	830,000	-
Hangar Rent Non - Aeronautical	21,682	33,645	30,000	-
Hangar Rent Non - Airworthy	50,050	59,120	50,000	-
Harden Ranch Maint Assessment	156,414	155,915	155,160	150,000
Mira Monte	121,594	121,288	121,000	122,500
Miscellaneous Receipts	148,829	239,852	111,000	9,500
Monte Bella	722,703	713,201	720,000	615,000
N/E Landscape Maint Assessment	883,313	903,366	880,000	800,000
Other Revenue Airport Cardlock D	389	(338)	-	-
Refuse Fees	10,344	10,590	10,000	-
Surplus Property	6,068	120	-	-
Use of money and property Hangar	931	2,944	-	-
Use Permits	130,288	156,722	140,000	-
Vista Nueva	33,648	36,401	35,000	30,000
Woodside Park Maint Assessment	55,017_	57,299	50,000	60,000
Total Other Revenue	4,029,768	4,151,740	4,013,660	1,801,500

#### **Performance Measures**

	Engineering			
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
# and % eligible Construction Contracts completed that met State Apprenticeship requirements	-	5/ 100%	5/ 100%	5/ 100%
# and % eligible Construction Contracts completed that met/exceeded Federal DBE/MBE/WBE requirements	-	3/ 100%	3/ 100%	3/ 100%
Federal / State grants administered	-	27	18	25
Construction Contracts Awarded (in dollars)	-	\$7mil	\$7mil	\$7mil
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Private Development NPDES Stormwater Permit Compliance*	96%	100%	98%	100%
Encroachment Permits Issued	711	750	640	750
Vendor Permits Issued	133	100	160	100
Total On-Time Permit Reviews**	62%	90%	56%	90%

<sup>\*(</sup>Projects Meeting Post Construction Requirements/Total Projects)

Total On-Time Development Reviews\*\*\*

21%

95%

32%

95%

<sup>\*\*(</sup>Building, Grading, FEMA, Encroachments)

<sup>\*\*\*(</sup>Use Permits, Site Reviews, Map Checks)

### Development, Traffic & Transportation

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Transportation Permits Issued	120	-	250	150
Grant applications submitted/Funds Secured (\$Million)	2/\$17.9M	-	\$8M	\$2M
Salinas Connect Requests Addressed/Submitted	163/164	330/330	330	300
Projects Completed (NEW)	4	-	6	4
New/Restriping lane lines (Miles) (NEW)	0/8.17	-	0/9.63	-
Traffic Calming Project Analyzed/Implemented (NEW)	42/1	-	42/2	-/4
Traffic Signal Controller Cabinet Replaced/Repair/New (NEW)	3	-	-	40
Traffic Signal Video Detection Replaced/Repair/New (NEW)	9	-	-	-
APS Replaced/Repair/New (NEW)	-	-	-	-

Sustainability				
Performance Measure / Goal	FY 23-24 Actual	FY 24-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Track avoided costs and generation from solar and energy retrofit projects			* 6,000 MWh generated from PV	* 6,000 MWh generated from PV
Seek Energy related opportunities and partnerships			* \$1M avoided energy cost  * Energy Services Contract approved by City Council allowing for the implementation of solar projects at Police Station and El Gabilan Library, City Hall Generator project  * Partnered with 3CE/Optony to conduct a Plan Your Fleet plan for EV fleet transition and EV Charging Infrastructure	* \$1M avoided energy cost  * Complete solar projects at PD Station and El Gabilan Library  * Complete City Hall Generator project  * Continue partnership with 3CE/Optony to complete Plan Your Fleet plan for EV fleet transition and EV Charging Infrastructure  * Pursue opportunities for funding EV Fleet and EV Charging Infrastructure  * Pursue funding for public facing EV Charging Infrastructure
Increase City's responsibility and effectiveness of the Solid Waste program			* Worked with Republic Services to reach improvements to address deficiencies outlined in their performance review	* Oversight of Franchise Agreement with Republic Services to ensure adherence to Agreement requirements * Roll out of new carts/bins/roll-offs for residential and commercial generators * Implement Recycling in Parks program
Meet SB1383 Requirements pertaining to Organics Recycling			* Rollout of SB1383 Organics Recycling through partnerships with SVSWA and Republic Services * Partnered with SVSWA to meet Recycled Organics Waste Product procurement targets	* Continue rollout of SB1383 Organics Recycling through partnerships with SVSWA and Republic Services, begin enforcement * Continue partnership with SVSWA to meet Recycled Organics Waste Product procurement targets
Expend funds from the Beverage Container Recycling City/County Payment Program (CCPP)			* Utilized funds from CalRecycle to purchase water refill stations, recycling in parks receptacles, media ads	* Utilize funds from CalRecycle to purchase water refill stations, recycling receptacles, media ads
Develop comprehensive plan to significantly increase tree canopy percentage within the City			* Urban Forestry Management Plan adopted by City Council	* Begin implementation of Urban Forestry Management Plan

#### Geographic Information Systems

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Longest GIS Service Interruptions for the Year *	<4 hrs	<2 hrs	<3 hrs	<2 hrs
Total Number of Salinas Source 2.0 page views	4,000	2M	4,294	5,000
Update Internal GIS Database	20	600	200	150
GIS Training Completion per year	3	3	18	8
Maintain Online Availability of GIS Services	99.95%	100.00%	96.00%	100.00%
Projects Started	90	60	95	100
Projects Completed	76	45	70	75
Total sessions in Salinas Source 2.0, platform engagement	4,000	6,000	4,200	4,500

<sup>\*</sup>Longest GIS service interruptions recorded annually due to upgrades, maintenance, or system issues.

	Maintenanc	e		
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Square Feet of Graffiti Removed Annually	200,000	250,000	245,000	200,000
Reported Graffiti Sites Addressed	3,000	3,000	3,000	2,000
Square feet of buildings to maintain per employee	300,000	400,000	325,000	375,000
Electrical and Plumbing Repairs Performed Annually	900	950	875	1,000
Painting and Carpentry Maintenance Requests	825	1,000	800	1,000
Tons of Asphalt Applied Annually	10,842	10,000	4,270	775
Yards of Concrete Poured	395	400	553	600
Street Sign Installation/Repair/Replacement	650	1400	675	700
Work Alternative Crew Cleanup - Tons	89	130	130	150
Street Lights Repaired/Replaced	164	370	345	350
Number of signalized intersections to maintain	117	117	117	117

Environmental Compliance					
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal	
Number of businesses inspected	288	200>	230	250	

Urban Forestry				
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Cost per Salinas resident to support Street Trees	\$9.60	\$14.52	\$15.35	\$15.35
Number of Tree Service Requests	10,000	13,000	13,500	13,500
Number of Storm and Emergency Call Outs	200	250	150	150
Number of Street Trees to maintain EService Requests	4,000	3,100	4,000	4,000

NPDES Stormwater				
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Compliance with NPDES Stormwater Permit		100%	90%	100%
Offer stormwater training and community workshops to increase stormwater awareness		CWS website maintained up to date; greater access by the community. Conduct two outreach events for the "Green City" Master Plan.	CWS website maintained and updated for street sweeping No Parking campaign. New users were up 57%, 70% new users from mobile devices. No outreach events on Green City Master plan as it is not complete.	Green City Master Plan adopted by City Council and used by the City. Two outreach events on final plan.
Develop a stormwater utility/funding source		Continued outreach regarding the condition of gray and green infrastructure in the City.	Continued outreach regarding the condition of gray and green infrastructure in the City.	Update stormwater utility feasibility plan for potential SW utility.
Reduction in litter throughout the City (running total)		60% treated; 25% in progress	63% treated; 25% in progress	75% treated; 20% in progress; trash capture unit installed in City
Green streets/P3 projects implemented in the City		Two or more grant applications prepared and submitted for green infrastructure projects.	Grant applications submitted for NOAA Climate Resiliency and Urban Greening grants.	Two or more grant applications prepared and submitted for green infrastructure or trash capture projects.
Pilot projects in place to increase curb miles swept; street sweeping "No Parking" signage program in place		New street sweeping routes developed; No Parking signage of two routes in place.	New sweeping routes developed; signage on two routes scheduled for mid-2025.	Two new high priority street sweeping routes signed.
Asset Management Program in place for SW assets		Asset Management Program in place with Work Order system built into it. Work Order system communicates with Asset Mgt for update of asset maintenance.	Asset Improvement Plan submitted to CCWB. Asset Management program in place; work order system under development.	Work Order system in place to talk to Asset Mgt program. LT Retrofit Plan complete.

NPDES Storm Drain				
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Number of Storm Drains Inspected and Cleaned as needed	1,308	1,100	1,200	1,100
Number of Storm Drain Stencils Installed with "No Dumping Flows to Bay" Logo	112	<10	50	<10
Number of Commercial/Industrial Businesses Inspected	288	200>	230	250

**Dry Weather Monitoring Inspections** 

NPDES Street Sweeping				
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Number of Curb Miles Swept Monthly	16,686	16,000	16,686	16,500
Cubic Yard of Debris Removed Annually	8,250	6,000	8,250	9,000

Industrial Waste				
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Millions of Gallons of Industrial Process Water Receiving Treatment & Disposal	914	800	900	800

	Sanitary Sew	ver				
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal		
Miles of Pipeline Cleaned	129	125	125	125		
Number of Sanitary Sewer Overflows	5	<5	<5	<5		
Linear Feet of Pipeline Televised (CCTV)	139,589	100,000	30,000	50,000		
(FOG) Fats Oils and Grease Inspections	65	100	85	100		
Preferential Parking						
Performance Measure/Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal		
Permit Sales	\$19,055	\$20,878	\$20,664	\$25,000		
District Expenses (NEW)	\$7,144					
	Parking Enforce	ement				
Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal		
Citations Written	16,671	20,000	15,000	16,000		
Annual Cost	\$954,367	\$1,300,000	\$800,000	\$900,000		
Revenue	\$904,820	\$1,400,000	\$850,000	\$950,000		

# Vehicle/Equipment Maintenance

Performance Measure / Goal	FY 2023-24 Actual	FY 2024-25 Goal	FY 2024-25 Projected	FY 2025-26 Goal
Overall Fleet >500 Vehicles - Number of vehicles to maintain per employee	53	53	59	59
Preventive Maintenance Inspections on Police Vehicles	996	950	1,035	1,000
Preventive Maintenance Inspections on Fleet Vehicles	685	800	908	900

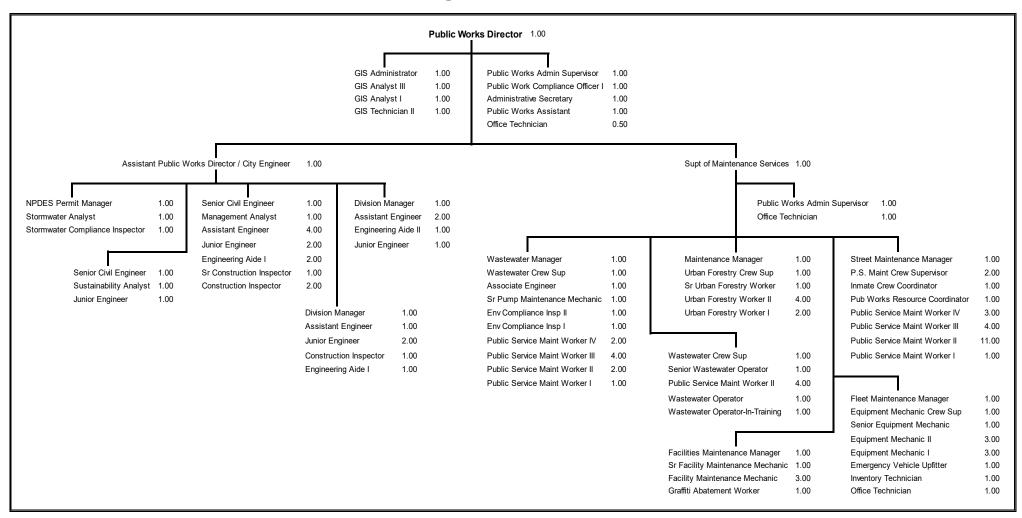
# **Department Position Detail**

m vitt	FY 2024-25	FY 2025-26	
Position	Adopted	Adopted	Change
Administrative Secretary	2.00	1.00	(1.00)
Airport Maintenance Worker	3.00	0.00	(3.00)
Airport Manager	1.00	0.00	(1.00)
Airport Operations Supervisor	1.00	0.00	(1.00)
Assistant Engineer	6.00	7.00	1.00
Asst PW Director / City Engineer	1.00	1.00	
Associate Engineer	1.00	1.00	
Construction Inspector	3.00	3.00	_
Deputy City Engineer	1.00	0.00	(1.00)
Division Manager	0.00	2.00	2.00
Emergency Vehicle Upfitter	1.00	1.00	_
Engineering Aide I	3.00	3.00	-
Engineering Aide II	1.00	1.00	-
Env Compliance Insp I	1.00	1.00	-
Env Compliance Insp II	1.00	1.00	-
Equipment Mechanic Crew Sup	1.00	1.00	-
Equipment Mechanic I	3.00	3.00	-
Equipment Mechanic II	3.00	3.00	_
Facilities Maintenance Manager	1.00	1.00	_
Facility Maintenance Mechanic	3.00	3.00	_
Fleet Maintenance Manager	1.00	1.00	_
GIS Administrator	1.00	1.00	_
GIS Analyst I	1.00	1.00	_
GIS Analyst III	1.00	1.00	-
GIS Technician II	1.00	1.00	_
Graffiti Abatement Worker	1.00	1.00	
Inmate Crew Coordinator	1.00	1.00	_
Inventory Technician	1.00	1.00	_
Junior Engineer	6.00	6.00	_
Maintenance Manager	1.00	1.00	
Management Analyst	1.00	1.00	
NPDES Permit Manager	1.00	1.00	
Office Technician	3.00	2.50	(0.50)

# **Department Position Detail**

<b>D</b>	FY 2024-25	FY 2025-26	01
Position Position Maint Worker I	Adopted	Adopted	Change
Public Service Maint Worker I	7.00	2.00	(5.00)
Public Service Maint Worker II	14.00	17.00	3.00
Public Service Maint Worker III	7.00	8.00	1.00
Public Service Maint Worker IV	5.00	5.00	
Public Service Maint Crew Sup	2.00	2.00	
Public Works Compl Officer I	1.00	1.00	
Public Works Admin Supervisor	2.00	2.00	
Public Works Assistant	1.00	1.00	
Public Works Director	1.00	1.00	-
Public Works Resource Coord	1.00	1.00	
Senior Civil Engineer	2.00	2.00	
Sr Construction Inspector	1.00	1.00	
Sr Equipment Mechanic	1.00	1.00	
Sr Facility Maint Mechanic	1.00	1.00	-
Sr Pump Maintenance Mechanic	1.00	1.00	_
Sr Urban Forestry Worker	1.00	1.00	-
Sr Wastewater Operator	1.00	1.00	-
Stormwater Analyst	1.00	1.00	_
Stormwater Compl Inspector	1.00	1.00	-
Street Maintenance Manager	1.00	1.00	-
Supt of Maintenance Services	1.00	1.00	-
Sustainability Analyst	1.00	1.00	_
Traffic Engineer	1.00	0.00	(1.00)
Urban Forestry Crew Supervisor	0.00	1.00	1.00
Urban Forestry Worker I	2.00	2.00	_
Urban Forestry Worker II	4.00	4.00	_
Wastewater Crew Supervisor	2.00	2.00	_
Wastewater Manager	1.00	1.00	_
Wastewater Operator	2.00	1.00	(1.00)
Wastewater Operator-In-Train	0.00	1.00	1.00
·			
Total Positions	123.00	117.50	(5.50)

#### **Organizational Chart**



Regular Full -Time Equivalents (FTE):

117.50

#### **Budget Resolution**

#### RESOLUTION NO. 23269 (N.C.S.) RESOLUTION NO. 45 (S.A.)

# A RESOLUTION ADOPTING THE FISCAL YEAR 2025-26 ANNUAL OPERATING AND CAPITAL BUDGETS

**WHEREAS**, Section 2-02.03 of the Salinas Municipal Code requires the City Manager to advise the City Council on the city's budgets, finances, and fiscal condition; and

**WHEREAS**, the City Manager submitted to the City Council a Proposed Capital Improvement Program for Fiscal Years 2025/26 - 2030/31 on May 22, 2025; and

**WHEREAS**, the City Manager submitted to the City Council a Proposed Operating Budget for Fiscal Year 2025-26 on May 22, 2025; and

**WHEREAS**, the City Council conducted a noticed public hearing on the Proposed Operating Budget and Capital Improvement Program on May 27, 2025; and

**WHEREAS**, on June 17, 2025, City Council considered and reviewed the Proposed Operating Budget for Fiscal Year 2025-26 and Proposed Capital Improvement Program for Fiscal Years 2025/26 - 2030/31 making final determinations.

**WHEREAS**, the City's workforce is established by position and classification at 660.5 full time equivalent positions for FY 2025-26. The City Manager, subject to compliance with all applicable Municipal Code and Personnel Rules, may revise the workforce provided that the total number of full-time, regular staff does not exceed the total number of authorized positions on the Citywide workforce approved by City Council. In addition, the revisions approved by the City Manager cannot result in an increase of budget appropriation.

**WHEREAS**, the City Manager is authorized to increase appropriations for FY 2025-26 expenditures in an amount not to exceed the amount of funds encumbered, but not yet expended, from FY 2024-25.

**NOW, THEREFORE, BE IT RESOLVED** that the City Council hereby adopts as the Operating Budget for the City of Salinas for Fiscal Year 2025-26 as represented in the Operating Budget document including the first year (FY 2025-26) of the Capital Improvement Program as contained in the City's Fiscal Years 2025/26-2030/31 Capital Improvement Program document; and the Reserve/CIP Budget Adjustments are included and identified as follows:

#### **Budget Resolution**

	<u>From</u>	CIP /	<u>To</u>		
CIP /		Fund			"Up To"
Reserve	Project Name	Balance	Project Name	Funding Source	Amount
9102 PC	s & Networking	1000 Fun	Balance - FY 2025-26 budget	1000 - General Fund	4,856.2
9146 Fin	ancial & HR Mgmt ERP System	1000 Fund	Balance - FY 2025-26 budget	1000 - General Fund	32,088.1
9021 Hot	using Production Fund	1000 Fund	Balance - FY 2025-26 budget	1000 - General Fund	14,706.3
9305 Rei	ntal Registry & Impl Prg	1000 Fund	Balance - FY 2025-26 budget	1000 - General Fund	55,672.0
9341 City	y/County Downtown Prk Facility	1000 Fund	Balance - FY 2025-26 budget	1000 - General Fund	278,318.5
38.0196 OP	EB Reserve	1000 Fund	d Balance - FY 2025-26 budget	1000 - General Fund	1,000,000.0
9166 Nev	w El Gablilan Library	9716 Stei	nbeck Library Upgrades	1100 - Measure E	72,283.0
9244 Nev	w Police Facility	1200 Fun	d Balance - FY 2025-26 budget	1200 - Measure G	931,722.0
9904 Nev	w Police Facility (Constr)	1200 Fund	Balance - FY 2025-26 budget	1200 - Measure G	200,458.8
9270 Par	rks Vehicle Replacement	1200 Fund	Balance - FY 2025-26 budget	1200 - Measure G	34,829.8
9045 CD	D Vehicle Replacement	1200 Fund	Balance - FY 2025-26 budget	1200 - Measure G	23,995.2
9042 Far	mworker Housing Study	1200 Fund	d Balance - FY 2025-26 budget	1200 - Measure G	39,498.9
9154 Ter	minal Landside Storefront	9023 Airp	ort Security & Access Control	6100 - Airport	123,200.0
9010 CC	TY Inspections	6400 Fun	d Balance - FY 2025-26 budget	6400 - Sewer	619,366.0
9011 La0	Guardia Lift Station	6400 Fund	Balance - FY 2025-26 budget	6400 - Sewer	17,594.5
9221 Sar	nitary Sewer Lines Evaluation	6400 Fund	Balance - FY 2025-26 budget	6400 - Sewer	207,203.8
9274 Wa	stewater Equipment	6400 Fund	Balance - FY 2025-26 budget	6400 - Sewer	40,786.5
9283 Sar	nitary Sewer Mgmt System	6400 Fund	Balance - FY 2025-26 budget	6400 - Sewer	106,184.3
9348 WE	OR-Grease Traps Inspection	6400 Fund	Balance - FY 2025-26 budget	6400 - Sewer	145,833.8
9742 Sev	wer Pipe & Manhole Repairs	6400 Fund	Balance - FY 2025-26 budget	6400 - Sewer	290,911.4
9962 Sar	nitary Sewer GIS Mapping	6400 Fund	Balance - FY 2025-26 budget	6400 - Sewer	127,800.6

#### PASSED AND ADOPTED this 17<sup>th</sup> day of June 2025, by the following vote:

AYES: Councilmember Barajas, Barrera, D'Arrigo, De La Rosa, Salazar, Sandoval, and

Mayor Donohue

Patricia Barajas, City Clerk

NOES: None

**ABSENT:** None

**ABSTAIN:** None

**APPROVED:** 

Dennis Donohue, Mayor

ATTEST:

### RESOLUTION NO. 23270 (N.C.S.)

# A RESOLUTION SETTING THE APPROPRIATIONS LIMIT FOR THE CITY OF SALINAS FOR FISCAL YEAR 2025-26

**WHEREAS**, Article XIII B of the California Constitution was amended by the passage of Proposition 111 at the June 5, 1990, Primary Election; and,

**WHEREAS**, each City must now select its change in the cost-of-living annually by a recorded vote of the City Council; and,

**WHEREAS**, each City must now select its change in population annually by a recorded vote of the City Council;

**NOW THEREFORE, BE IT RESOLVED** by the Council of the City of Salinas that the Appropriations Limit for the City shall be changed based on:

- 1. The population within the County limits, and
- 2. The change in California cost of living.

**BE IT FURTHER RESOLVED** that the Appropriations Limit for the City of Salinas for Fiscal Year 2025-26 is hereby adopted at \$345,864,920 pursuant to Article XIII B of the California Constitution as amended by Proposition 111. The portion of the City's budget that is subject to the appropriation limit (the proceeds of taxes) totals \$171,566,400 and is well within the appropriations limit.

**PASSED AND ADOPTED** this 17<sup>th</sup> day of June 2025, by the following vote:

AYES: Councilmember Barajas, Barrera, D'Arrigo, De La Rosa, Salazar, Sandoval, and

Mayor Donohue

NOES: None

**ABSENT:** None

ABSTAIN: None

**APPROVED:** 

Dennis Donohue, Mayor

ATTEST:

Patricia Barajas, City Clerk



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# **Policies and Practicies**

The City of Salinas budget and financial policies are subject to California State law, generally accepted accounting principles (GAAP), and actions of the City Council. The standards set by these authorities establish budget calendar dates, provide for budget control, describe the budget amendment process after budget adoption, and identify appropriate methods for budgeting, accounting, and financial reporting. The City's resources and appropriations policies are extensions of the laws established by the State of California through the City Council and follow GAAP for local governments as well as budgeting practices. Budget practices and policies are reviewed to ensure that current financial practices are in place. Areas for future policy development and updates may include post-retirement benefits, and a periodic review and update of the City's existing reserve policies.

# **Budget Practices**

## **Budget Process**

The budget process enables the City Council to make resource allocation decisions, including choices about staffing, technology, equipment, and priorities to be addressed in the coming fiscal year. The City's Annual Operating Budget is adopted by the City Council by July 1 each year. Although the City Council first reviews the budget in May, the City Manager's Office, the Finance Department, and other departments begin to prepare it at least six months before that. Throughout the year, staff provides revenue projections and updates on the City's financial performance and continues to assess City needs. In producing the budget, the Budget Team receives input from the public, City Council, and staff.

At the mid-year budget review that typically takes place in March, the Finance Director provides an update to the City Council on the current year's budget and a preliminary General Fund forecast, and outlines policy issues facing the City. The City Council provides feedback and direction regarding proposed priorities for the future programming of General Fund resources. With this direction and the Finance Department's revenue projections, each department prepares a proposed budget. The Budget Team works closely with department managers to ensure that budgets reflect the City Council's and the community's priorities, interests, and goals.

Several weeks before the budget is adopted, the Finance Director presents the proposed budget for the coming year to the City Council, along with information on current year accomplishments and future year goals. Copies of the proposed budget document are available to the public at public hearings, and they are also available in the City Clerk's Office and on the City's website.

The Finance Director presents the budget to the City Council in an online public forum. Included in the Finance Director's presentation are a discussion of the economic environment, an update on the City's financial position and General Fund forecast, and a review of department activities. After reviewing the proposed budget and receiving public comment at public hearings, the City Council may direct staff to revise the proposed budget. On or before June 30, the City Council

votes to adopt the budget, including any revisions to the proposed budget. At any time after the adoption of the budget, the City Council may amend or supplement the budget.

Upon final adoption by the City Council, the budget becomes the legal authorization for the various departments to expend resources, subject to conditions established by the City Manager and City Council. Through a resolution adopted by the City Council, the City Manager is authorized to transfer appropriations as needed from any account in the budget to any other accounts within the same fund to meet overall budget requirements. This resolution further authorizes the City Manager to transfer funds designated as "Transfers" in appropriate increments and intervals. City Within the budget document, Council also adopts several financial and budgetary policies which address reserves, debt, and spending authorizations, and which help guide long-term planning.

# Budget Calendar

	COMMUNITY	CITY COUNCIL & COMMITTEES	CITY ADMINISTRATION
January	ut on Budget: munity-Wide Survey		<ul> <li>CIP Budget Coordination</li> <li>Exhibit B: Personnel</li> <li>Budget Entry Training</li> <li>Budget Packet Available for Depts.</li> </ul>
February  Commi (Biling)	unity Meeting ual)		■ CIP Requests Due ■ CIP & Fleet Committee Meeting ■ Community Budget Meeting ■ Community-Wide Survey Results
March			■ Department Budget Proposals Due  Review Proposed Budget in  Budget Study Sessions w/Dept  Representatives ■ Working sessions with City  Manager and Department  Representatives to review budget  proposals
April Public Summa	Input on Budget ary	Measure E Committee Meeting  Measure G Committee Meeting	Review Proposed Budget in Budget Study Session  Working sessions with City Manager, Finance, and Human Resources to review budget proposals
May Public Budget	Input on Proposed t	Finance Committee Meeting Budget Study Session	Budget Study Session  City Manager presents Proposed Operating & Capital Improvement Program Budgets
	I Public Hearing on posed Budget	Finance Committee Meeting Final Public Hearing on Proposed Budget	Budget Adoption  City Manager presents Proposed Operating & Capital Improvement Program Budgets

### **Public Participation**

Public participation in the budget planning process is encouraged and can be done various ways, such as participating in Council-appointed boards and commissions, providing feedback through a community budget survey, attending the community budget bilingual meeting, during budget presentations and public hearings, or meeting with City staff. Presentations to review the City's budget and discuss relevant policy issues are held at regular City Council meetings.

Public hearings for the budget typically occur in early June. The public has the opportunity to speak about budget issues at these hearings and at any City Council meeting during the year. All Council meetings are accessible in person and streamed over the internet.

The City Council will hear a preliminary presentation of the City Manager's Proposed Budget at a public meeting on May 6, 2025 (Finance Committee), and the complete budget document is typically made available a week before the Budget Study Session which takes place during a regular or special Council meeting. The Public hearing will be held on June 17, 2025.

### Basis of Budgeting

The City uses a multi-year financial forecast model to ensure that current budget decisions consider future financial implications. The basis for the multi-year forecast projections is current year estimated revenues and expenditures.

**Revenues:** The City receives revenues from a variety of sources. Property tax and sales tax comprise approximately 72% of the General Fund. The City receives the balance of its revenues from local taxes, fees, charges for services, and transfers from other funds for General Fund services. Revenue projections for the coming budget year are based on the estimated actual revenue projected for the current year, historical trends, and anticipated changes in economic activity.

The City has adopted a practice of dedicating one-time revenues to fund a variety of one-time projects. Increases in the General Fund associated with one-time revenues are not programmed for ongoing operations in the multi-year forecast. This ensures that future revenues and expenditures are reasonably projected. The City will take all cost-effective actions available to collect revenues.

**Fees and Charges:** The City charges for services at rates that, where possible, match the cost of providing services whether direct and indirect. Some examples of charge for services include parking programs, cannabis monitoring, planning, airport, fire inspections, police records, library services, recreation programs, permit services, certain code enforcement fines.

Fees and Charges for Enterprise Funds: The City will set user fees and rates for each enterprise fund (e.g. airport, golf courses, landfill, industrial waste), at a level which fully supports the total direct, indirect, and capital costs of the activity.

**Expenditures:** The City budgets at the governmental fund level, and funds are grouped for budget presentation. Major fund groups include the General Fund, Internal Service funds, Special Revenue funds, and Capital funds.

While all funds budgeted are included in the operating budget, this document focuses on the General Fund, which contains the majority of the City's discretionary resources for basic services such as police, fire, finance, human resources, and maintenance. Departmental base budgets for a given budget year are determined by the following process:

Starting with the adopted budget for the prior year,

- 1. Reduce the adopted prior year budget for any one-time appropriations the department received;
- 2. Adjust the budget by percentage factors for cost changes associated with negotiated bargaining unit agreements and inflation; and
- 3. Implement any necessary service changes determined by the City Manager.

City funds are budgeted on the modified accrual basis of accounting. This method recognizes revenues when they become measurable and available to finance expenditures of the period. Expenditures are recorded when the related fund liability is incurred, with the exception of principal and interest on long-term debt, which are recorded when due.

### The Basis of Budgetary Accounting

The basis of budgetary accounting that follows describes how the City presents the estimated revenues, budgeted expenditures and expenses, and capital asset purchases in this budget. This description is intended to help the reader understand the differences and similarities in the budget presentation of such financial elements compared to how they are presented in other City publications, such as the City's CIP or its Annual Comprehensive Financial Report (ACFR).

The City uses a "fixed budget" presentation which establishes a spending cap at the fund level, with departmental budgetary guidelines. Department budgets cannot be exceeded without special authorization. The operating budget for the 2025-26 fiscal year is scheduled to be adopted on June 17, 2025.

The budget is generally prepared on the same basis of accounting used by the City in its ACFR.

Definitions for several of the following terms may be found in the Glossary. This terminology comes from the accounting standards used for governments which are established by the Governmental Accounting Standards Board (GASB). These standards constitute generally accepted accounting principles (GAAP) for local governments.

Although legally separate entities from the City and the Salinas Public Financing Authority (PFA) are component units of the City under GAAP. These entities are considered component units because of the degree of control exercised by the City (the City Council and City staff serve as the governing boards and staff, respectively, for these entities) and their financial dependence on the City. The payment obligations of the PFA are budgeted as debt service expenditures in the General Fund and other respective funds.

In the Required Supplementary Information section of the ACFR, the City compares actual revenues and expenditures for the accounting period to both the originally adopted budget and the final budget (the adopted budget with any mid-year adjustments) for estimated revenues and expenditure appropriations. A copy of the City's ACFR for the fiscal year ended June 30, 2024, may be obtained on the City's website at <a href="www.cityofsalinas.org">www.cityofsalinas.org</a>, or by contacting the City's Finance Department. The ACFR for the fiscal year ending June 30, 2025, will be available no later than December 31, 2025.

Expenditures are budgeted in governmental funds on the modified accrual basis of accounting, and expenses are budgeted in proprietary funds on the full accrual basis of accounting. The primary difference between the two bases of accounting is that "expenditures" emphasize the reporting of financial resource outflows (cash and cash-like resources) in the period in which they are disbursed, while "expenses" emphasize the matching of the obligation to disburse economic resources (cash and all other assets causing a change in fund net assets) to the period in which the obligation was incurred by the City.

Capital asset acquisitions are shown somewhat differently in the budget than in the ACFR. Capital assets are used in the City's operations, have an estimated useful life of five years or more, and cost \$10,000 or more. These long-lived assets include land and buildings and their improvements, vehicles, machinery and equipment, and streets and sidewalks. The City's planned capital asset purchases are shown in two places in the budget: (1) in the departmental capital outlay for capital assets to be purchased from annual operating appropriations during the budgeted fiscal year, and (2) in the Capital Budget Summary (CIP) for capital assets to be acquired over several years or which involve specific financing plans. In the ACFR fund financial statements, all capital asset acquisitions are reported in the governmental funds acquiring them as "Capital Outlay" on their operating statements, and in the proprietary funds the acquiring funds report their acquisition as uses of cash on their statements of cash flow (the assets are also capitalized on their balance sheets).

## Operating/Capital Expenditure Accountability

The annual budget sets appropriations by fund or with further allocation by department or program. At the fund level, expenditures may not legally exceed appropriations. The City Manager is authorized to transfer budgeted amounts between departments or programs within any fund. The City Council may adopt supplemental appropriations during the year.

The City maintains a multi-year forecasting model for operating revenues and expenditures and also produces a six-year capital plan. The multi-year forecast is regularly updated to reflect current revenue and expenditure assumptions and is presented to the City Council at mid-year. The City's six-year capital plan is updated every year.

### Reserves

Reserves accumulated during years when revenues exceed expenditures allow the City to more gradually adjust spending in response to economic downturns. The General Fund maintains two reserves: the Contingency Reserve and the Budget Uncertainty Reserve. The City also maintains reserves for fee-based internal service operations and certain other special revenue funds, including the following:

- General Fund Contingency Reserve (formerly Economic Contingency Reserve)
- Infrastructure Reserve
- Facilities Maintenance Reserve
- Other Post Employment Benefits (OPEB) Reserve
- Airport Enterprise Reserve
- Permit Services Enterprise Reserve

### **Contingency Reserve**

The General Fund Contingency Reserve is intended to mitigate the effects of unanticipated situations such as natural disasters and severe, unforeseen events as well as serving as back-up liquidity to the Risk Management Fund if this need were to arise. General Fund Contingency Reserve funds are also available to provide a source of working capital for new programs or undertakings that have the potential for receiving significant funding from outside sources, and organizational retooling, process improvement, and strategic entrepreneurial opportunities.

The General Fund Contingency Reserve will be funded each year at 12.0% of budgeted expenditures and transfers out. Any such uses are to be repaid to the Reserves over a period to be determined by the City Council at the time of approval, with a target repayment period of no more than three years.

All uses of the General Fund Contingency Reserve must be approved by City Council and only if a two-thirds (2/3) vote is received. For greater clarity, a two-thirds (2/3) vote is five (5) for a Council of 7 members. Any such uses are to be repaid to the General Fund Contingency Reserve over a period to be determined by the City Council at the time of approval, with a target repayment period of no more than three years.

#### Infrastructure Reserve

Infrastructure Reserve is intended to be used for Capital Improvement Program (CIP) projects to ensure continuous development and improvements across the City. Any such uses are to be repaid to the Reserves over a period to be determined by the City Council at the time of approval, with a target repayment period of no more than three years. The three-year repayment may be suspended, in whole or part, if financial or economic circumstances are determined by the City Manager to prevent meeting this timeline.

All uses of the Infrastructure Reserve must be approved by City Council and only if a two-thirds (2/3) vote is received. For greater clarity, a two-thirds (2/3) vote is five (5) for a Council of 7 members. Any such uses are to be repaid to the Infrastructure Reserve over a period to be

determined by the City Council at the time of approval, with a target repayment period of no more than three years.

#### **Facilities Maintenance Reserve**

Facilities Maintenance Reserve is intended to be used to prepare for and fund necessary maintenance expenses for physical facilities. It helps the City manage unexpected repair costs by accumulating funds that can be used when maintenance is required. This Reserve is crucial for ensuring operational efficiency and financial health, as it allows for planned maintenance and minimizes disruptions to operations. Any such uses are to be repaid to the Reserves over a period to be determined by the City Council at the time of approval, with a target repayment period of no more than three years. The three-year repayment may be suspended, in whole or part, if financial or economic circumstances are determined by the City Manager to prevent meeting this timeline.

All uses of the Facilities Maintenance Reserve must be approved by City Council and only if a two-thirds (2/3) vote is received. For greater clarity, a two-thirds (2/3) vote is five (5) for a Council of 7 members. Any such uses are to be repaid to the Facilities Maintenance Reserve over a period to be determined by the City Council at the time of approval, with a target repayment period of no more than three years.

### Other Post Employment Benefits (OPEB) Reserve

Post-employment benefits are those benefits other than pension benefits, including post-employment. City Council approved the establishment of a Section 115 trust to provide for funding of pension, retiree health, and other post-employment benefits for the City's eligible retirees. The 115 Trust acts as an additional investment vehicle for the overall funding of pension liabilities associated with the City's Miscellaneous and Safety Pension Plans. This plan is intended to help the City manage retirement benefit costs effectively by setting aside funds specifically for these obligations. The 115 Trust allows the funds to be taken out at any time to reimburse the City for pension costs, which makes the trust very liquid if the City needed the funds in an emergency. They operate under the Internal Revenue Code and are typically established to ensure that funds are available to meet future benefit payments.

All uses of the OPEB Reserve must be approved by City Council and only if a two-thirds (2/3) vote is received. For greater clarity, a two-thirds (2/3) vote is five (5) for a Council of 7 members. Any such uses are to be repaid to the OPEB Reserve over a period to be determined by the City Council at the time of approval, with a target repayment period of no more than three years.

### **Airport Enterprise Reserve**

The Airport Enterprise will maintain an Operating Reserve equal to 25% of its operating expenditures. In addition, this fund should only be designated for unbudgeted, unplanned and unforeseen capital improvement and operating program enhancements.

Any such uses are to be repaid to the Airport Enterprise over a period to be determined by the City Council at the time of approval, with a target repayment period of no more than three years.

### **Permit Services Enterprise Reserve**

The Permit Services Enterprise will maintain an Operating Reserve equal to 25% of its operating expenditures. In addition, this fund should only be designated for unbudgeted, unplanned and unforeseen capital improvement and operating program enhancements.

Any such uses are to be repaid to Permit Services Enterprise over a period to be determined by the City Council at the time of approval, with a target repayment period of no more than three years.

### Administrative Fee Policies

An administrative fee for the provision of administration and/or policy direction is charged by the City to the following activities:

- 1. Successor Agency
- 2. Enterprise Operations
- 3. Maintenance Districts
- 4. Grant Programs
- 5. Capital Improvement Program
- 6. Billings for City Services
- 7. Other funds as determined appropriate by the Finance Department

For capital projects, the administrative fee charged based on the actual expenditure of the various activities but does not exceed \$50,000 annually per project.

For operating funds, the fee is expressed as a percentage and is reviewed and adjusted as appropriate, on an annual basis.

It will be recorded twice a year (Approximately in December and June) or during the closeout of each completed Capital Improvement Project.

# **Debt Management**

This Debt Management Policy (the "Debt Policy") of the City of Salinas (the "City") is intended to comply with Government Code Section 8855(i), effective on January 1, 2017, and shall govern all debt issuances undertaken by the City.

In addition to this Debt Policy, the City has separately adopted Local Goals and Policies for Special Assessment and Mello-Roos Community Facilities District Financing, Disclosure Policies and Procedures, and an Interfund Loans Policy.

The Debt Policy may be amended by the City Council as it deems appropriate from time to time in the prudent management of the City's debt. Any approval by the City Council of a debt issuance that is not consistent with this Debt Policy shall constitute a waiver of this Debt Policy.

The City recognizes that a fiscally prudent debt management policy is required to:

- Maintain the City's sound financial position;
- Ensure the City has the flexibility to respond to changes in future service priorities, revenue levels, and operating expenses;
- Protect the City's credit-worthiness;
- Ensure that all debt is structured to protect both current and future taxpayers, ratepayers and constituents of the City; and
- Ensure that the City's debt is consistent with the City's planning goals and objectives and capital improvement program or budget, as applicable.

### I. Purposes for Which Debt May Be Issued

- **A.** Long-Term Debt. Long-term debt may be issued to finance the construction, acquisition, and rehabilitation of capital improvements and facilities, equipment and land, to be owned and operated by the City.
  - 1. Long-term debt financings are appropriate when any of the following conditions exist:
    - The project is included in the City's five-year capital improvement program (CIP) and is in conformance with the City's General Plan.
    - The project to be financed, if not included in the CIP, is necessary to provide essential services or is mandated by state or federal requirements.
    - The project to be financed will provide benefit to the community over a period equal to or exceeding the term of the financing.
    - Total debt does not constitute an unreasonable burden to the City and its taxpayers and ratepayers.
    - The debt is used to refinance outstanding debt to produce debt service savings or to realize the benefits of a debt restructuring.
  - 2. Long-term debt financings will not be considered appropriate for current operating and routine maintenance expenses.
  - 3. The City may use long-term debt financings subject to the following conditions:
    - The project to be financed must be approved by City Council.
    - The weighted average maturity of the debt (or the portion of the debt allocated to the project) will not exceed the average useful life of the project to be financed by more than 20%.
    - The City estimates that sufficient revenues will be available to service debt through its maturity.
    - The City determines that the issuance of debt will comply with applicable state and federal law.

- **B.** Short-term debt. Short-term debt may be issued for the following purposes:
  - 1. To fund cash flow deficits in a fiscal year arising from a timing mismatch between revenues and expenditures.
  - 2. To provide interim financing in anticipation of long-term debt issuance, property sale proceeds, grants, or other sources of funding to retire the short-term debt.
  - 3. To finance the acquisition of shorter-lived capital assets such as fire apparatus or solar panel arrays.
- **C. Pooled Financings.** Pooled financings with other government agencies will be considered, as appropriate.
- **D. Financings on Behalf of Other Entities.** The City may find it beneficial to issue debt on behalf of other governmental agencies or private third parties to further the public purposes of the City. In such cases, the City shall take reasonable steps to confirm the financial feasibility of the project to be financed and the financial solvency of any borrower and that the issuance of such debt is consistent with this Debt Policy.

### II. Types of Debt

For purposes of this Debt Policy, "debt" shall be interpreted broadly to mean bonds, notes, certificates of participation, financing leases, or other financing obligations, but the use of such term in this Debt Policy shall be solely for convenience and shall not be interpreted to characterize any such obligation as an indebtedness or debt within the meaning of any statutory or constitutional debt limitation where the substance and terms of the obligation comport with exceptions thereto.

The following types of debt are allowable under this Debt Policy:

**General Obligation Bonds** – Bonds secured by a promise to levy ad valorem property taxes in an unlimited amount as necessary to pay annual debt service. General obligation bonds must be approved by a two-thirds vote of the qualified electors, and the bonds may only be used to finance the acquisition or improvement of real property. Because they are secured by the property tax levy, general obligation bonds are considered by investors to have the highest credit quality and consequently bear the lowest interest rates.

**Revenue Bonds** – Bonds may be secured by revenues generated by the facility that is financed, dedicated user fees, or another source of dedicated revenues such as a voter-approved additional sales (transactions) tax. Voter approval may not be required if debt service is paid solely from a special fund consisting of enterprise or other legally-restricted revenues.

Lease Revenue Bonds, Certificates of Participation, and Lease-Purchase Transactions –The City enters into a tax-exempt lease with a nonprofit corporation, joint powers authority, leasing company, bank, or other lessor. The lessor acquires the leased

asset (which could include real property or equipment), either by purchasing it from a third party or by leasing it from the City. If applicable, the lessor, with the assistance of the City, undertakes the acquisition and/or construction of the financed project and leases the leased asset back to the public agency pursuant to a financing lease. The lessor's rights to receive payments under the financing lease are sold to investors and the proceeds of the sale are used to pay the costs of acquiring and/or constructing the financed asset. The lease financing structure may be used to finance the cost of acquiring land and equipment and constructing improvements, and the leased asset does not have to be the asset being acquired or constructed. Lease financing does not require voter approval, but generally bears a higher interest rate than general obligation debt due to a perceived higher risk of default.

Special Assessment Bonds or Special Tax (Mello-Roos) Bonds — The City may establish special assessment districts or community facilities districts to finance acquisition or construction of real or personal property. A two-thirds majority vote of property owners or residents within a community facilities district is required to approve a special tax and to issue bonds. A majority vote of property owners in a special assessment district (weighted based on proportional benefit from the financed project) is required to approve an assessment. In the case of a special assessment district the assessment amount is proportional to the benefit attributable to the property owner. In a community facilities district the special tax is levied pursuant to a rate and method of apportionment that defines the special tax formula for each property type. In the event of a default by a property owner in the payment of its assessment or special tax, the lien of the assessment or special tax has the same priority as property taxes. Bondholders rely on the special taxes/assessments and, typically, a commitment by the City to foreclose on delinquent properties to collect delinquent special taxes/assessments, and have no recourse to the City's General Fund.

Tax and Revenue Anticipation Notes (TRANs) – TRANs are issued to fund cash flow deficits in a fiscal year arising from a timing mismatch between revenues and expenditures. Typically, TRANs would be issued at the beginning of the fiscal year with repayment coming from any funds received during that fiscal year. TRANs can mature in either the same fiscal year as issued or in the following fiscal year.

**Bond or Grant Anticipation Notes (BANs/GANs)** – Notes are issued to provide temporary financing, to be repaid by long-term financing or grant proceeds.

The City may from time to time find that other forms of debt would be beneficial to further its public purposes and may approve such debt without an amendment of this Debt Policy

### III. Relationship of Debt to the City's Capital Improvement Program and Budget

The City is committed to long-term capital planning. The project priority process used in developing the city's five-year capital improvement program (CIP), including criteria for evaluating projects and project viability, is reviewed by the City Council as part of the biennial update of the CIP.

The City intends to issue debt for the purposes stated in this Debt Policy and to implement policy decisions incorporated in the City's capital budget and the CIP.

The City shall integrate its debt issuances with the goals of its CIP by timing the issuance of debt to ensure that facilities and equipment are available when needed in furtherance of the City's public purposes.

The City shall strive to fund the upkeep and maintenance of its infrastructure and facilities due to normal wear and tear through the expenditure of available operating revenues and

### IV. Policy Goals Related to Planning Goals and Objectives

The City is committed to long-term financial planning, maintaining appropriate reserve levels and employing prudent practices in governance, management and budget administration. The City intends to issue debt for the purposes stated in this Debt Policy and to implement policy decisions incorporated in the City's annual operating budget and CIP.

It is a policy goal of the City to protect taxpayers, ratepayers and constituents by utilizing conservative financing methods and techniques so as to obtain the highest practical credit ratings (if applicable) and the lowest practical borrowing costs.

The City will maintain open communications with rating agencies, investors, and other market participants to enhance the market value of the City's outstanding debt and minimize borrowing costs.

The City will comply with applicable state and federal law as it pertains to the maximum term of debt and the procedures for levying and imposing any related taxes, assessments, rates and charges.

When refinancing debt, it shall be the policy goal of the City to realize, whenever possible, and subject to any overriding non-financial policy considerations, (i) minimum net present value debt service savings equal to or greater than 3% of the refunded principal amount, and (ii) present value debt service savings equal to or greater than 100% of any escrow fund negative arbitrage.

#### V. Internal Control Procedures

When issuing debt, in addition to complying with the terms of this Debt Policy, the City shall comply with any other applicable policies regarding initial bond disclosure, continuing disclosure, post-issuance compliance, and investment of bond proceeds.

The City will periodically review the requirements of and will remain in compliance with the following:

- Any continuing disclosure undertakings under SEC Rule 15c2-12;
- Any federal tax compliance requirements, including without limitation arbitrage and rebate compliance, related to any prior bond issues;
- Any covenants and reporting requirements specified in financing documents; and
- The City's investment policies as they relate to the investment of bond proceeds

It is the policy of the City to ensure that proceeds of debt are spent only on lawful and intended uses. Whenever reasonably possible, proceeds of debt will be held by a third-party trustee and the City will submit written requisitions for such proceeds. The City will submit a requisition only after obtaining the signature of the Finance Director or designee. In those cases where it is not reasonably possible for the proceeds of debt to be held by a third-party trustee, the Finance Director shall retain records of all expenditures of proceeds through the final payment date for the debt.

#### VI. Debt Issuance Considerations

A. **Funding Methods for Capital Projects.** Before pursuing debt issuance for a project, consideration should be given to the full range of available funding options which may include pay-as-you-go and interfund borrowing.

### 1. Pay-as-you-go

With a pay-as-you-go approach, the City uses available cash to pay for projects. Funding sources can include the City's General Fund, special revenue funds, and capital project funds, user charges, impact fees, grants, private contributions, or capital replacement funds set up specifically to pay for capital improvements or replacements.

#### 2. Interfund Borrowing

Interfund loans may be appropriate for financing priority needs on a case-by case basis. The City's Interfund Loans Policy specifies the terms and conditions under which the City Manager may approve interfund loans and advances.

#### B. Debt Limits.

### 1. Legal Restrictions

City staff will work with bond counsel and the financial advisor to ensure that any proposed debt issuance is consistent with federal and State law, the City's municipal code and policies, contractual obligations of the City, and any applicable bond referenda approved by voters. California Government Code Section 43605 limits the issuance of general obligation bonds to no more than 15% of the City's gross assessed valuation.

#### 2. Financial Restrictions

Debt service supported by the General Fund will not exceed 7% of total budgeted General Fund expenditures and transfers out. The General Fund may be used to provide back-up liquidity to improve the viability of a self-supported debt issue, but only if the General Fund is not exposed to significant risk of loss of assets or impairment of liquidity. This evaluation of risk will consider such things as the following:

- Volatility and collection risk of the revenue source identified for repayment of the debt; and
- The likelihood that the General Fund will be reimbursed within one year for any payments it might potentially need to make in its role as backup guarantor.

If the City Council determines the risk of loss of assets or impairment of liquidity to the General Fund to be relatively minimal, self-supported debt service for debt that relies on the General Fund as a back-up guarantor will not exceed 7% of budgeted General Fund expenditures and transfers out. This limitation is separate from and in addition to the debt limitations for General Fund supported debt service described above.

#### C. Debt Structuring

The amortization schedule and use of optional redemption features will reflect the anticipated availability of funds for debt service and redemption, as well as the potential trade-offs between the City's operational flexibility and the cost of funds.

Debt shall be issued as fixed rate debt unless the City makes a determination that a variable interest rate would be beneficial in a specific circumstance (e.g., interim financing, potential change in taxability, redemption flexibility, debt service savings).

The City will seek credit enhancements, such as letters of credit or bond insurance, when necessary or advantageous.

#### D. Debt Issuance Practices

The City will engage an independent municipal advisor to assist with each debt issuance. All financing professionals and service providers will be selected in accordance with the procurement provisions in the City's municipal code.

Whenever the City anticipates incurring debt to finance a project and advancing project costs (e.g., project development costs, architectural costs, studies, etc.) before the debt proceeds are available, the City will adopt a resolution declaring its intent to reimburse itself for those costs.

Costs incurred by the City, such as bond counsel and financial advisor fees, printing, underwriters' discount, and project design and construction costs, will be charged to the bond issue to the extent allowable by law.

The City will generally conduct financings on a competitive basis; however, negotiated financings may be used when market volatility is a concern, or the financing mode, size, security or structure warrants a negotiated sale.

#### E. Use of Derivatives

A derivative - or swap - is a financial instrument created from or whose value depends upon (is derived from) the value of one or more separate assets or indices of asset values. As used in public finance, derivatives may take the form of interest rate swaps, futures and options contracts, options on swaps, and other hedging mechanisms such as rate locks.

Prior to considering a swap or other derivative product, the City should first determine whether staff has the appropriate expertise and resources to understand and monitor the transactions, prepare necessary financial reports and audit footnotes on an ongoing basis, as well as manage the variable rate instruments and liquidity facilities associated with the derivative product. If the City determines that the appropriate expertise and resources are available, it should develop a comprehensive derivatives policy prior to entering into its first derivatives transaction.

# Capital Improvement Program (CIP)

### **Capital Budget Summary**

The Capital Improvement Program (CIP) is adopted annually and includes appropriations for projects for Fiscal Year 2025-26. CIP information is included with the operating budget to present a comprehensive picture of all the funds of the City and to reflect fund transfers between other operating funds and capital funds. The City's Capital Improvement Program will be in conformance with and support the City's major planning documents: the General Plan and Project Specific Plans, for related infrastructure improvements.

### **Capital Funds**

The six-year Capital Improvement Program (CIP) is adopted annually and includes appropriations for projects for FY 2025-26 and projected expenditures through FY 2030-31. Selected excerpts from the CIP are included with the operating budget to present a comprehensive picture of all the funds of the City and to reflect fund transfers approved between other operating funds and capital funds. This section contains a description of the CIP funds, a summary of approved expenditures by program category, and highlights of key projects for the current fiscal year. Additional CIP summary information can be found in the Capital Budget Summary section of this document. The complete capital plan can be found in the City's CIP.

### **General Fund (Includes Measure E and Measure G)**

These funds are transferred from the General Fund and may be used for projects designated by City Council.

#### **Gas Tax**

Revenue in this fund comes from State gas tax and can only be used for street maintenance, traffic improvement projects, and bicycle, pedestrian, and paratransit programs.

#### **Development Impact Fees**

Development Impact Fees are one-time charges assessed by a local government against new development projects. These fees help pay for new or expanded public facilities/improvements that will directly address the increased demand created by that development.

#### **Measure X**

Funds can be used to improve safety on local roads and highways; repair potholes; maintain streets and roads; reduce traffic congestion; improve transportation for seniors, young people, and people with disabilities; and make walking and biking safer.

#### **SB 1**

Funds can be used to may only be used for maintaining local roads and streets.

#### **Special Construction - Federal & State**

To record federal and state funds received that can be used for specific capital improvement and construction related projects.

### Vehicle Replacement

Funds are used to replace the City's fleet.

### Capital Assets Policies

**Overview** – In accordance with the Governmental Accounting Standards Board Statement No. 34 (GASB 34), the City will report these assets by function and activity on the government-wide financial statements. Enterprise Funds capital assets will continue to be recorded within their own fund.

Capital assets are recorded as expenditures in governmental funds at the time the assets are received and the liability is incurred. These assets will be capitalized at cost on the government wide financial statements. Enterprise fixed assets are recorded as assets within the fund when purchased and a liability is incurred.

GASB 34 defines Capital Assets as land, improvements to land, easements, buildings, building improvements, vehicles, machinery, equipment, works of art and historical treasures, infrastructure, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period.

GASB 34 defines Infrastructure Assets as long-lived capital assets that normally are stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets. Examples include roads, bridges, tunnels, drainage systems, water and sewer systems, dams and lighting systems. Buildings that are an ancillary part of a network of infrastructure assets are included.

The City uses the most current edition of Governmental Auditing and Financial Reporting (GAAFR) published by the Government Finance Officers Association (GFOA) as its authoritative guide in setting policy and establishing accounting procedures regarding capital assets.

**Capitalization** – Generally all capital assets with an original cost of \$10,000 or more will be capitalized (recorded as an asset on the balance sheet versus expensing the item). Infrastructure Assets with an original cost of \$150,000 or more will be capitalized. This capitalization policy addresses financial reporting, not control. The City follows the GFOA recommended practices for establishing capitalization thresholds. Specific capitalization requirements are described as follows:

The asset must cost \$10,000 or more.

The asset must have a useful life of five (5) or more years.

The capitalization threshold is applied to individual units of capital assets rather than groups. For example, ten desks purchased for \$1,500 each will not be capitalized even though the total (\$15,000) exceeds the threshold of \$10,000.

For purposes of capitalization, the threshold will generally not be applied to components of capital assets. For example a keyboard, monitor and central processing unit purchased as components

of a computer system will not be evaluated individually against the capitalization threshold. The entire computer system will be treated as a single asset. The capitalization threshold will be applied to a network if all component parts are required to make the asset functional.

Repairs to existing capital assets will generally not be subject to capitalization unless the repair extends the useful life of the asset. In this case the repair represents an improvement and is subject to the requirements described number 6 below.

Improvements to existing capital assets will be presumed by definition to extend the useful life of the related capital asset and therefore will be subject to capitalization if the cost exceeds \$10.000.

Work of arts, animals (i.e. police dogs) and historical treasures are not capitalized, but will be recorded as tracked property.

As a result of the above capitalization policies the following infrastructure items will not be capitalized:

- Handheld radios
- Personal computers
- Software
- Street trees
- Street signs
- Weapons

Capital projects will be capitalized as "construction in progress" until completed.

**Leased Assets** - Operating leased assets are usually short term and cancelable at anytime. The recording of an operating lease as a fixed asset is not required because the item is not purchased.

Capital leases will be capitalized if one or more of the following criteria are met and the chance of cancellation is low:

- Ownership is transferred by the end of the lease term
- The lease contains a bargain purchase option
- The lease term is greater than or equal to 75 percent of the asset's service life
- The present value of the minimum lease payment is greater than or equal to ninety percent (90%) of the fair market value of the asset at the inception of the lease.

Capital lease items are capitalized at the beginning of the lease period, regardless of when the title transfers. Capital leases are recorded at net present value of lease payments.

**Capital Asset Recording** - It is the responsibility of the Finance Department to record, monitor and inventory all fixed assets. Each department will assign appropriate staff members to respond to verification, inventories, and filling out the necessary forms for recording transfers, dispositions, donations or retired fixed assets.

**Acquisition of Capital Assets** - Fixed assets may be acquired through direct purchase, lease-purchase or capital lease, construction, eminent domain, tax foreclosures, donations, and gifts.

When a capital asset is acquired the funding source will be identified as either a governmental fund, proprietary fund or component unit. Additionally, the fund type will be identified as well as the specific fund.

If funds are provided by a specific funding source, a record will be made of that specific source such as:

- Bond Proceeds
- Federal Grants
- State Grants
- Local Grants

**Measuring the Cost and/or Value** - Capital assets are recorded at their "historical cost", which is the original cost of the assets. Donations accepted by the City will be valued at the fair market value at the time of donation. Costs include purchase price (less discounts) and any other reasonable and necessary costs incurred to place the asset in its intended location and prepare it for service. Costs could include the following:

- Sales Tax
- Freight charges
- Legal and title fees
- Closing costs
- Appraisal and negotiation fees
- Surveying fees
- Land-preparation costs
- Demolition costs
- Relocation costs
- Architect and accounting fees
- Insurance premiums and interest costs during construction

Establishing Cost in the Absence of Historical Records - According to the GASB 34, an estimate of the original cost is allowable. Standard costing is one method of estimating historical cost using a known average installed cost for a like unit at the estimated date of acquisition. Another recognized method is normal costing wherein an estimate of historical cost is based on current cost of reproduction new indexed by a reciprocal factor of the price increase of a specific item or classification from the appraisal date to the estimated date acquired. When necessary, the City will use whichever method gives the most reasonable amount based on available information.

**Recording Costs Incurred After Acquisition** - Expenditures/expenses for replacing a component part of an asset are not capitalized. However, expenditures/expenses that either enhance a capital asset's functionality (effectiveness or efficiency), or that extend a capital asset's expected useful life are capitalized. For example, periodically slurry sealing a street would be

treated as a repair (the cost would not be capitalized), while an overlay or reconstruction would be capitalized. Adding a new lane constitutes an addition and would therefore also be capitalized.

**Disposition or Retirement of Fixed Assets** - It is the City's policy that departments wishing to dispose of surplus, damaged or inoperative equipment must notify the Finance Department.

The City will conduct public auctions, as necessary, for the purpose of disposing of surplus property. Auctions will be conducted by the Finance Department through its Purchasing Division. All proceeds from the sale of surplus property will be allocated to the City's General Fund unless the property was originally purchased with monies from a Proprietary or a Grant Fund, in which case, the proceeds will be returned to any of those specific funds. The original cost less depreciation will then be removed from the City's capital asset management system.

Disposition of assets acquired using grant funds should follow the asset disposition guidelines established by the grantor.

**Transfer of Assets** – The transfer of fixed assets between departments requires notification to the Finance Department.

**Depreciation** – It has long been the City's policy to record depreciation for Enterprise funds. In accordance with GASB Statement No. 34, effective with the fiscal year ending June 30, 2003 the City will record depreciation expense on all capital assets, except for inexhaustible assets.

The City will use straight-line depreciation method. Depreciation will be calculated starting the month following the date the asset was placed in service. Depreciation will be applied over the estimated useful life of the asset.

**Recommended Useful Life** - The City follows GFOA Recommended Practices when establishing recommended useful life for assets to be capitalized. In accordance with GASB 34 the City will rely on "general guidelines obtained from professional or industry organizations." In particular, the City will rely on estimated useful lives published by GFOA. If the life of a particular asset is estimated to be different than these guidelines, it may be changed. Following is a summary of the estimated useful life:

Asset Class	Useful Life	
Buildings and Improvements	240 to 600 months	
Improvements Other Than Buildings	180 to 540 months	
Infrastructure	240 to 600 months	
Machinery and Equipment	60 to 120 months	

Control of Assets – In accordance with GFOA Recommended Practice the City will exercise control over the non-capitalized tangible capital-type items by establishing and maintaining adequate control procedures at the department level. The City's capitalization threshold of \$10,000 meets financial reporting needs and is not designed for nor particularly suited to maintain control over lower cost capital assets. It is the responsibility of each department to maintain inventories of lower-cost capital assets to ensure adequate control and safekeeping of these assets.

**Maintenance Schedules** - The City shall develop and implement maintenance and replacement schedules with a goal of maximizing the useful life of all assets. The schedules shall include estimates of annual maintenance and/or replacement funding required for each asset.

**Maintenance Funding** - The City shall identify specific sources of funds for the annual maintenance or replacement of each asset. Whenever possible, the maintenance or replacement funding shall be identified from a source other than the City General Fund. The City shall maximize the use of maintenance assessment districts and dedicated special revenue (e.g. gas tax). The City shall endeavor to set aside, on an annual basis, one and one-half percent (1½%) of its General Fund Operating Budget to provide for on-going maintenance and required replacement of assets that cannot be reasonably funded from other sources.

**Works of Art and Historical Treasures** – GASB 34 encourages but does not require the capitalization of art collections that meet all of the following conditions:

- Held for public exhibition, education, or research in furtherance of public service, rather than financial gain
- Protected, kept unencumbered, cared for, and preserved
- Subject to an organizational policy that requires the proceeds from sales of collection items to be used to acquire other items for collections

It is the City's Policy that proceeds from the sale of art collections is used to acquire other works of art. That being the case the City's works of art and historical treasures will not be capitalized.

**Intangibles** – Intangible assets are now included in the GASB 34 definition of capital assets. Prior to GASB 34 the City did not capitalize intangibles. GFOA recommends that governmental entities follow the guidance of AICPA Statement of Position 98-1 Accounting for Costs of Computer Software Developed or Obtained for Internal Use.

**Inventory** – A physical inventory of capitalized assets will be performed annually. Capitalized assets are maintained in the City's fixed asset system that include the acquisition date, a description of the property, a serial number or other identification number, the source of funding, the cost of the asset, percentage of Federal participation for the Federal award under which the property was acquired and the location of the capitalized asset.

**Disposition** – City Council declares City assets surplus and authorize the disposal in accordance to Chapter 12, Article 2, Section 12-15 of the Municipal Code regarding Disposition of Property. Disposition of capitalized asset acquired under a Federal award shall follow the disposition instructions from the grant awarding agency.

# Interfund Loans and Debt Management

#### Interfund Loans

The City Council delegates authority to the City Manager to approve short-term loans of one year or less and long-term advances of five years or less between City funds under the following terms and conditions:

- The City Manager is authorized to approve loans of one year or less and advances of five years or less between City funds; provided, that such loans and advances comply with the interfund borrowing policy and that the City Manager and Finance Director concur that such loans and advances are in the financial best interests of the City under then existing circumstances.
- 2. Each loan or advance approved by the City Manager will be documented in a writing signed by the City Manager and the Finance Director that states all of the following:
  - a. The purpose for which the loan or advance is being made.
  - b. The identification of both the lending and borrowing fund, or funds.
  - c. The dollar amount of the loan or advance.
  - d. The maturity date on which all principal together with all accrued and unpaid interest will be due and payable.
  - e. The scheduled dates and amounts of all principal and interest installment payments.
  - f. The applicable nominal interest rate or discount rate.
  - g. The borrowing fund's right to make full prepayment at any time without penalty.
  - h. The source or sources from which the borrowing fund or funds is expected to repay the loan or advance.
- 3. All loans and advances will be repaid by the borrowing fund/s. Because each loan or advance is expected to be free from risk of default, the Finance Director will establish the nominal interest rate or discount rate to be applied to each transaction using then prevailing interest rates on indebtedness of a comparable term issued by the Treasury Department of the United States of America.
- 4. No individual loan or advance approved by the City Manager will exceed the sum of five million dollars (\$5,000,000), and the total of all loans and advances so approved and outstanding at any one time will not exceed the sum of ten million dollars (\$10,000,000).
- 5. Although the loans and advances will be unsecured, an adequate source of repayment or refunding (including future external debt issuance) is to be identified. Under all circumstances, repayment of the loans will be subordinate to claims and encumbrances established by covenants related to any debt, regardless of issue date, issued into the external financial markets by the City of Salinas, the Salinas Public Financing Authority, or any of them (collectively, the City and/or its affiliated agencies).

6. No loans or advances will be made from a City fund that is reasonably likely during the contemplated term of the loan or advance to need the same cash to pay for projects or activities for which the lending fund originally received the cash. No loan or advance will be made that will either violate any law or cause the City and/or its affiliated agencies to breach any restrictive covenant, contractual provision, or grant term. Any loan of developer impact fees will be reported in accordance with California Government Code Section 66006(G).

# Glossary of Budget Terminology

A City budget contains specialized and technical terminology that is unique to public finance and budgeting. Therefore, a glossary is provided to help the reader understand terms and vocabulary that are used in this document. Useful terms relevant to the budget process and/or city government are included.

**Accounting System** - The set of records and procedures that are used to record, classify, and report information on the financial status and operations of the City.

**Accrual Basis Accounting** - Under this accounting method, transactions are recognized when they occur, regardless of the timing of related cash receipts and disbursements.

**Adoption** - Formal action by City Council, which sets the spending limits for the fiscal year. The City's budget is adopted by Council resolution.

**Agency Fund** - A fund used to account for assets held by the City in the capacity of an agent for individuals, organizations, or other governmental entities.

**Annual Budget** - A budget applicable to a single fiscal year.

**Annual Comprehensive Financial Report (ACFR)** - The official financial report of the City. It includes an audit opinion as well as basic financial statements and supporting schedules necessary to demonstrate compliance with finance-related legal and contractual provisions.

**Appropriation** - An authorization made by the City Council, which permits officials to incur obligations against and to make expenditures of government resources. Appropriations are typically granted for a one-year period.

Assessed Valuation - A value established for real property for use as a basis in levying property taxes. For all agencies in the State of California, the County for the secured and unsecured property tax rolls establishes assessed value; the utility property tax roll is valued by the State Board of Equalization. Under Article XIII of the State Constitution (Proposition 13 adopted by the voters on June 6, 1978), properties are assessed at 100% of full value. Proposition 13 also modified the value of real taxable property for fiscal 1979 by rolling back values to fiscal 1976 levels. From this base of assessment, subsequent annual increases in valuation are limited to a maximum of 2%. However, increases to full value are allowed for property improvements or upon change of ownership. Personal property is excluded from these limitations, and is subject to annual reappraisal.

**Assessment Fund** - A fund used to account for special levies made against certain properties to defray part or all of the costs of a specific improvement or service deemed to primarily benefit those parties.

**Audit** - Prepared by an independent Certified Public Accountant (CPA), the primary objective of an audit is to determine if the City's Financial Statements present fairly the City's financial position and results of operations in conformity with generally accepted accounting principles. In conjunction with their performance of an audit, it is customary for an independent auditor to issue a Management Letter stating the adequacy of the City's internal controls as well as recommending improvements to the City's financial management practices.

**Balanced Budget** - Balanced budget is a budget with operating revenues equal to operating expenditures and neither a budget deficit nor a budget surplus. More generally, it refers to a budget with no deficit, but possible with surplus.

**Bonds** - A bond is a written promise to pay a specified sum of money (called the face value or principal amount) at a specified date or dates in the future (called the maturity date) together with period interest at a specified rate. Bonds are typically used to finance capital facilities.

**Budget** - As the City's financial operating plan for the fiscal year, the budget displays the estimated expenditures (costs) for providing services and the estimated sources of revenue (income) to pay for them. Once the City Council adopts the budget, the total becomes the maximum spending limit. Salinas' budget encompasses fiscal year (July 1 through June 30).

**Budget Amendment** - The Council has the sole responsibility for adopting the City's budget and may amend or supplement the budget at any time after adoption. The City Manager has the authority to approve administrative adjustments to the budget as outlined in the Financial and Administrative Policies set by Council.

**Budget Calendar** - The schedule of key dates which the City follows in the preparation and adoption of the budget.

**Budget Document** - The official financial spending and resource plan submitted by the City Manager and adopted by City Council explaining the approved budget to the public and City Council.

**Budget Policies** - General and specific guidelines adopted by the Council that governs the financial plan's preparation and administration.

**Budget Resolution** - The official enactment by the City Council to establish legal authority for City officials to obligate and expend City resources and funds.

**Building Permit** - Fee required for new construction or for any alteration or addition to a residence or commercial building. The fee is based on square footage and valuation. Electrical or plumbing/mechanical work will require a similar permit.

**Business License Tax** - A tax imposed on those conducting business within the City limits. Business License Tax is a non-regulatory tax implemented for the purpose of raising revenue to support General Fund activities.

Capital Acquisitions/Assets - See "Fixed Assets."

**Capital Expenditures** - Funds spent for the construction, improvement, or rehabilitation of City infrastructure.

**Capital Improvement Program (CIP)** - A plan for capital expenditures to provide long-lasting physical improvements to be incurred over a period of several future years.

**Capital Outlays** - Purchase of equipment (including vehicles), tools, and furniture having a value of \$10,000 or more and a normal useful life of five years or more.

**Capital Projects Fund** - In governmental accounting, a fund that accounts for financial resources to be used for the acquisition or construction of capital facilities. The total cost of a capital project

is accumulated in a single expenditure account which accumulates until the project is completed, at which time the fund ceases to exist.

**Cash Basis Accounting** - A basis of accounting under which transactions are recognized only when cash is received or disbursed.

**Certificate of Participation (COP)** - A type of financing in which investors purchase a share of the lease revenues of a program rather than the bond being secured by those revenues. The authority usually uses the proceeds to construct a facility that is leased to the municipality, releasing the municipality from restrictions on the amount of debt that they can incur.

**Community Development Block Grant (CDBG)** - Federal grant funds distributed from the U.S. Department of Housing and Urban Development that are passed through to the City. The City primarily uses these funds for housing rehabilitation, public improvements and local social programs.

**Contingency** - A budgetary reserve set aside for emergencies or unforeseen expenditures not otherwise budgeted.

**Contingent Liabilities** - Items which may become liabilities of the City but are undetermined at a given date, such as pending lawsuits, unsettled disputed claims, unfilled purchase orders and uncompleted contracts.

**Contract Services** - Services provided to the City from the private sector or other public agencies.

**Debt Service** - Payment of the principal and interest on an obligation resulting from the issuance of bonds, notes, or Certificates of Participation (COPs).

**Debt Service Fund** - A fund established to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

**Deficit** - The excess of liabilities over assets.

**Department** - A major organizational unit of the City, which has been assigned overall management responsibility for an operation, or a group of related operations within a functional area. In Salinas, Department Heads are the chief administrators within a department.

**Depreciation** - The process of allocating the total cost of fixed assets over each period of their usefulness to the government.

**Encumbrance** - The commitment of appropriated funds to purchase an item or service. To encumber funds is to set aside or "commit" funds for a future expenditure. Encumbered funds do not automatically carry over to subsequent years.

**Enterprise Fund** - Established to account for the financing of self-supporting activities of governmental units, which render services on a user charge basis to the general public.

**Expenditure** - The outflow of funds paid or to be paid for an asset obtained or goods and services obtained. Note: An encumbrance is not expenditure; an encumbrance reserves funds to be expended (See encumbrances).

**Fiduciary Funds** - Used to account for assets held by the City acting in a fiduciary capacity for other entities and individuals. Such funds are operated to carry out the specific actions of trust agreements, ordinances and other governing regulations. There are two categories of fiduciary funds: Trust and Agency.

**Fiscal Year** - A 12-month period to which the annual operating budget applies and at the end of which the City determines its financial position and results of its operations. The City's fiscal year runs from July 1st to June 30th.

**Fixed Assets** - Non-consumable assets of long-term nature such as land, buildings, machinery, furniture, and the other equipment. The City has defined such assets as those with an expected life of five years or more and value in excess of \$10,000.

Franchise Fees - Imposed on utility companies for the privilege of doing business in the City.

**Full-time Equivalents (FTE)** - The amount of time a position has been budgeted for in terms of the amount of time a regular, full-time employee normally works in a year. Full-time employees are paid for 2,080 hours in a year equating 1.0 FTE. Correspondingly, a part-time employee who worked 1,040 hours would equate to 0.5 FTE.

**Fund** - An independent fiscal and accounting entity with a self-balancing set of accounts in which cities record financial transactions relating to revenues, expenditures, assets and liabilities. Each fund type typically has a unique funding source and purpose. Establishing funds enables the City to account for the use of restricted revenue sources and carry on specific activities or pursue specific objectives.

**Fund Accounting** - System used by non-profit organizations, particularly governments. Since there is no profit motive, accountability is measured instead of profitability. The main purpose is stewardship of financial resources received and expended in compliance with legal requirements.

**Fund Balance** - Also known as financial position, fund balance is the excess of current assets over current liabilities and represents the cumulative effect of revenues and other financing sources over expenditure and other financing uses.

**GAAP (Generally Accepted Accounting Principles)** - Uniform minimum standards for financial accounting and reporting. They govern the form and content of the basic financial statements of the City.

**Gann Appropriation Limit** - This is the common name of Proposition 4, approved by voters on November 6, 1979 which mandated an appropriation limit on the amount of tax revenues that government jurisdictions may appropriate within a fiscal year. This bill was named after Paul Gann, who was a co-sponsor of the famous Proposition 13 initiative enacted by the voters of California on June 6, 1978 which resulted in a cap on property tax rates in the state, and a prominent author and advocate of this subsequent spending limitation bill.

**Gas Tax Fund** - The Gas Tax Fund is used to account for revenues and expenditures apportioned under the Streets and Highways Code of the State of California. Expenditures may be made for any street related purpose in the City's system of streets.

**General Fund** - In governmental accounting, fund used to account for all assets and liabilities of a non-profit entity, except those particularly assigned for other purposes in another more specialized fund. It is the primary operating fund of the City.

**General Government** - City Council, Administration, City Attorney, Personnel, Finance, Public Safety (Police & Fire), Community Development, Library and Community Services, Public Works, and Library.

**General Liability Self Insurance Fund** - The General Liability Self Insurance Fund is used to provide the City with liability and property insurance. Coverage is provided through the City's participation in a joint powers agreement through (ACCEL) Authority for California Cities Excess Liability.

**General Obligation Bond** - A municipal bond backed by the credit and "taxing power" of the issuing jurisdiction rather than the revenue from a given project. General obligation bonds are issued with the belief that a municipality will be able to repay its debt obligation through taxation or revenue from projects. No assets are used as collateral.

**Government Finance Officers Association (GFOA)** - GFOA is the professional association of state/provincial and local finance officers in the United States and Canada, and has served the public finance profession since 1906. Approximately 16,000 GFOA members are dedicated to the sound management of government financial resources.

**Governmental Funds** - the fund used to account for all assets and liabilities of a government agency, except those particularly assigned for other purposes in another more specialized fund. There are five different types of governmental funds: the general fund, including Measure E and Measure G (which is the primary operating fund), special revenue funds, debt service funds, capital project funds, and permanent funds.

**Grant** - External contributions, and/or gifts of cash, or other assets typically from another governmental entity to be used or expended for a specific purpose, activity, or facility. An example is Community Development Block grant funding from the Federal Government.

**Infrastructure** - The basic facilities, services, and installations needed for the functioning of a community or society, such as streets and roads, sidewalks, bridges, communications systems, water and power lines, and public institutions including schools, police stations, libraries, and post offices.

**Interest Earnings -** The City will assign interest earnings to the General Fund unless specifically prohibited by State or Federal laws or by other regulations, covenants or agreements, with the exception that the City will assign interest earned by enterprise funds to those funds.

**Interest Income** - The prudent investment of idle funds. The types of investments that can be made are limited by the Government Code to protect the safety of taxpayers' money.

**Intergovernmental Revenue** - Revenue received from other governmental agencies and municipalities, such as grants from the State or Federal government.

**Internal Services Fund** - The Internal Service Funds are used to finance and account for special activities and services performed by a designated City department for other departments on a cost reimbursement basis.

**Inter-Fund Transfers** - When the City moves money between its various funds, it makes an interfund transfer, referred to as transfers-in and transfers-out. In aggregate, transfers in and out offset each other for the fiscal year.

Landscape and Lighting Maintenance (Assessment) District Fund - The City has formed eight landscape and lighting district funds established by written consent of the property owners owning all of the property within the boundaries of the district.

**Letter of Transmittal** - The opening section of the budget, which provides the City Council and the public with a general summary of the most important aspects of the budget, changes from the current and previous fiscal year, and the views and recommendations of the City Manager.

**Levy** - To impose taxes, special assessments or service charges for the support of governmental activities. The total amount of taxes, special assessments or service charges imposed by Monterey County levying property taxes.

**Licenses and Permits** - Revenues earned by the issuance of licenses or permits levied in accordance with the benefits conferred by the license or permit.

**Limited Obligation Bond** - A bond sold by a municipality to finance projects which are secured by the revenue generated by those projects.

**Line-Items** - Expenditure types (salary, supplies, contractual services, etc.) broken down as individual line items, along with the dollar amount budgeted for each specified category.

**Major Fund** - Major funds are funds whose revenues, expenditures/expenses, assets, or liabilities are at least ten percent of corresponding totals for all governmental or enterprise funds and at least five percent of the aggregate amount for all governmental and enterprise funds for the same item. The General Fund is always a major fund. The City may also select other funds it believes should be presented as major funds.

**Modified Accrual Basis** - Under this accounting method, revenues are recognized when they become both measurable and available to finance expenditures of the current period. Expenditures for the most part are recognized when the related fund liability is incurred except for prepayments, accumulated employee leave and long-term debt. All governmental funds and expendable trust funds are accounted for using the modified accrual basis of accounting.

**Motor Vehicle in Lieu Fee** - A State fee charged for the privilege of operating a vehicle on public streets. A VLF is levied annually against the market value of a motor vehicle and is imposed by the State "in lieu" of local property taxes.

**Non-Departmental** - This program has the sole purpose of accounting for all expenditures that the City cannot specifically designate to any operating department within the General Fund.

**Non-major Fund** - Non-major funds are all governmental and enterprises funds that are not classified as major funds.

**Objective** - A statement of specific direction, purpose, or intent based on the needs of the community and the goals established for a specific program or service level.

**Operating Budget** - The portion of the budget pertaining to daily operations that provides basic governmental services. The operating budget contains appropriations for such expenditures as personnel services, materials and supplies, and capital outlay.

**Ordinance** - A formal legislative enactment by City Council. It has the full force and effect of law within City boundaries unless pre-empted by a higher form of law. An Ordinance has a higher legal standing than a Resolution and is typically codified in a City's municipal code.

**Other Revenues** - Revenues from sources other than those specifically identified that are too immaterial in amount to justify the creation of new revenue account line items.

**Performance Measure** - Sets forth a performance objective and a goal for achieving the objective.

Personnel - City employees.

**Personnel Benefits** - Those benefits paid by the City as conditions of employment.

**Present Value** - The amount that a future sum of money is worth today given a specified rate of return.

**Program** - As subdivisions of departments, programs are budgetary or organizational units of government with limited sets of work responsibilities within their respective departments. Programs also serve to increase budgetary accountability. Salinas' budget is compiled on a program basis.

**Property Tax** - Imposed on real property (land and permanently attached improvements). The tax is based upon the assessed value of such property. The tax rate may not exceed 1% of assessed value.

**Proposition 218** - A statewide initiative passed by the voters of California on November 5, 1996. The initiative provided voters with the right to vote on new taxes.

**Proprietary Funds** - Funds that focus on the determination of operating income, changes in net assets (or cost recovery), financial position, and cash flows. There are two different types of proprietary funds: enterprise funds and internal service funds.

**Public Employees' Retirement System (PERS)** - Provided for the City's employees, by the State of California.

**RDA** - Redevelopment Agency, while a component unit, the Agency is a legal entity separate from the City.

**Redevelopment Agency Fund** - Fund is used to account for the proceeds of notes, advances and other forms of indebtedness, and the expenditure of these funds for improvement, reconstruction and redevelopment projects within the specified boundaries of the City of Salinas Redevelopment Agency.

**Reserve** - An account used to indicate that a portion of a fund's balance is legally restricted for a specific purpose and is, therefore, not available for general appropriation.

**Resolution** - A special order of City Council which has a lower legal standing than an ordinance.

**Resources** - Total amounts available for appropriation including estimated revenues, inter-fund transfers, and beginning fund balances.

**Revenue** - Sources of income, which the City receives during a fiscal year. Examples of revenue include taxes, intergovernmental grants, charges for services, resources forward from the prior year, operating transfers from other funds, and other financing sources such as the proceeds derived from the sales of fixed assets.

### **Department/Program Codes:**

- 00 Department Transfers
- 10 City Council
- 12 Administration
- 14 City Attorney's Office
- 16 Human Resources
- 20 Finance
- 30 Community Development
- 40 Police
- 45 Fire
- 50 Public Works
- 55 Recreation
- 60 Library
- 70 Grant
- 80 Non-Departmental
- 81 Trust Accounts